

**Comprehensive Annual Financial Report**

**City of Biloxi, Mississippi**

**Fiscal Year Ended September 30, 2010**



**Comprehensive Annual Financial Report**

**City of Biloxi, Mississippi**

**Fiscal Year Ended September 30, 2010**

Prepared by:

Department of Finance and Administration

**City of Biloxi, Mississippi**  
**Comprehensive Annual Financial Report**  
**Fiscal Year Ended September 30, 2010**  
**Table of Contents**

**I INTRODUCTORY SECTION**

|                            |    |
|----------------------------|----|
| Listing of City Officials  | 1  |
| Letter of Transmittal      | 2  |
| Certificate of Achievement | 11 |
| Organizational Chart       | 12 |

**II FINANCIAL SECTION**

|                              |    |
|------------------------------|----|
| Independent Auditors' Report | 13 |
|------------------------------|----|

|                                                                                     |    |
|-------------------------------------------------------------------------------------|----|
| <b>A. Management's Discussion and Analysis</b> (required supplementary information) | 15 |
|-------------------------------------------------------------------------------------|----|

**B. Basic Financial Statements**

**Government-Wide Financial Statements**

|                         |    |
|-------------------------|----|
| Statement of Net Assets | 20 |
| Statement of Activities | 21 |

**Fund Financial Statements**

**Governmental Fund Financial Statements**

|                                                                                                                                                 |    |
|-------------------------------------------------------------------------------------------------------------------------------------------------|----|
| Balance Sheet                                                                                                                                   | 22 |
| Reconciliation of the Balance Sheet of Governmental Funds to the<br>Statement of Net Assets                                                     | 23 |
| Statement of Revenues, Expenditures, and Changes in Fund Balances                                                                               | 24 |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes<br>in Fund balances of Governmental Funds to the Statement of Activities | 25 |
| Statement of Revenues, Expenditures and Changes in Fund Balances –<br>Budget and Actual – Budget Basis – General Fund                           | 26 |

**Proprietary Fund Financial Statements**

|                                                            |    |
|------------------------------------------------------------|----|
| Statement of Net Assets                                    | 28 |
| Statement of Revenues, Expenses, and Changes in Net Assets | 29 |
| Statement of Cash Flows                                    | 30 |

|                                          |    |
|------------------------------------------|----|
| <b>Notes to the Financial Statements</b> | 32 |
|------------------------------------------|----|

**C. Required Supplementary Information (other than MD&A)**

**Pension Schedules**

|                                    |    |
|------------------------------------|----|
| Schedules of Funding Progress      | 64 |
| Schedule of Employer Contributions | 64 |

## **D. Combining Financial Statements**

### **Non-Major Governmental Funds**

|                                                                  |    |
|------------------------------------------------------------------|----|
| Balance Sheet                                                    | 65 |
| Statement of Revenues, Expenditures, and Changes in Fund Balance | 66 |

### **Internal Service Funds**

|                                                                |    |
|----------------------------------------------------------------|----|
| Statement of Net Assets                                        | 67 |
| Statement of Revenues, Expenses and Changes in Fund Net Assets | 68 |
| Statement of Cash Flows                                        | 69 |

### **Budget to Actual Comparison for Other Major and Non-Major Governmental Funds by Fund Type**

|                                      |    |
|--------------------------------------|----|
| Debt Service Fund                    | 70 |
| Special Revenue Funds                |    |
| Community Development Block Grant    | 71 |
| Employees' Disability & Relief Funds | 72 |
| Employees' State Unemployment Fund   | 73 |
| City Bicentennial Trust Fund         | 74 |
| Capital Projects Funds               | 75 |

### **Budget to Actual Comparison for the Operating Accounts of the Enterprise and Internal Service Funds**

|                        |    |
|------------------------|----|
| Water and Sewer Fund   | 76 |
| Biloxi Port Fund       | 77 |
| Internal Service Funds | 78 |

## **E. Supplemental Information**

|                                                                                |    |
|--------------------------------------------------------------------------------|----|
| Schedule of Investments – All Funds                                            | 79 |
| Schedule of Long Term Debt                                                     | 80 |
| Schedule of Surety Bonds for Municipal Officials and Other Municipal Employees | 81 |

## **III. STATISTICAL SECTION**

|                                                     |    |
|-----------------------------------------------------|----|
| Net Assets by Component                             | 83 |
| Changes in Net Assets                               | 84 |
| Fund Balances, Governmental Funds                   | 86 |
| Changes in Fund Balance                             | 87 |
| Assessed Value and Actual Value of Taxable Property | 88 |
| Direct and Overlapping Property Tax Rates           | 88 |
| Principal Property Tax Payers                       | 89 |
| Property Tax Levies and Collections                 | 90 |
| Ratios of Outstanding Debt by Type                  | 91 |
| Ratios of General Bonded Debt Outstanding           | 92 |
| Direct and Overlapping Governmental Activities Debt | 93 |
| Legal Debt Margin Information                       | 94 |
| Pledged-Revenue Coverage                            | 95 |
| Demographic and Economic Statistics                 | 96 |
| Principal Employers                                 | 97 |

|                                                                    |     |
|--------------------------------------------------------------------|-----|
| Full-time Equivalent City Government Employees by Function/Program | 98  |
| Operating Indicators by Function/Program                           | 99  |
| Capital Asset Statistics by Function/Program                       | 100 |

#### **IV. COMPLIANCE SECTION**

|                                                                                                                                                                                                                                           |     |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----|
| <b>Schedule of Expenditures of Federal Awards</b>                                                                                                                                                                                         | 101 |
| <b>Independent Auditors' Report</b><br>on Internal Control over Financial Reporting and on Compliance and<br>Other Matters Based on an Audit of Financial Statements Performed<br>in Accordance with <i>Government Auditing Standards</i> | 103 |
| <b>Independent Auditors' Report</b><br>on Compliance with Requirements Applicable to Each Major Program<br>and Internal Control over Compliance in Accordance with<br>OMB Circular A-133                                                  | 105 |
| <b>Schedule of Findings and Questioned Costs</b>                                                                                                                                                                                          | 107 |
| <b>Summary Schedule of Prior Audit Findings</b>                                                                                                                                                                                           | 108 |

## **SECTION I**

### **INTRODUCTORY SECTION**

# City of Biloxi, Mississippi

Listing of City Officials as of September 30, 2010

## Elected Officials

|                         |                    |
|-------------------------|--------------------|
| Mayor .....             | A. J. Holloway     |
| Councilman Ward 1 ..... | George Lawrence    |
| Councilman Ward 2 ..... | William Stallworth |
| Councilman Ward 3 ..... | Lucy Denton        |
| Councilman Ward 4 ..... | Clark Griffith     |
| Councilman Ward 5 ..... | Tom Wall           |
| Councilman Ward 6 ..... | Edward Gemmill     |
| Councilman Ward 7 ..... | David Fayard       |

## Appointed Officials

|                                         |                  |
|-----------------------------------------|------------------|
| City Clerk.....                         | Brenda Johnston  |
| Clerk of Council.....                   | Lucy Brashier    |
| Director of Administration.....         | David Staehling  |
| Director of Police Department.....      | John Miller      |
| Director of Fire Department .....       | David Roberts    |
| Director of Public Works.....           | Richard Sullivan |
| Director of Community Development ..... | Jerry Creel      |
| Director of Parks and Recreation.....   | Cheryl Bell      |

## **Letter of Transmittal**



**Mayor**  
A.J. Holloway

**Council Member**  
George Lawrence, Ward 1  
William "Bill" Stallworth, Ward 2  
Charles T. Harrison Jr., Ward 3  
Mike Fitzpatrick, Ward 4  
Tom Wall, Ward 5  
Edward "Ed" Gemmill, Ward 6  
David Fayard, Ward 7



P.O. Box 429  
Biloxi, Mississippi 39533  
(228) 435-6300

April 20, 2011

Mayor and City Council  
City of Biloxi, Mississippi

We are pleased to submit the Comprehensive Annual Financial Report of the City of Biloxi (municipal government and its component unit) for the fiscal year ended September 30, 2010. The Administration of the City of Biloxi is responsible for the information presented in this report. We believe that the accompanying information is accurate and complete and fairly presents the financial position of the municipal government of the City of Biloxi as of September 30, 2010 and results of operations for the fiscal year then ended.

### **Control Environment**

The City's management is responsible for maintaining a system of internal controls sufficient to provide reasonable assurance that City assets are safeguarded from loss and that financial transactions are recorded timely and accurately. Reasonable assurance means that internal controls are selected or designed to reduce the risk of asset loss or inaccurate bookkeeping to an acceptable level, considering the constraint that the cost of the control should not exceed the expected benefit. Management is responsible for communicating the purpose and importance of internal controls to employees and for providing the resources necessary to establish and maintain the control system.

### **Budgetary Controls**

Prior to the beginning of each fiscal year, each department director prepares a projection of expenditures for his department. The City's budget staff develops a projection of revenues for all funds and a projection of the expenditures not included in the departmental budgets. The revenue projections and proposed expenditures are presented to the Mayor. After reviewing the draft budget proposal, the Mayor will meet with department directors to discuss their budget requests. Each director must justify his department's budget request by explaining the cost of the programs they propose for the coming year. When the Mayor is satisfied that the proposed budget conforms to the objectives and goals he has set for the coming year, the entire budget proposal is presented to the City Council. During a series of budget workshops, the City Council will review, discuss, question and debate the proposed budget and make modifications to it. The Council will invite public comment on the taxing and spending plan at a special public hearing. After determining that the revenue projections in the budget are sound and that the proposed spending is necessary to provide the level of services and to accomplish the program goals and capital improvements proposed in the budget, the City Council will publish the proposed budget. After adopting the budget for the coming year the City Council will set the property tax rate at a level that will generate the property tax revenue necessary to raise the budgeted ad valorem tax revenue.

Mississippi law prohibits spending in excess of the budget formally adopted by the City Council and spread upon the Council's minutes. The formal budget adopted by the Council sets a limit for total expenditures for each department. For management and control purposes, a budget with greater detail is utilized by City management personnel to monitor spending. For this purpose, the total budget of each department is spread to the expenditure accounts of each department's various divisions and sections. Programmatic constraints within the City's computerized purchasing system prohibit unauthorized purchases in excess of the budget at the expenditure account level.

The City utilizes an encumbrance accounting system in monitoring spending. An encumbrance system provides for charges against the budget at the time goods or services are ordered rather than waiting until the invoice is received or the payment is made.

## **Independent Audit**

In accordance with Section 21-35-31, Miss Code of 1972 and guidelines prescribed by the State Auditor, the financial statements presented herein have been audited by Piltz, Williams, LaRosa & Company, PA, an independent firm of Certified Public Accountants. The objective of the auditor's work is to provide the auditor with a basis upon which to express an opinion on the fairness of the City's financial statements. The auditor's opinion is included in The Financial Section of this report. The auditor's work involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management and evaluating the overall financial statement presentation.

State Department of Audit regulations require the independent auditor to disclose any instance of non-compliance with certain state laws, that may come to their attention during the audit of the City's financial statements. The auditor must test for non-compliance with federal requirements applicable to each major federal program under which the City of Biloxi receives federal financial assistance.

## **Managements Discussion and Analysis**

Management's Discussion and Analysis follows the opinion of the independent auditor and provides a narrative overview and analysis of the basic financial statements.

## **Profile of the City of Biloxi (The Reporting Entity)**

The City of Biloxi, Mississippi was incorporated in 1838. Biloxi is located in Harrison County, and its southern corporate boundary is the Gulf of Mexico. Biloxi is part of the Biloxi, Gulfport, Pascagoula Combined Statistical Area (MSA). This area has a diverse economic base which includes tourism, casino gaming, fishing, seafood processing, shipping, shipbuilding, and petroleum and chemical processing. Keesler Air Force Base, Naval Construction Battalion Center-Gulfport and Northrop Grumman Shipbuilding's Pascagoula facility are located within this Combined Statistical Area. The City of Biloxi's employees provide a full range of services to the City's citizens and visitors including planning and zoning, police and fire protection, culture and recreation, infrastructure maintenance, water and sanitation.

This report includes all funds of the City of Biloxi and any entity that management has determined to be a component unit of the City of Biloxi municipal government. Component units are entities for which the primary government (the City) is financially accountable and other entities whose relationship with the City is such that its exclusion would create misleading or incomplete financial information. The Point Cadet Development Corporation, a non-profit organization, is blended in the

financial statements of the City of Biloxi as a proprietary fund. During the fiscal year 03/04, the City of Biloxi assumed responsibility for the assets, liabilities and operation of the Biloxi Port Commission. This activity is presented as a business-type activity in the City's Government-wide financial statements and as a proprietary fund in the City's fund financial statements.

### **Long-Term Financial Planning**

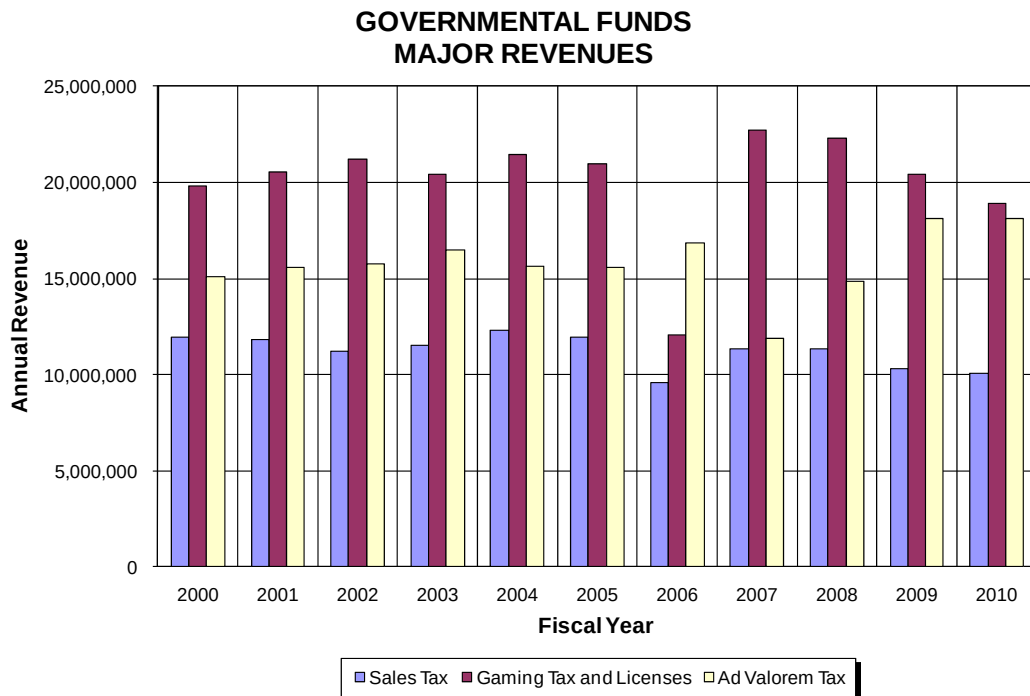
The City ended fiscal 09/10 with a General Fund balance of \$18 million which is adequate for the City. However, fund balance is not a recurring resource therefore, its use to pay recurring operating expenses cannot continue indefinitely. The City's Governing Authority initiated cost reduction measures in fiscal 08/09. In fiscal 09/10, management took additional steps to reduce costs, including employee furlough days, reduction in longevity pay, reductions in over-time and increases in employee share of health insurance costs. The City's governing authority decreased donations to social service agencies and other non-profits by 25 percent. Also, the City has decreased General Fund cash funding of capital projects. City management's goal is to equalize General Fund revenues and expenditures in fiscal 10/11.

### **Local Economy and Relevant Financial Policies**

In response to the national economic contraction, City management initiated policies to restrict expenditures early in fiscal 08/09 including a policy of attrition and a hiring freeze. These policies were continued in fiscal 09/10.

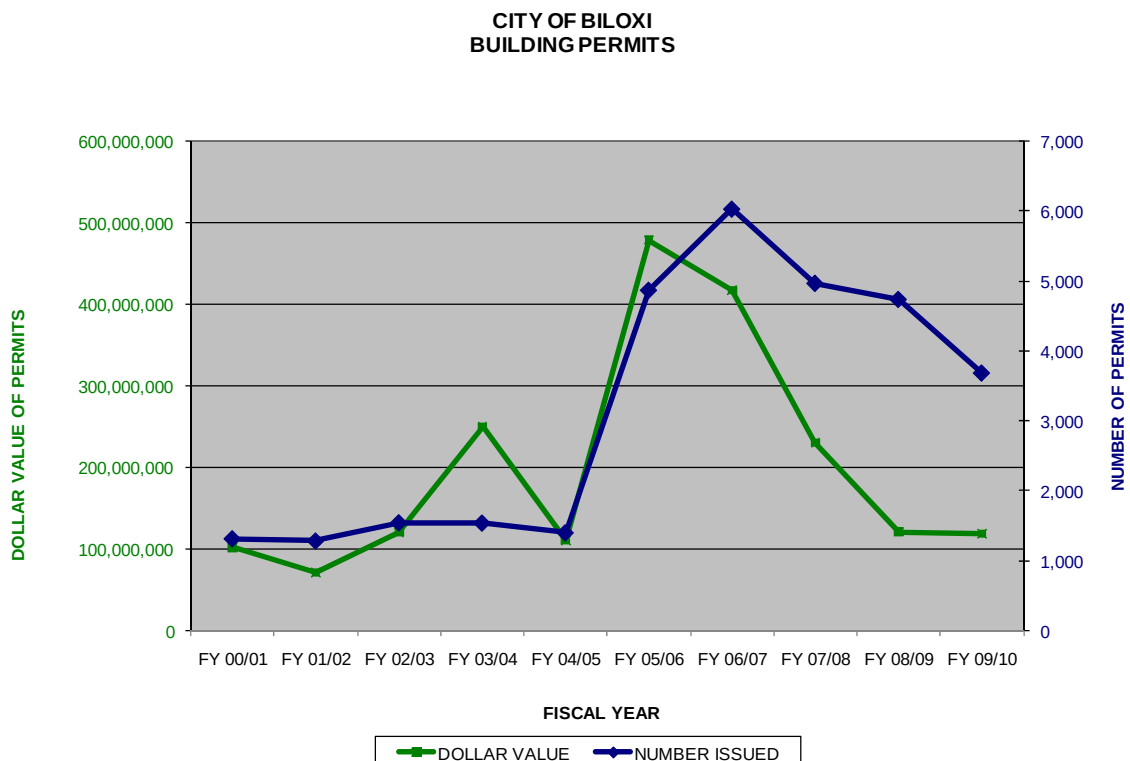
The City has not changed its ad valorem tax rate since fiscal year 2001 when it decreased the rate by 34.8 percent. As shown in Figure 1 below, the City's ad valorem tax revenue and sales tax revenue remained about the same as in prior year while gaming tax declined slightly. In the last quarter of calendar year 2010 and the first two months of calendar 2011, the City's sales tax and gaming tax revenues showed improvement over prior year. Grant revenue in the City's Capital Projects Fund, increased significantly because of the progress the City made on federally funded, Katrina recovery projects.

The following charts disclose financial data for the City's governmental funds including the General Fund, Special Revenue, Capital Projects Funds and Debt Service Funds.



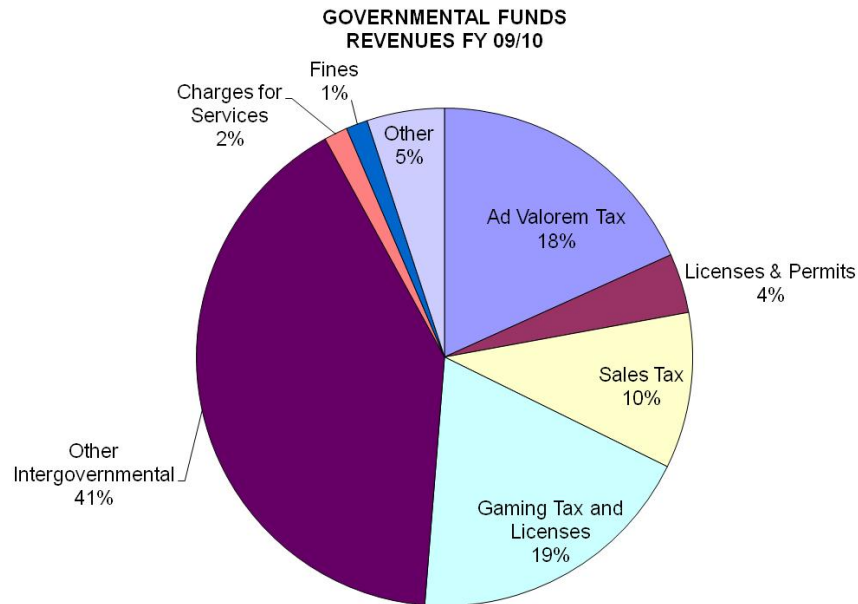
**Figure 1**

The amount of construction and reconstruction in fiscal 09/10 continued to decline from a post-Katrina peak in 06/07 as measured by the number and value of building permits issued. The City issued 3,686 building permits with a total valuation of \$118,553,851. (Fig. 2).



**Figure 2**

Governmental funds are used to account for most City functions and operations including the various City departments, the City's two closed retirement plans, Community Development Block Grants, capital projects, and the City's general obligation debt payments. Figure 3 illustrates the relative amounts of various general governmental revenues for the fiscal year. Usually, the City's three largest sources of operating revenues for general governmental activities are gaming tax, ad valorem tax and sales tax. In FY 09/10 the City's governmental funds received \$2.1 million in operating grants and \$33.9 million in capital grants for its governmental activities. The largest granting Federal departments were the Department of Homeland Security (FEMA) and the Department of Housing and Urban Development. Federal grant revenues are included in Other Intergovernmental.



**Figure 3**

Gaming tax and sales tax are shown separately here but are included in the City's governmental funds financial statements on the line titled "Intergovernmental Revenues". Intergovernmental revenues are collected by other governmental entities such as state government and distributed to the City. Other Intergovernmental Revenue includes other taxes collected by Harrison County and the State of Mississippi and state and federal grants

**Property Taxes** - In Mississippi, property taxes are levied by municipalities and counties on the assessed value of land and buildings, mobile homes, automobiles, business inventory and equipment. Assessed value is a prescribed percentage of the true (appraised) value of each class of property. Classes of property and assessment ratios are defined in Section 112 of the Mississippi Constitution of 1890.

| <u>Class of Property</u>                                        | <u>Ratio</u> |
|-----------------------------------------------------------------|--------------|
| Class I Single-family, owner-occupied, residential real         | 10%          |
| Class II All other real property, except Class I or IV          | 15%          |
| Class III Personal property, except motor vehicles and Class IV | 15%          |
| Class IV Public Utility property                                | 30%          |
| Class V Motor vehicles                                          | 30%          |

Ad valorem taxes are collected in arrears. The taxes for a calendar tax year are due by February 1 of the subsequent calendar year. Each year the governing authorities of the City of Biloxi determine the total assessed value of property situated within the City limits. Prior to the beginning of a new fiscal year, October 1, they set the tax rate (levy) that will generate the tax revenue needed for the upcoming fiscal year. In each fiscal year, the City collects the ad valorem taxes for the prior calendar tax year. To

summarize, the formula for determining tax revenues from each class of property is “Appraised value X assessment ratio X tax levy = tax amount”.

**Sales Tax** - State law requires sellers of goods and services to collect and remit to the state sales taxes of various rates specified in the statutes. A tax rate of 7% applies to retail sales of tangible personal property. Of the taxes collected by the state each month, 18.5% of the sales tax revenue from activities within a municipal corporation is remitted to the municipal government.

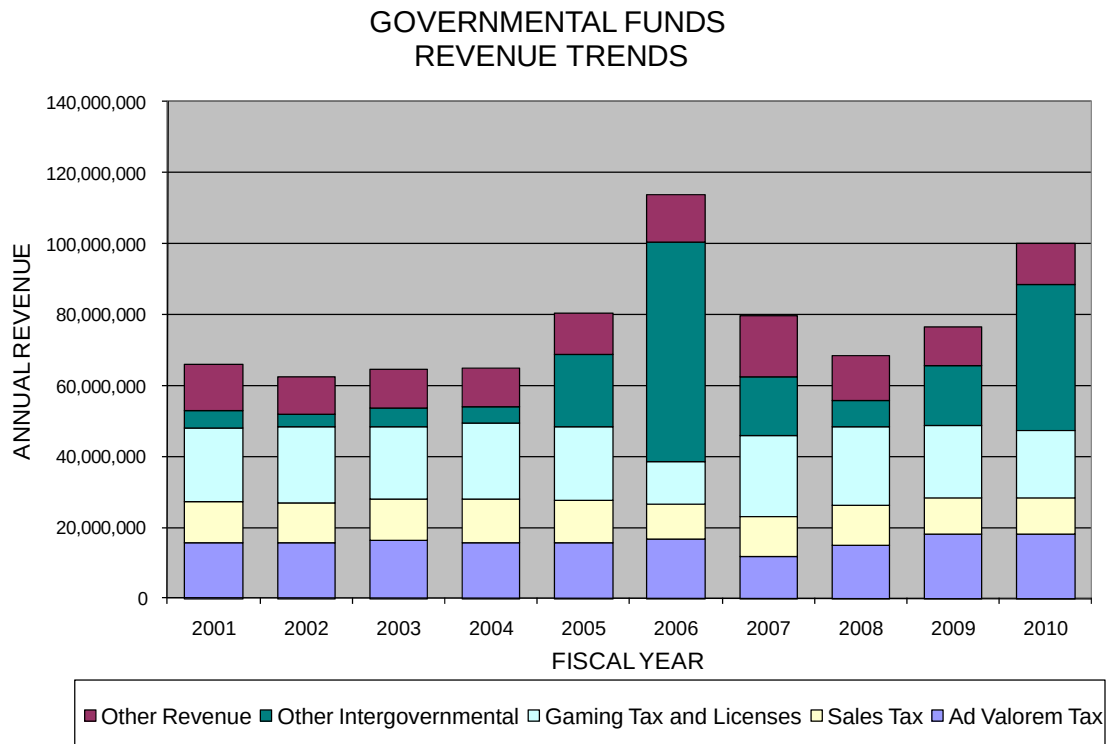
**Gaming Taxes** - All taxes on gross gaming revenue and gaming devices are collected by the State Tax Commission, including those taxes levied by municipalities. The Gaming control act of 1990 provided a tax of eight tenths of one percent (.8%) on casino gross gaming income. This tax revenue is divided between Harrison County and the City in the proportion of the population of each.

House Bill 1504, Regular Session of 1992 (Local and Private Legislation) provided for a tax of three and two tenths of one percent (3.2%) of gross gaming revenue. On the tenth day of each month the State Tax Commission remits the taxes collected in the previous month to the municipality to be distributed in the following ratios:

- 20% for public safety
- 20% for education purposes (Biloxi sends this 20% to the Biloxi Separate School District)
- 10% to Harrison County for public safety purposes
- 10% for educational purposes in Harrison County (This 10% is distributed to the various school districts in Harrison County in the proportion of each district student enrollment to total enrollment of all school districts in the county.)

House Bill 1504 also provided for a licensing fee of \$150, annually, for each gaming device. In addition to local taxes, the Mississippi Gaming Control Act, codified in chapter 76, in title 75 of the Mississippi Code of 1972, provides that casinos pay a fee of 8% of gross gaming revenue to the State of Mississippi.

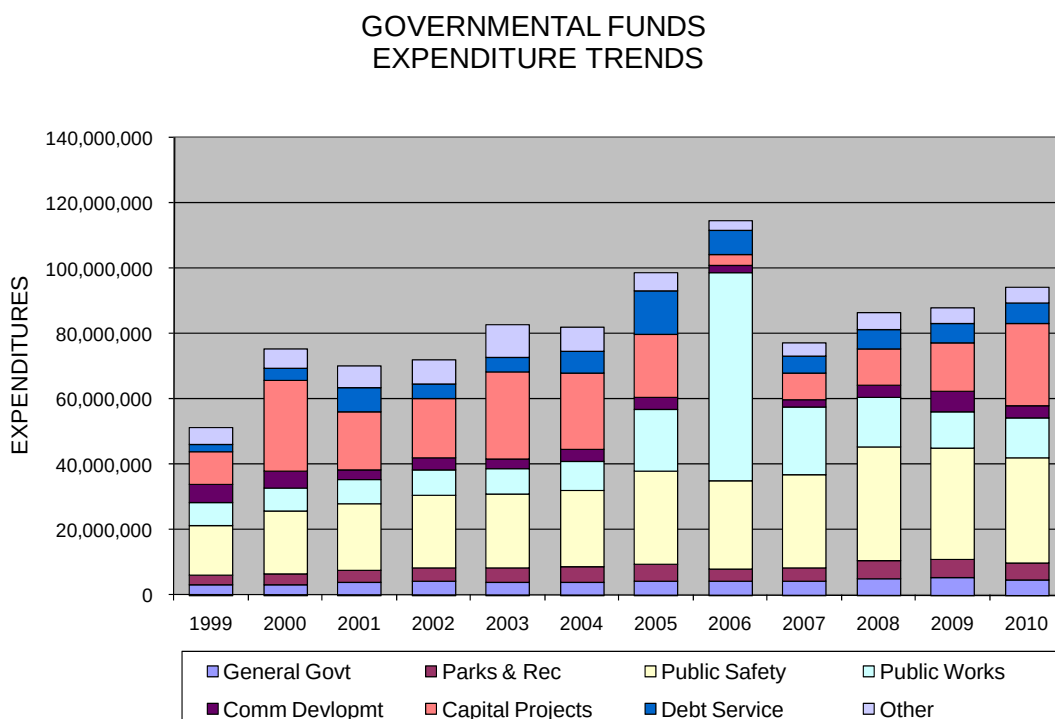
Figure 4 illustrates the trends in annual totals of revenue sources for the City’s governmental funds. Casino gaming and the resulting gaming taxes were implemented in 1992, and since that time, gaming tax revenues have become the largest, regular revenue source for the City. Note that Other Intergovernmental Revenue increased significantly in fiscal year 05/06 due to grants for Hurricane Katrina debris removal received by the City of Biloxi from the Department of Homeland Security, Federal Emergency Management Agency.



**Figure 4**

### General Governmental Expenditures

Figure 5 illustrates the trends in spending for the various services and functions accounted for in the City's governmental funds. Normally, public safety and capital projects are the largest expenditure categories of the City's governmental funds. In FY 05/06 expenditures for Public Works increased due to the cost of removing debris left by Hurricane Katrina and capital project spending was curtailed. Debris removal costs were completed in FY 06/07.

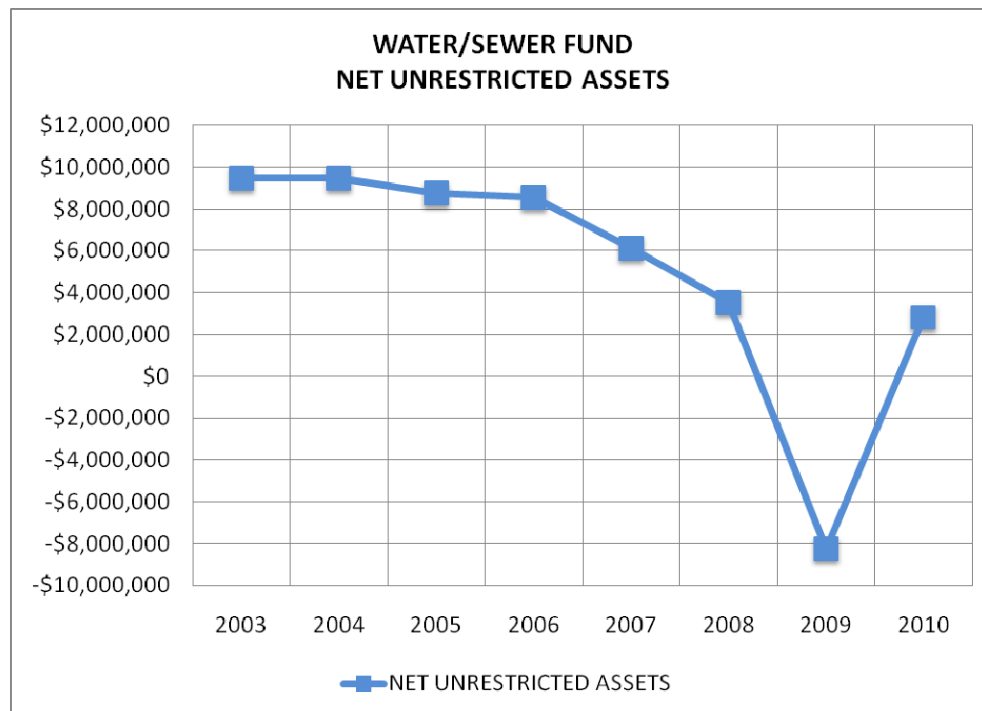


**Figure 5**

## Water and Sewer Fund

The City of Biloxi provides water production and distribution and sewer collection and treatment services. The City accounts for the cost of these services and related revenues in an enterprise fund. The City's goal is to pay the cost of the services with the revenue generated by billing customers for their use of the service. In 2005 the City lost approximately twelve percent of its customer base to the destruction of Hurricane Katrina.

A large portion of the cost of water/sewer service is the City's share of the debt service of the Harrison County Utility Authority, which provides sewer treatment service. Because the debt service is a "fixed" cost (does not vary due to the number of customers served) the City's rates, applied to the consumption of the reduced number of customers, did not generate revenue sufficient to cover the cost of services. Although the City's Water and Sewer Fund incurred an operating loss of \$3.7 million for fiscal 09/10, the net, unrestricted assets of the fund increased by \$11 million. The increase in net, unrestricted assets was due to cancellation of the Special Community Disaster Loan and transfers from the City's General Fund and Capital Projects Fund. The City increased water and sewer rates at the end of fiscal year 08/09 and again at the end of 09/10. City management believes that the increased rates will produce revenue adequate to cover system costs in fiscal 10/11. The City's governing authority has committed to annual cost and rate adjustments in order to reach and maintain 100 percent cost recovery.



**Figure 6**



## Major Initiatives

The Federal Emergency Management Agency has obligated \$513,321,140 of grant funding for Hurricane Katrina recovery in the City of Biloxi. The City has allocated \$24,111,221 of insurance proceeds toward this work which will cost an estimated \$537,432,361. Approximately \$363,929,485 of this cost is related to water, sewer and drainage infrastructure repairs. The City has hired HNTB Corporation to manage the infrastructure repair program. City management is cognizant of the fact that this amount of capital outlay, financed with federal funding, will require significant attention over the next few years. City management believes that this federally funded investment will significantly improve the City's infrastructure and provide future operating and maintenance cost savings.

Respectfully submitted,

  
David Staehling, Director of Administration

  
W. L. Lanham, Controller

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Biloxi  
Mississippi

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
September 30, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

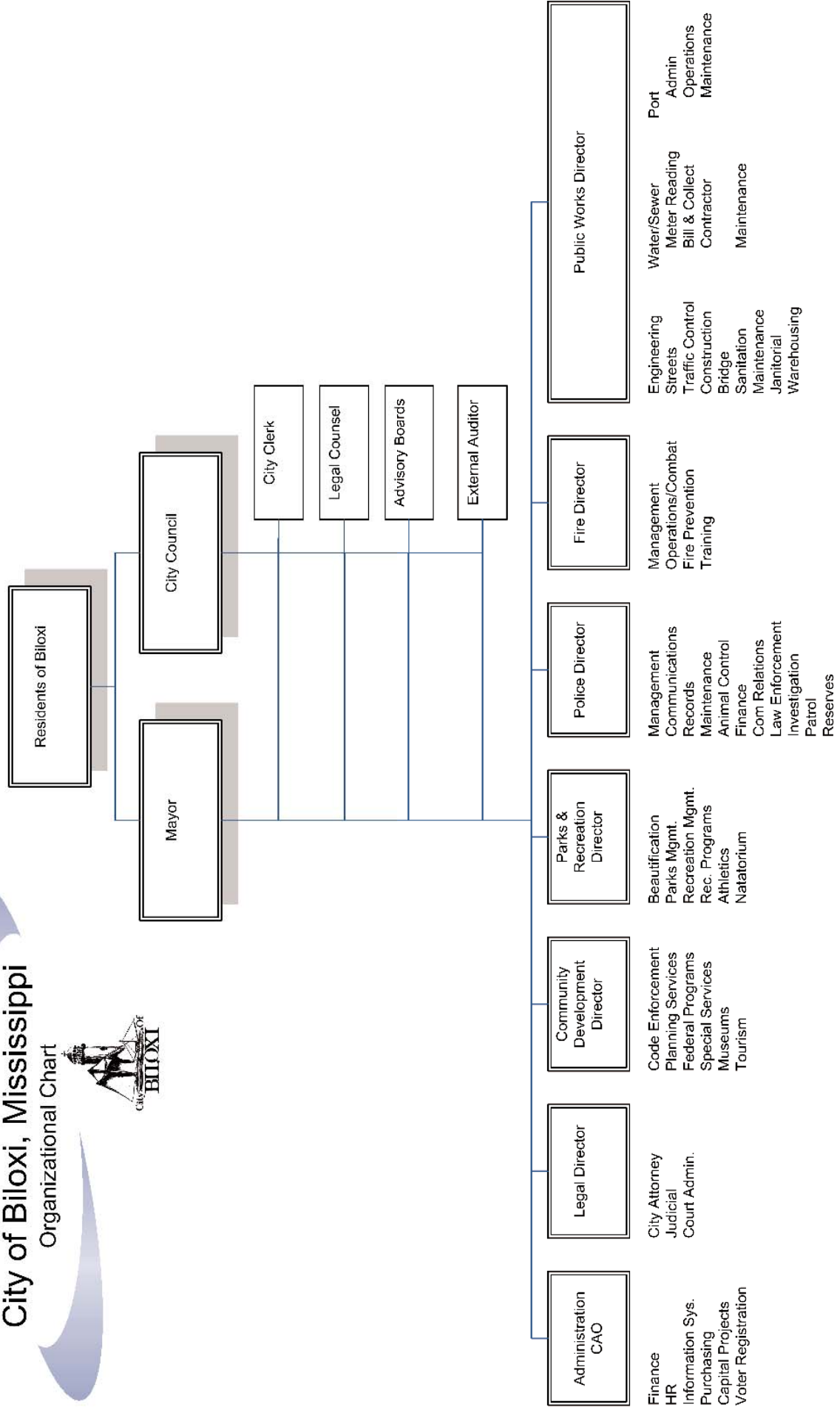


Executive Director

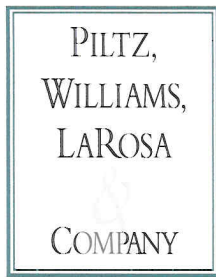


# City of Biloxi, Mississippi

## Organizational Chart



**SECTION II**  
**FINANCIAL SECTION**



CERTIFIED PUBLIC ACCOUNTANTS  
A Professional Association

MEMBERS  
American Institute of CPAs  
AICPA Division of CPA firms  
Private Companies Practice Section  
Mississippi Society of CPAs

Stephen P. Theobald, CPA, CMA  
Margaret D. Glosson, CPA  
Darrell L. Galey, CPA  
Michael D. O'Neill, CPA  
John D. Prentiss, CPA  
Eric B. Bland, CPA  
David C. Neumann, CPA, CBA

Gerald Piltz, CPA (Retired)  
Stanford A. Williams, Jr., CPA (Retired)  
Sam J. LaRosa, Jr., CPA (Retired)  
William S. Thompson, CPA (Retired)  
Gene M. Clark, Jr., CPA (Retired)

## Independent Auditors' Report

To the City Council  
City of Biloxi  
Biloxi, Mississippi

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Biloxi, Mississippi (City), as of and for the year ended September 30, 2010 which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Biloxi, Mississippi's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

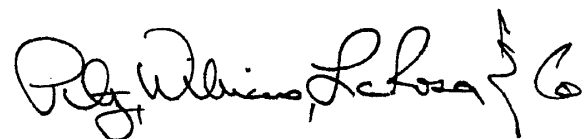
In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Biloxi, Mississippi, as of September 30, 2010 and the respective changes in financial position and cash flows, where applicable, thereof and the budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated April 20, 2011, on our consideration of the City of Biloxi, Mississippi's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 15 through 19 and 26 through 27 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Biloxi, Mississippi's financial statements as a whole. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements of the City of Biloxi, Mississippi. The combining and individual nonmajor fund financial statements, the supplemental information, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

A handwritten signature in black ink, appearing to read "P. Williams, L. L. L. & Co.", with a stylized flourish at the end.

Certified Public Accountants

Biloxi, Mississippi  
April 20, 2011

## **Management's Discussion and Analysis**

## **City of Biloxi, Mississippi Management's Discussion and Analysis**

### **Brief Discussion of the Basic Financial Statements**

The City's management has prepared this discussion and analysis to provide an objective analysis of the City's financial activities and financial condition as presented in the basic financial statements which form a part of the City's Comprehensive Annual Financial Report (CAFR). The basic financial statements are presented in three parts: government-wide financial statements, fund financial statements and the notes to financial statements.

**Government-wide financial statements** focus on the overall financial position and activities of the City, in total, rather than the City's individual funds. In these statements, all governmental activities are consolidated into a column and all business-type activities are consolidated into a column. The two columns are added to present a total for the City as a whole. These statements include the Statement of Net Assets which discloses all of the City's assets and liabilities and the difference which is titled "net assets". Also included is the Statement of Activities which focuses on the cost of services provided and activities performed by the City and the source of money used to pay for the services and activities. The Statement of Activities also explains how the City's net assets increased or decreased during the fiscal year. Both of the government-wide financial statements segregate functions of the City that are supported by taxes and intergovernmental revenues (governmental activities) from those functions that are mainly supported through charges to the consumer (business-type activities). The City's water and sewer utilities and the City's port operations are business-type activities. The government-wide financial statements present information for both governmental funds and proprietary funds on the accrual basis of accounting.

**Fund financial statements** follow the government-wide statements. These statements present the balance sheets and the statement of revenues, expenditures and changes in fund balance of the City's funds. The fund financial statements present governmental funds on the modified accrual basis of accounting. Some examples of the differences between the government-wide financial statements and the governmental fund financial statements, inherent in the differences in the basis of accounting are:

Under the modified accrual basis of accounting, capital outlays are expenditures of resources with no offsetting capital asset increase because capital assets are not shown on the balance sheet.

Principal payments on long-term debt are reported as expenditures with no offsetting reduction of liabilities because long-term liabilities are not shown on the balance sheet.

The proceeds of debt borrowing is reported as an increase (inflow) of expendable resources with no offsetting increase in liabilities.



A fund is a fiscal and accounting entity with a balanced set of accounts for recording and disclosing the reporting entity's stewardship of resources received and segregated for specific activities including the amount of resources received, the amount expended, liabilities owed and the residual balance (equity) of the funds. The City uses funds to segregate resources and resource use according to the purpose for which the resources were segregated. The objective of fund accounting is to demonstrate compliance with budgetary and legal requirements that apply to the resources segregated in each fund.

In the fund financial statements, each of the City's major funds is presented in a separate column. The City's non-major funds are combined and the totals presented in one column. The distinction between governmental type activities and proprietary type activities is maintained through the presentation of separate statements for these two types of funds.

**Governmental funds** are used to account for governmental functions of the City of Biloxi including administration, executive, legislative, legal (general governmental activities), public safety, public works, parks and recreation, public health and welfare, capital projects and debt service. These are the functions that are presented as "Governmental Activities" in the government-wide financial statements. Presentation of financial information for the City's governmental funds differs from the information presented in the government-wide financial statements because the focus of fund accounting is on near-term inflows and outflows of spendable resources and the balances of spendable resources available at year-end.

**Proprietary funds** include enterprise funds and internal service funds. Enterprise funds are used for those activities which are financed, primarily, by charges to users and customers. Internal service funds are used for city activities that provide goods or services for the City's various funds and departments such as the City's Self Insurance Fund. In the government-wide financial statements these activities are called "business-type activities".

**Notes to the Financial Statements** provide additional information to explain the data presented in the basic financial statements.

## Government-wide Condensed Data – Governmental and Business-type Activities

Table 1  
City of Biloxi  
Net Assets

|                              | Governmental Activities |                       | Business-Type Activities |                      | Total Primary Government |                       |
|------------------------------|-------------------------|-----------------------|--------------------------|----------------------|--------------------------|-----------------------|
|                              | 2010                    | 2009                  | 2010                     | 2009                 | 2010                     | 2009                  |
| Current and other assets     | \$ 76,205,339           | \$ 80,131,738         | \$ 5,485,834             | \$ 7,946,104         | \$ 81,691,173            | \$ 88,077,842         |
| Capital assets               | 241,005,613             | 220,489,214           | 73,480,630               | 64,772,510           | 314,486,243              | 285,261,724           |
| Total assets                 | <u>\$317,210,952</u>    | <u>\$ 300,620,952</u> | <u>\$ 78,966,464</u>     | <u>\$ 72,718,614</u> | <u>\$ 396,177,416</u>    | <u>\$ 373,339,566</u> |
| Current & other liabilities  | \$ 23,759,834           | \$ 13,131,034         | \$ 2,483,194             | \$ 15,682,987        | \$ 26,243,028            | \$ 28,814,021         |
| Long-term liabilities        | 70,383,395              | 70,220,094            | 2,644,037                | 5,717,484            | 73,027,432               | 75,937,578            |
| Total liabilities            | <u>94,143,229</u>       | <u>83,351,128</u>     | <u>5,127,231</u>         | <u>21,400,471</u>    | <u>99,270,460</u>        | <u>104,751,599</u>    |
| Net assets                   |                         |                       |                          |                      |                          |                       |
| Investment in capital assets |                         |                       |                          |                      |                          |                       |
| net of related debt          | 182,350,760             | 162,209,803           | 70,719,525               | 61,716,508           | 253,070,285              | 223,926,311           |
| Restricted                   | 30,767,976              | 35,399,734            | 1,117,520                | 1,105,935            | 31,885,496               | 36,505,669            |
| Unrestricted                 | 9,948,987               | 19,660,287            | 2,002,188                | (11,504,300)         | 11,951,175               | 8,155,987             |
| Total net assets             | <u>\$223,067,723</u>    | <u>\$ 217,269,824</u> | <u>\$ 73,839,233</u>     | <u>\$ 51,318,143</u> | <u>\$ 296,906,956</u>    | <u>\$ 268,587,967</u> |

Table 2  
City of Biloxi  
Changes in Net Assets

|                                                    | Governmental Activities |                       | Business-Type Activities |                      | Total Primary Government |                       |
|----------------------------------------------------|-------------------------|-----------------------|--------------------------|----------------------|--------------------------|-----------------------|
|                                                    | 2010                    | 2009                  | 2010                     | 2009                 | 2010                     | 2009                  |
| Revenues                                           |                         |                       |                          |                      |                          |                       |
| Program revenues                                   |                         |                       |                          |                      |                          |                       |
| Charges for services                               | \$ 7,851,945            | \$ 7,571,286          | \$ 11,352,878            | \$ 9,015,436         | \$ 19,204,823            | \$ 16,586,722         |
| Operating grants                                   | 2,180,921               | 4,311,030             | 3,085,487                | -                    | 5,266,408                | 4,311,030             |
| Capital grants and contributions                   | 33,925,142              | 9,135,507             | 202,226                  | 1,379,466            | 34,127,368               | 10,514,973            |
| General revenues                                   |                         |                       |                          |                      |                          |                       |
| Property taxes                                     | 18,148,452              | 18,125,894            | 219,590                  | 209,134              | 18,368,042               | 18,335,028            |
| Sales taxes                                        | 10,012,878              | 10,309,316            | -                        | -                    | 10,012,878               | 10,309,316            |
| Gaming taxes                                       | 18,902,497              | 19,631,434            | -                        | -                    | 18,902,497               | 19,631,434            |
| Franchise taxes                                    | 3,040,417               | 3,095,826             | -                        | -                    | 3,040,417                | 3,095,826             |
| Other revenue                                      | 5,400,672               | 7,380,116             | 22,430                   | 46,799               | 5,423,102                | 7,426,915             |
| Total revenues                                     | <u>99,462,924</u>       | <u>79,560,409</u>     | <u>14,882,611</u>        | <u>10,650,835</u>    | <u>114,345,535</u>       | <u>90,211,244</u>     |
| Expenses                                           |                         |                       |                          |                      |                          |                       |
| General government                                 | 5,293,011               | 6,289,441             | -                        | -                    | 5,293,011                | 6,289,441             |
| Parks and recreation                               | 5,456,041               | 5,892,707             | -                        | -                    | 5,456,041                | 5,892,707             |
| Public safety                                      | 36,873,912              | 39,554,918            | -                        | -                    | 36,873,912               | 39,554,918            |
| Public works                                       | 12,577,626              | 12,174,671            | -                        | -                    | 12,577,626               | 12,174,671            |
| Community development                              | 4,810,435               | 7,633,964             | -                        | -                    | 4,810,435                | 7,633,964             |
| Unallocated depreciation                           | 2,583,406               | 2,355,172             | -                        | -                    | 2,583,406                | 2,355,172             |
| Interest on long-term debt                         | 2,740,362               | 2,750,274             | -                        | -                    | 2,740,362                | 2,750,274             |
| Water and sewer service                            | -                       | -                     | 14,080,437               | 13,064,569           | 14,080,437               | 13,064,569            |
| Port Fund activities                               | -                       | -                     | 1,611,282                | 1,594,012            | 1,611,282                | 1,594,012             |
| PCDC activities                                    | -                       | -                     | 34                       | 471                  | 34                       | 471                   |
| Total expenses                                     | <u>70,334,793</u>       | <u>76,651,147</u>     | <u>15,691,753</u>        | <u>14,659,052</u>    | <u>86,026,546</u>        | <u>91,310,199</u>     |
| Increase (decrease) in net assets before transfers | 29,128,131              | 2,909,262             | (809,142)                | (4,008,217)          | 28,318,989               | (1,098,955)           |
| Transfers                                          | (23,330,232)            | 3,419,459             | 23,330,232               | (702,459)            | -                        | 2,717,000             |
| Net increase (decrease) in net assets              | 5,797,899               | 6,328,721             | 22,521,090               | (4,710,676)          | 28,318,989               | 1,618,045             |
| Net assets, beginning of year                      | 217,269,824             | 210,941,103           | 51,318,143               | 56,028,819           | 268,587,967              | 266,969,922           |
| Net assets, end of year                            | <u>\$ 223,067,723</u>   | <u>\$ 217,269,824</u> | <u>\$ 73,839,233</u>     | <u>\$ 51,318,143</u> | <u>\$ 296,906,956</u>    | <u>\$ 268,587,967</u> |

## Overall Financial Position and Results of Operations

The net assets of governmental activities increased by \$5.8 million while the fund balances of governmental funds decreased by \$12.6 million. The positive change in net assets is reconciled to the decrease in fund balances of governmental funds in the schedule titled Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities. One major reconciling item is capital expenditures which decrease fund balance in the governmental fund financial statements. These capital expenditures are reported as increases in capital assets in the Statement of Net Assets rather than as an expense on the statement of Changes in Net Assets.

The net assets of business-type activities (Water and Sewer Fund and Port Fund) increased by \$22.5 million during FY 09/10. The increase was due to transfers from the City's General Fund and Capital Projects Fund and cancellation of the Water and Sewer Fund's Special Community Disaster loan from the Federal Emergency Management Agency. Water and Sewer Fund revenues were not adequate, under the existing rate structure and with the realized consumption quantities, to cover operating costs and depreciation. At the end of fiscal 08/09 and again at the end of 09/10, the City of Biloxi governing authority increased water and sewer billing rates. With the increase effective for FY 10/11, City management expects water and sewer rates to be adequate to pay the costs of water and sewer utility services.

## Analysis of Significant Balances and Operation of Individual Funds

### Fund Balances

**General Fund** – The General Fund is the City's primary operating fund. The City began fiscal year 09/10 with a General Fund balance of \$27.4 million and ended the year with a fund balance of \$18.1

million. The decrease of \$9.3 million is attributable to deficit spending, capital project and debt service funding. For the last three fiscal years, 07/08, 08/09 and 09/10, the governing authority budgeted spending that exceeded projected revenues. In these three fiscal years, the City has drawn down the General Fund balance by \$39 million. Approximately \$24.8 million of the three year draw down is attributable to deficit spending in the City's General Fund.

**Debt Service Fund** – The Special Community Disaster Loans are operating loans the City received from the Federal Emergency Management Agency (FEMA), Department of Homeland Security. The loans totaled \$13.7 million. The City's General Fund borrowed \$11 million and the City's Water and Sewer Enterprise Fund borrowed \$2,787,113. The money was borrowed in fiscal years ending in 2006 and 2007 to pay operating costs following Hurricane Katrina. The Special Community Disaster Loans were for a period of 5 years and with possible extension for another five years. The City requested and received a five year extension of the \$11 million loan to the General Fund. The City requested and received cancellation of the \$2,787,113 loan to the Water and Sewer Enterprise Fund. The City has accumulated \$6.9 million in its Debt Service Fund to repay the General Fund loan.

The remaining fund balance in the City's debt service funds is required to pay principal and interest maturities due at the beginning of each fiscal year before ad valorem tax revenues collections for the year are sufficient to cover debt service for the year. Ad valorem tax revenue is the primary resource of the Debt Service Fund for payment of interest and principal.

**Water and Sewer Fund** – Revenues and other Water and Sewer Fund resources have not been not adequate to pay the cost of operations. The Water and Sewer Fund incurred an operating loss of \$3.7 million including depreciation expense of \$2.2 million. The City's water and sewer rates were relatively low compared to other service providers in Mississippi. The loss of a significant number of utility customers due to destruction of residences and businesses by Hurricane Katrina further exacerbated this problem. At the end of fiscal 08/09 the Governing Authority increased water and sewer rates by approximately 150 percent and again increased rates at the end of FY 09/10. The City's governing authority believes that the rate increases will provide sufficient revenue to stabilize the Water and Sewer Fund in future fiscal years.

**General Capital Projects Fund** – The General Capital Projects Fund holds bond proceeds and insurance claim proceeds which will be expended as projects progress. The decline in fund balance of the General Capital Projects Fund resulted from expenditure of these resources.

### **Budget Variances in the General Fund**

The Basic Financial Statements include a budget to actual comparison for the City's General Fund revenues and expenditures. The comparison is made on the cash basis which differs from modified accrual because receivables and payables are not recognized. An explanation of the budget basis is provided in Note II.A. For FY 09/10 the City's governing authority originally budgeted a reduction in the City's General Fund, budget basis fund balance of \$13.3 million. At year-end, the actual reduction was \$9.9 million. The City's General Fund, budget basis fund balance fell from \$21.5 million to \$11.6 million. Revenues of the City's General Fund were below expectations by \$6.9 million. \$4 million of the negative variance in revenue was due to Federal Katrina grants that were not expended and drawn down. City management was able to keep actual expenditures below the budgeted expenditures by \$9.2 million. The net transfers-out was below budget by \$2.8 million. During the year the City Council amended the budget, primarily, for grant awards and related expenditures.

## **Capital Assets Activity**

During FY 09/10 the City increased its investment in capital assets for governmental activities by \$20.5 million, net of dispositions and depreciation. For business type activities (Water/Sewer and Port) the City increased its investment in capital assets by \$8.7 million after dispositions and depreciation. Most of the additions were for construction of facilities and infrastructure. Much of the City's capital outlay was financed by FEMA grants. See Detail Note III. F, for additional information concerning capital asset activity for the fiscal year ended September 30, 2010.

## **Long-Term Debt**

At the beginning of the fiscal year the City of Biloxi had outstanding debt consisting of general obligation bonds, notes, limited obligation bonds and notes, and pollution control loans. These outstanding debts totaled \$75,122,236 at the beginning of the fiscal year 09/10. During the fiscal year 09/10, the City paid \$4,419,119 of principal and paid \$2,514,502 of interest on all debt. \$2,787,113 of Special Community Disaster Loan principal was cancelled by the Federal Emergency Management Agency. The City borrowed \$4,500,000 from the Mississippi Development Bank to fund capital project spending. So, total outstanding debt decreased by \$2,706,567 in fiscal 09/10. In the Supplemental Information section of the financial report is a schedule titled Schedule of Long-Term Debt which discloses the beginning balances of each debt, new debt incurred and the principal amount paid during the year.

State laws limit the amount of debt a municipality may incur. General obligation bonded debt, excluding debt issued for utility purposes, is limited to 15% of assessed valuation. All debt, excluding utility revenue debt and tax increment financing bonds, is subject to a limit of 20% of assessed value. Note III. H discloses the City's compliance with statutory debt limitations.

## **Credit Rating**

When a governmental entity issues bonds, it may obtain a rating from one or more of the bond rating agencies. The rating is a measure of the issuer's ability to repay the debt and provides a means whereby investors may measure the risk of their investment in the bonds.

On May 21, 2010, Standard & Poor's Rating Services raised its standard long-term rating from BBB+ to AA- with a stable outlook. Standard & Poor's Rating Services' rationale was based on:

- Historically very strong financial reserves that allowed it to absorb the loss of revenues associated with the impact of Hurricane Katrina;
- Stable tax base; and
- Moderate overall debt burden.

On August 11, 2006 Moody's Investors Service announced that they "affirmed the City of Biloxi's general obligation rating of "Baa1" with a stable outlook." Prior to Hurricane Katrina, Moody's Investors Service rated the City's debt "A2". See Detail Note III. H and the Supplementary Information section of the CAFR for additional information concerning the City's debt. The City's credit ratings have not been reviewed or changed since the above ratings by Standard and Poor's Ratings Services and Moody's Investors Service. The City of Biloxi \$34,020,000 Tax Increment Limited Obligation Refunding Bond, Series 2006A and B, issued during FY 06/07 were not rated.

## **Contact Information**

Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Controller, William L. Lanham, City of Biloxi, P.O. Box 429, Biloxi, MS 39533.

## **Basic Financial Statements**

**City of Biloxi**  
**Statement of Net Assets**  
September 30, 2010

|                                                    | Primary Government         |                             |                       |
|----------------------------------------------------|----------------------------|-----------------------------|-----------------------|
|                                                    | Governmental<br>Activities | Business-type<br>Activities | Total                 |
| <b>Assets</b>                                      |                            |                             |                       |
| Cash and cash equivalents                          | \$ 50,293,684              | \$ 290,653                  | \$ 50,584,337         |
| Restricted cash and cash equivalents               | -                          | 1,067,490                   | 1,067,490             |
| Investments                                        | 1,543,786                  | 1,117,520                   | 2,661,306             |
| Receivables                                        |                            |                             |                       |
| Taxes                                              | 5,351,741                  | -                           | 5,351,741             |
| Customer accounts, net                             | 174,794                    | 1,127,813                   | 1,302,607             |
| Grants                                             | 5,444,706                  | 450,160                     | 5,894,866             |
| Other                                              | 2,127,800                  | 1,318,094                   | 3,445,894             |
| Prepays                                            | 1,003,915                  | -                           | 1,003,915             |
| Net pension obligation                             | 10,187,890                 | -                           | 10,187,890            |
| Inventories                                        | -                          | 114,104                     | 114,104               |
| Mortgage loans receivable                          | 77,022                     | -                           | 77,022                |
| Capital assets                                     |                            |                             |                       |
| Land and construction in progress                  | 97,472,118                 | 33,337,345                  | 130,809,463           |
| Other (net of accumulated depreciation)            | 143,533,496                | 40,143,285                  | 183,676,781           |
| Total assets                                       | <u>\$ 317,210,952</u>      | <u>\$ 78,966,464</u>        | <u>\$ 396,177,416</u> |
| <b>Liabilities and Net Assets</b>                  |                            |                             |                       |
| Liabilities                                        |                            |                             |                       |
| Accounts payable                                   | \$ 7,672,022               | \$ 363,700                  | \$ 8,035,722          |
| Accounts payable from restricted assets            | -                          | 25,622                      | 25,622                |
| Customer deposits payable from restricted assets   | -                          | 1,036,630                   | 1,036,630             |
| Accrued interest                                   | 1,193,255                  | -                           | 1,193,255             |
| Internal balances                                  | (688,119)                  | 688,119                     | -                     |
| Unearned revenue                                   | 2,626,317                  | -                           | 2,626,317             |
| Noncurrent liabilities                             |                            |                             |                       |
| Due within one year:                               |                            |                             |                       |
| Bonds and notes                                    | 4,400,045                  | 306,109                     | 4,706,154             |
| Compensated absences                               | 1,709,528                  | 63,014                      | 1,772,542             |
| Claims payable from restricted assets              | 6,846,787                  | -                           | 6,846,787             |
| Due beyond one year:                               |                            |                             |                       |
| Bonds and notes                                    | 65,254,809                 | 2,454,996                   | 67,709,805            |
| Compensated absences                               | 5,128,585                  | 189,041                     | 5,317,626             |
| Total liabilities                                  | <u>94,143,229</u>          | <u>5,127,231</u>            | <u>99,270,460</u>     |
| Net assets                                         |                            |                             |                       |
| Invested in capital assets,<br>net of related debt | 182,350,760                | 70,719,525                  | 253,070,285           |
| Restricted for                                     |                            |                             |                       |
| Public safety                                      | 2,138,176                  | -                           | 2,138,176             |
| Debt service                                       | 12,487,416                 | 390,742                     | 12,878,158            |
| Capital improvements                               | 16,111,994                 | 726,778                     | 16,838,772            |
| Endowment, expendable                              | 30,390                     | -                           | 30,390                |
| Unrestricted                                       | 9,948,987                  | 2,002,188                   | 11,951,175            |
| Total net assets                                   | <u>\$ 223,067,723</u>      | <u>\$ 73,839,233</u>        | <u>\$ 296,906,956</u> |

*The Accompanying Notes are an Integral Part of the Financial Statements.*

**City of Biloxi, Mississippi**  
**Statement of Activities**  
For the Fiscal Year Ended September 30, 2010

| Functions/Programs                                           | Program Revenues |                      |                                    | Net (Expenses) Revenues and Changes in Net Assets |                                                        |
|--------------------------------------------------------------|------------------|----------------------|------------------------------------|---------------------------------------------------|--------------------------------------------------------|
|                                                              | Expenses         | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions                  | Primary Government                                     |
|                                                              |                  |                      |                                    |                                                   | Governmental Activities Business-Type Activities Total |
| <b>Governmental activities</b>                               |                  |                      |                                    |                                                   |                                                        |
| General government                                           | \$ 5,293,011     | \$ 771               | \$ 1,370,387                       | \$ -                                              | \$ (3,921,853) \$ (3,921,853)                          |
| Parks and recreation                                         | 5,456,041        | 462,444              | 3,500                              | 2,242,659                                         | (2,747,438) (2,747,438)                                |
| Public safety                                                | 36,873,912       | 1,499,085            | 350,004                            | -                                                 | (35,024,823) (35,024,823)                              |
| Public works                                                 | 12,577,626       | 1,035,303            | 182,822                            | 24,389,052                                        | 13,029,551 13,029,551                                  |
| Community development                                        | 4,810,435        | 4,854,342            | 274,208                            | 7,293,431                                         | 7,611,546 7,611,546                                    |
| Unallocated depreciation, infrastructure                     | 2,583,406        | -                    | -                                  | -                                                 | (2,583,406) (2,583,406)                                |
| Interest and other, long-term debt                           | 2,740,362        | -                    | -                                  | -                                                 | (2,740,362) (2,740,362)                                |
| Total governmental activities                                | 70,334,793       | 7,851,945            | 2,180,921                          | 33,925,142                                        | (26,376,785) (26,376,785)                              |
| <b>Business-type activities</b>                              |                  |                      |                                    |                                                   |                                                        |
| Water and sewer                                              | 14,080,437       | 10,205,340           | 3,085,487                          | -                                                 | (789,610) (789,610)                                    |
| Biloxi Port Fund                                             | 1,611,282        | 1,127,665            | -                                  | 202,226                                           | (281,391) (281,391)                                    |
| Point Cadet Development Corporation                          | 34               | 19,873               | -                                  | -                                                 | 19,839 19,839                                          |
| Total business-type activities                               | 15,691,753       | 11,352,878           | 3,085,487                          | 202,226                                           | (1,051,162) (1,051,162)                                |
| Total primary government                                     | \$ 86,026,546    | \$ 19,204,823        | \$ 5,266,408                       | \$ 34,127,368                                     | (26,376,785) (27,427,947)                              |
| <b>General revenues</b>                                      |                  |                      |                                    |                                                   |                                                        |
| Property taxes                                               |                  |                      |                                    |                                                   | 18,148,452 18,368,042                                  |
| Sales taxes                                                  |                  |                      |                                    |                                                   | 10,012,878 10,012,878                                  |
| Gaming taxes                                                 |                  |                      |                                    |                                                   | 18,902,497 18,902,497                                  |
| Franchise and utility taxes                                  |                  |                      |                                    |                                                   | 3,040,417 3,040,417                                    |
| Other taxes                                                  |                  |                      |                                    |                                                   | 995,736 995,736                                        |
| Grants and contributions not restricted to specific programs |                  |                      |                                    |                                                   | 3,367,995 3,367,995                                    |
| Unrestricted investment earnings                             |                  |                      |                                    |                                                   | 307,179 22,430 329,609                                 |
| Miscellaneous                                                |                  |                      |                                    |                                                   | 729,762 729,762                                        |
| Transfers                                                    |                  |                      |                                    |                                                   | (23,330,232) 23,330,232 -                              |
| Total general revenues and transfers                         |                  |                      |                                    |                                                   | 32,174,684 23,572,252 55,746,936                       |
| Change in net assets                                         |                  |                      |                                    |                                                   | 5,797,899 22,521,090 28,318,989                        |
| Net assets - beginning of period                             |                  |                      |                                    |                                                   | 217,269,824 51,318,143 268,587,967                     |
| Net assets - end of period                                   |                  |                      |                                    |                                                   | \$ 223,067,723 \$ 73,839,233 \$ 296,906,956            |

*The Accompanying Notes are an Integral Part of the Financial Statements.*

**City of Biloxi, Mississippi**  
**Balance Sheet**  
**Governmental Funds**  
September 30, 2010

|                                          | General<br>Fund      | General<br>Capital<br>Projects<br>Fund | Debt<br>Service<br>Fund | Other<br>Non-Major<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|------------------------------------------|----------------------|----------------------------------------|-------------------------|---------------------------------------------|--------------------------------|
| <b>Assets</b>                            |                      |                                        |                         |                                             |                                |
| Cash and cash equivalents                | \$ 10,827,364        | \$ 19,188,368                          | \$ 10,786,709           | \$ 678,860                                  | \$ 41,481,301                  |
| Investments                              | -                    | -                                      | 24                      | 1,543,762                                   | 1,543,786                      |
| Receivables:                             |                      |                                        |                         |                                             |                                |
| Taxes                                    | 5,289,033            | -                                      | 49,277                  | 13,430                                      | 5,351,740                      |
| Customer accounts, net                   | 174,794              | -                                      | -                       | -                                           | 174,794                        |
| Grants                                   | 449,291              | 4,994,954                              | -                       | -                                           | 5,444,245                      |
| Other                                    | 927,832              | -                                      | 1,200,000               | -                                           | 2,127,832                      |
| Due from other City funds                | 1,761,382            | 1,238,546                              | 494,824                 | -                                           | 3,494,752                      |
| Prepays                                  | 1,003,915            | -                                      | -                       | -                                           | 1,003,915                      |
| Mortgage loans receivable                | -                    | -                                      | -                       | 77,022                                      | 77,022                         |
| Total assets                             | <u>\$ 20,433,611</u> | <u>\$ 25,421,868</u>                   | <u>\$ 12,530,834</u>    | <u>\$ 2,313,074</u>                         | <u>\$ 60,699,387</u>           |
| <b>Liabilities and Fund Balance</b>      |                      |                                        |                         |                                             |                                |
| Liabilities                              |                      |                                        |                         |                                             |                                |
| Accounts payable and accrued liabilities | \$ 2,250,563         | \$ 5,342,881                           | \$ 43,418               | \$ 35,159                                   | \$ 7,672,021                   |
| Due to other City funds                  | -                    | 2,884,868                              | -                       | -                                           | 2,884,868                      |
| Deferred revenue                         | -                    | 2,625,887                              | -                       | -                                           | 2,625,887                      |
| Total liabilities                        | <u>2,250,563</u>     | <u>10,853,636</u>                      | <u>43,418</u>           | <u>35,159</u>                               | <u>13,182,776</u>              |
| Fund Balances                            |                      |                                        |                         |                                             |                                |
| Reserved for                             |                      |                                        |                         |                                             |                                |
| Public safety                            | 2,138,176            | -                                      | -                       | -                                           | 2,138,176                      |
| Prepays                                  | 1,003,915            | -                                      | -                       | -                                           | 1,003,915                      |
| Loans receivable                         | -                    | -                                      | -                       | 77,022                                      | 77,022                         |
| Debt service                             | -                    | -                                      | 12,487,416              | -                                           | 12,487,416                     |
| Endowment, expendable                    | -                    | -                                      | -                       | 30,390                                      | 30,390                         |
| Capital projects funds                   | -                    | 14,568,232                             | -                       | 1,543,762                                   | 16,111,994                     |
| Unreserved reported in                   |                      |                                        |                         |                                             |                                |
| General Fund:                            |                      |                                        |                         |                                             |                                |
| Designated for capital projects          | 2,833,670            | -                                      | -                       | -                                           | 2,833,670                      |
| Undesignated                             | 12,207,287           | -                                      | -                       | -                                           | 12,207,287                     |
| Special revenue funds                    | -                    | -                                      | -                       | 626,741                                     | 626,741                        |
| Total fund balances                      | <u>18,183,048</u>    | <u>14,568,232</u>                      | <u>12,487,416</u>       | <u>2,277,915</u>                            | <u>47,516,611</u>              |
| Total liabilities and fund balances      | <u>\$ 20,433,611</u> | <u>\$ 25,421,868</u>                   | <u>\$ 12,530,834</u>    | <u>\$ 2,313,074</u>                         | <u>\$ 60,699,387</u>           |

*The Accompanying Notes are an Integral Part of the Financial Statements.*



**City of Biloxi, Mississippi**  
**Reconciliation of the Balance Sheet of Governmental Funds**  
**to the Statement of Net Assets**  
September 30, 2010

|                                                                                                                                                                                                                                                             |                       |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------|
| Total fund balances of governmental funds in the balance sheet, page 22                                                                                                                                                                                     | \$ 47,516,611         |
| Amounts reported for governmental activities in the statement of net assets are different because:                                                                                                                                                          |                       |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.                                                                                                                                   | 241,005,614           |
| Internal service funds are used by management to account for the costs of the City's risk management, including insurance. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets. | 2,043,831             |
| Net pension obligation                                                                                                                                                                                                                                      | 10,187,890            |
| Interest payable on long-term debt does not require current financial resources. Therefore, interest payable is not reported as a liability in governmental funds balance sheet.                                                                            | (1,193,255)           |
| Long-term liabilities, including bonds payable are not due and payable in the current period and therefore are not reported in the funds.                                                                                                                   |                       |
| Notes payable                                                                                                                                                                                                                                               | (20,702,620)          |
| Bonds payable                                                                                                                                                                                                                                               | (48,485,000)          |
| Capital leases payable                                                                                                                                                                                                                                      | (467,234)             |
| Compensated absences                                                                                                                                                                                                                                        | (6,838,113)           |
|                                                                                                                                                                                                                                                             | <u>(76,492,967)</u>   |
| Net assets of governmental activities, page 20                                                                                                                                                                                                              | <u>\$ 223,067,724</u> |

*The Accompanying Notes are an Integral Part of the Financial Statements.*

**City of Biloxi, Mississippi**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
For the Fiscal Year Ended September 30, 2010

|                                                      | General<br>Fund      | General<br>Capital<br>Projects<br>Fund | Debt<br>Service<br>Fund | Other<br>Nonmajor<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|------------------------------------------------------|----------------------|----------------------------------------|-------------------------|--------------------------------------------|--------------------------------|
| <b>Revenues</b>                                      |                      |                                        |                         |                                            |                                |
| Ad valorem taxes                                     | \$ 10,209,442        | \$ -                                   | \$ 6,587,886            | \$ 1,351,128                               | \$ 18,148,456                  |
| Licenses and permits                                 | 3,848,235            | -                                      | -                       | -                                          | 3,848,235                      |
| Intergovernmental                                    | 33,170,434           | 35,022,225                             | 1,233,041               | 81,381                                     | 69,507,081                     |
| Charges for services                                 | 1,520,101            | -                                      | -                       | -                                          | 1,520,101                      |
| Fines                                                | 1,404,579            | -                                      | -                       | -                                          | 1,404,579                      |
| Other                                                | 4,728,467            | -                                      | 86,285                  | 200,299                                    | 5,015,051                      |
| Total revenues                                       | <u>54,881,258</u>    | <u>35,022,225</u>                      | <u>7,907,212</u>        | <u>1,632,808</u>                           | <u>99,443,503</u>              |
| <b>Expenditures</b>                                  |                      |                                        |                         |                                            |                                |
| Current                                              |                      |                                        |                         |                                            |                                |
| General government                                   | 4,629,320            | -                                      | -                       | 20,796                                     | 4,650,116                      |
| Parks and recreation                                 | 5,213,572            | -                                      | -                       | -                                          | 5,213,572                      |
| Public safety                                        | 30,730,541           | -                                      | -                       | 1,351,128                                  | 32,081,669                     |
| Public works                                         | 12,358,655           | -                                      | -                       | -                                          | 12,358,655                     |
| Community development                                | 3,319,887            | -                                      | -                       | 267,445                                    | 3,587,332                      |
| Non-departmental                                     | 4,956,816            | -                                      | -                       | -                                          | 4,956,816                      |
| Debt service                                         |                      |                                        |                         |                                            |                                |
| Principal retirement                                 | -                    | -                                      | 3,878,578               | -                                          | 3,878,578                      |
| Interest and other                                   | -                    | -                                      | 2,367,400               | -                                          | 2,367,400                      |
| Capital outlay, projects                             | -                    | 25,130,739                             | -                       | -                                          | 25,130,739                     |
| Total expenditures                                   | <u>61,208,791</u>    | <u>25,130,739</u>                      | <u>6,245,978</u>        | <u>1,639,369</u>                           | <u>94,224,877</u>              |
| Excess (deficiency) of revenues<br>over expenditures | <u>(6,327,533)</u>   | <u>9,891,486</u>                       | <u>1,661,234</u>        | <u>(6,561)</u>                             | <u>5,218,626</u>               |
| <b>Other financing sources (uses)</b>                |                      |                                        |                         |                                            |                                |
| Issuance of note                                     | -                    | 4,500,000                              | -                       | -                                          | 4,500,000                      |
| Bond issue costs                                     | -                    | (66,184)                               | -                       | -                                          | (66,184)                       |
| Transfers in                                         | 1,100,000            | 2,363,672                              | -                       | 836,861                                    | 4,300,533                      |
| Transfers out                                        | <u>(4,047,466)</u>   | <u>(21,984,039)</u>                    | <u>-</u>                | <u>(499,258)</u>                           | <u>(26,530,763)</u>            |
| Total other financing<br>sources (uses)              | <u>(2,947,466)</u>   | <u>(15,186,551)</u>                    | <u>-</u>                | <u>337,603</u>                             | <u>(17,796,414)</u>            |
| Net change in fund balance                           | <u>(9,274,999)</u>   | <u>(5,295,065)</u>                     | <u>1,661,234</u>        | <u>331,042</u>                             | <u>(12,577,788)</u>            |
| Fund balances, beginning of year                     | <u>27,458,047</u>    | <u>19,863,297</u>                      | <u>10,826,182</u>       | <u>1,946,873</u>                           | <u>60,094,399</u>              |
| Fund balances, end of year                           | <u>\$ 18,183,048</u> | <u>\$ 14,568,232</u>                   | <u>\$ 12,487,416</u>    | <u>\$ 2,277,915</u>                        | <u>\$ 47,516,611</u>           |

*The Accompanying Notes are an Integral Part of the Financial Statements.*

**City of Biloxi, Mississippi**  
**Reconciliation of the Statement of Revenues, Expenditures**  
**and Changes in Fund Balances of Governmental Funds**  
**to the Statement of Activities**  
For the Fiscal Year Ended September 30, 2010

Amounts reported for governmental activities in the statement of activities are different because:

|                                                            |                |
|------------------------------------------------------------|----------------|
| Net change in fund balances of governmental funds, page 24 | \$(12,577,788) |
|------------------------------------------------------------|----------------|

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

|                                 |                    |            |
|---------------------------------|--------------------|------------|
| Expenditures for capital assets | 27,137,851         |            |
| Less current year depreciation  | <u>(6,628,138)</u> | 20,509,713 |

The issuance of long-term debt (bonds payable) provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of borrowed principal is an expenditure in the governmental funds, but the repayment reduced long-term liabilities in the statement of net assets. This is the amount by which repayments exceed proceeds.

|                                        |                |           |
|----------------------------------------|----------------|-----------|
| Bond, capital lease, and loan proceeds | (4,500,000)    |           |
| Principal payments                     | 3,878,578      |           |
| Lease payments                         | <u>245,994</u> | (375,428) |

Some revenues reported in the statement of activities do not provide current financial resources and therefore are not reported as revenues in governmental funds.

|                      |                 |       |
|----------------------|-----------------|-------|
| Donated assets       | 4,298           |       |
| Seized assets        | 83,043          |       |
| Basis of assets sold | <u>(80,670)</u> | 6,671 |

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

|                                                      |                  |           |
|------------------------------------------------------|------------------|-----------|
| Change in net pension obligation                     | (21,042)         |           |
| Change compensated absences - due within one year    | (91,450)         |           |
| Change in compensated absences - due beyond one year | <u>(274,352)</u> | (386,844) |

|                                                                                                                                                                                                                                                                                          |           |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|
| Accrued interest expense on long-term debt is reported in the government-wide statement of activities and changes in net assets, but does not require the use of current financial resources; therefore, accrued interest expense is not reported as expenditures in governmental funds. | (295,900) |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|

|                                                                                                                                                                                                            |                    |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|
| Internal service funds are used by management to allocate the cost of self insuring to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities. | <u>(1,082,525)</u> |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|

|                                                          |                            |
|----------------------------------------------------------|----------------------------|
| Change in net assets of governmental activities, page 21 | <u><u>\$ 5,797,899</u></u> |
|----------------------------------------------------------|----------------------------|

*The Accompanying Notes are an Integral Part of the Financial Statements.*

**City of Biloxi, Mississippi**  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual - Budget Basis**  
**General Fund**  
For the Fiscal Year Ended September 30, 2010

|                          | Budgeted Amounts |               |               | Variance<br>Positive<br>(Negative) |
|--------------------------|------------------|---------------|---------------|------------------------------------|
|                          | Original         | Final         | Actual        |                                    |
| <b>Revenues</b>          |                  |               |               |                                    |
| Ad valorem taxes         | \$ 10,737,038    | \$ 10,229,238 | \$ 10,193,212 | \$ (36,026)                        |
| Licenses and permits     | 4,018,000        | 4,018,000     | 3,933,272     | (84,728)                           |
| Intergovernmental        | 33,281,997       | 34,531,997    | 30,397,492    | (4,134,505)                        |
| Federal & state grants   | 4,448,694        | 6,490,449     | 2,468,239     | (4,022,210)                        |
| Charges for services     | 1,014,900        | 1,014,900     | 1,529,212     | 514,312                            |
| Fines                    | 1,350,000        | 1,350,000     | 1,404,579     | 54,579                             |
| Other                    | 4,088,349        | 4,088,349     | 4,835,151     | 746,802                            |
| Total revenues           | 58,938,978       | 61,722,933    | 54,761,157    | (6,961,776)                        |
| <b>Expenditures</b>      |                  |               |               |                                    |
| Administration           |                  |               |               |                                    |
| Personnel services       | 1,836,333        | 1,836,333     | 1,590,306     | 246,027                            |
| Supplies                 | 38,300           | 34,290        | 16,163        | 18,127                             |
| Other services & charges | 1,005,540        | 1,014,150     | 957,351       | 56,799                             |
| Contractual services     | 391,243          | 386,643       | 293,086       | 93,557                             |
| Capital outlay           | 133,545          | 133,545       | 55,212        | 78,333                             |
| Total                    | 3,404,961        | 3,404,961     | 2,912,118     | 492,843                            |
| Executive                |                  |               |               |                                    |
| Personnel services       | 329,556          | 329,556       | 220,723       | 108,833                            |
| Supplies                 | 7,000            | 10,500        | 7,243         | 3,257                              |
| Other services & charges | 56,800           | 52,450        | 33,072        | 19,378                             |
| Contractual services     | 18,400           | 19,250        | 9,648         | 9,602                              |
| Capital outlay           | 480              | 480           | 394           | 86                                 |
| Total                    | 412,236          | 412,236       | 271,080       | 141,156                            |
| Legislative              |                  |               |               |                                    |
| Personnel services       | 533,005          | 533,005       | 529,673       | 3,332                              |
| Supplies                 | 20,400           | 15,400        | 6,980         | 8,420                              |
| Other services & charges | 158,250          | 162,150       | 112,650       | 49,500                             |
| Contractual services     | 15,611           | 15,611        | 3,751         | 11,860                             |
| Capital outlay           | 457              | 25,557        | 24,351        | 1,206                              |
| Total                    | 727,723          | 751,723       | 677,405       | 74,318                             |
| Judicial                 |                  |               |               |                                    |
| Personnel services       | 160,411          | 160,411       | 156,861       | 3,550                              |
| Contractual services     | 1,443            | 1,443         | 849           | 594                                |
| Total                    | 161,854          | 161,854       | 157,710       | 4,144                              |
| Legal                    |                  |               |               |                                    |
| Personnel services       | 644,739          | 644,739       | 579,034       | 65,705                             |
| Supplies                 | 11,100           | 11,100        | 4,865         | 6,235                              |
| Other services & charges | 9,350            | 9,350         | 6,936         | 2,414                              |
| Contractual services     | 27,964           | 27,964        | 17,198        | 10,766                             |
| Capital outlay           | 15,637           | 15,637        | 14,112        | 1,525                              |
| Total                    | 708,790          | 708,790       | 622,145       | 86,645                             |

Continued on next page

*The Accompanying Notes are an Integral Part of the Financial Statements.*

**City of Biloxi, Mississippi**  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual - Budget Basis**  
**General Fund**  
For the Fiscal Year Ended September 30, 2010  
(Continued)

|                                                      | Budgeted Amounts    |                     |                      | Variance<br>Positive<br>(Negative) |
|------------------------------------------------------|---------------------|---------------------|----------------------|------------------------------------|
|                                                      | Original            | Final               | Actual               |                                    |
| Community development                                |                     |                     |                      |                                    |
| Personnel services                                   | 2,122,441           | 2,122,441           | 2,112,304            | 10,137                             |
| Supplies                                             | 146,680             | 146,180             | 36,177               | 110,003                            |
| Other services & charges                             | 1,251,092           | 1,532,392           | 896,892              | 635,500                            |
| Contractual services                                 | 968,798             | 919,998             | 250,446              | 669,552                            |
| Capital outlay                                       | 109,638             | 109,638             | 22,516               | 87,122                             |
| Total                                                | 4,598,649           | 4,830,649           | 3,318,335            | 1,512,314                          |
| Parks & recreation                                   |                     |                     |                      |                                    |
| Personnel services                                   | 3,893,489           | 3,893,489           | 3,720,485            | 173,004                            |
| Supplies                                             | 521,287             | 549,066             | 382,610              | 166,456                            |
| Other services & charges                             | 609,500             | 680,619             | 618,128              | 62,491                             |
| Contractual services                                 | 605,005             | 575,107             | 302,263              | 272,844                            |
| Capital outlay                                       | 661,422             | 600,422             | 182,897              | 417,525                            |
| Total                                                | 6,290,703           | 6,298,703           | 5,206,383            | 1,092,320                          |
| Public safety                                        |                     |                     |                      |                                    |
| Personnel services                                   | 26,673,398          | 26,689,643          | 25,494,273           | 1,195,370                          |
| Supplies                                             | 1,652,643           | 1,688,708           | 1,079,238            | 609,470                            |
| Other services & charges                             | 759,003             | 741,778             | 584,008              | 157,770                            |
| Contractual services                                 | 1,918,241           | 2,033,456           | 1,744,209            | 289,247                            |
| Capital outlay                                       | 1,750,626           | 2,660,712           | 1,793,908            | 866,804                            |
| Total                                                | 32,753,911          | 33,814,297          | 30,695,636           | 3,118,661                          |
| Public works                                         |                     |                     |                      |                                    |
| Personnel services                                   | 5,880,829           | 5,880,829           | 5,402,153            | 478,676                            |
| Supplies                                             | 1,492,100           | 2,254,600           | 790,482              | 1,464,118                          |
| Other services & charges                             | 1,150,575           | 1,177,575           | 1,185,997            | (8,422)                            |
| Contractual services                                 | 3,660,719           | 4,587,462           | 4,132,186            | 455,276                            |
| Capital outlay                                       | 72,400              | 1,287,400           | 952,263              | 335,137                            |
| Total                                                | 12,256,623          | 15,187,866          | 12,463,081           | 2,724,785                          |
| Nondepartmental                                      |                     |                     |                      |                                    |
| Other services & charges                             | 2,606,950           | 2,606,950           | 2,691,316            | (84,366)                           |
| Contractual services                                 | 2,179,672           | 2,205,672           | 2,084,807            | 120,865                            |
| Total                                                | 4,786,622           | 4,812,622           | 4,776,123            | 36,499                             |
| Total expenditures                                   | 66,102,072          | 70,383,701          | 61,100,016           | 9,283,685                          |
| Excess (deficiency) of revenues<br>over expenditures | (7,163,094)         | (8,660,768)         | (6,338,859)          | 2,321,909                          |
| <b>Other financing sources (uses)</b>                |                     |                     |                      |                                    |
| Transfers in                                         | 1,100,000           | 1,100,000           | 1,100,000            | -                                  |
| Transfers out                                        | (7,320,516)         | (7,553,791)         | (4,690,674)          | 2,863,117                          |
| Total other financing sources (uses)                 | (6,220,516)         | (6,453,791)         | (3,590,674)          | 2,863,117                          |
| Net change in fund balances                          | (13,383,610)        | (15,114,559)        | (9,929,533)          | 5,185,026                          |
| Fund balances, beginning of year                     | 21,558,743          | 21,558,743          | 21,558,743           |                                    |
| Fund balances, end of year                           | <u>\$ 8,175,133</u> | <u>\$ 6,444,184</u> | <u>\$ 11,629,210</u> | <u>\$ 5,185,026</u>                |

*The Accompanying Notes are an Integral Part of the Financial Statements.*

**City of Biloxi, Mississippi**  
**Statement of Net Assets**  
**Proprietary Funds**  
September 30, 2010

|                                                      | Business-Type Activities-Enterprise Funds |                        |                                           |                              | Governmental                 |
|------------------------------------------------------|-------------------------------------------|------------------------|-------------------------------------------|------------------------------|------------------------------|
|                                                      | Major Fund                                |                        | Non-Major Fund                            |                              | Activities                   |
|                                                      | Water<br>and<br>Sewer                     | Biloxi<br>Port<br>Fund | Point Cadet<br>Development<br>Corporation | Total<br>Enterprise<br>Funds | Internal<br>Service<br>Funds |
| <b>Assets</b>                                        |                                           |                        |                                           |                              |                              |
| Current assets:                                      |                                           |                        |                                           |                              |                              |
| Cash                                                 | \$ 10,400                                 | \$ 8,850               | \$ 271,403                                | \$ 290,653                   | \$ 8,812,383                 |
| Restricted cash                                      | 997,558                                   | 69,932                 | -                                         | 1,067,490                    | -                            |
| Investments                                          | -                                         | 1,117,520              | -                                         | 1,117,520                    | -                            |
| Receivables:                                         |                                           |                        |                                           |                              |                              |
| Customer accounts, net                               | 640,459                                   | 37,640                 | -                                         | 678,099                      | -                            |
| Customer accounts earned but<br>not billed           | 449,715                                   | -                      | -                                         | 449,715                      | -                            |
| Grants                                               | 327,079                                   | 123,081                | -                                         | 450,160                      | -                            |
| Other                                                | 1,318,094                                 | -                      | -                                         | 1,318,094                    | -                            |
| Due from other City funds                            | -                                         | -                      | -                                         | -                            | 78,235                       |
| Supplies inventory                                   | 114,104                                   | -                      | -                                         | 114,104                      | -                            |
| Total current assets                                 | 3,857,409                                 | 1,357,023              | 271,403                                   | 5,485,835                    | 8,890,618                    |
| Noncurrent assets:                                   |                                           |                        |                                           |                              |                              |
| Capital assets, net of accumulated<br>depreciation   | 54,882,063                                | 18,482,485             | 116,082                                   | 73,480,630                   | -                            |
| Total noncurrent assets                              | 54,882,063                                | 18,482,485             | 116,082                                   | 73,480,630                   | -                            |
| Total assets                                         | 58,739,472                                | 19,839,508             | 387,485                                   | 78,966,465                   | 8,890,618                    |
| <b>Liabilities</b>                                   |                                           |                        |                                           |                              |                              |
| Current liabilities:                                 |                                           |                        |                                           |                              |                              |
| Accounts payable                                     | 317,627                                   | 46,074                 | -                                         | 363,701                      | -                            |
| Accounts payable from restricted assets              | 25,622                                    | -                      | -                                         | 25,622                       | -                            |
| Customer deposits payable from<br>restricted assets  | 966,697                                   | 69,932                 | -                                         | 1,036,629                    | -                            |
| Current portion of bond and notes                    | 181,109                                   | 125,000                | -                                         | 306,109                      | -                            |
| Compensated absences                                 | 28,854                                    | 34,160                 | -                                         | 63,014                       | -                            |
| Due to other City funds                              | (405,072)                                 | 1,093,192              | -                                         | 688,120                      | -                            |
| Claims contingency payable from<br>restricted assets | -                                         | -                      | -                                         | -                            | 6,846,787                    |
| Total current liabilities                            | 1,114,837                                 | 1,368,358              | -                                         | 2,483,195                    | 6,846,787                    |
| Non-current liabilities:                             |                                           |                        |                                           |                              |                              |
| Notes payable, non-current                           | 939,996                                   | 1,515,000              | -                                         | 2,454,996                    | -                            |
| Compensated absences                                 | 86,562                                    | 102,479                | -                                         | 189,041                      | -                            |
| Total non-current liabilities                        | 1,026,558                                 | 1,617,479              | -                                         | 2,644,037                    | -                            |
| Total liabilities                                    | 2,141,395                                 | 2,985,837              | -                                         | 5,127,232                    | 6,846,787                    |
| <b>Net assets</b>                                    |                                           |                        |                                           |                              |                              |
| Invested in capital assets,<br>net of related debt   | 53,760,958                                | 16,842,485             | 116,082                                   | 70,719,525                   | -                            |
| Restricted for capital projects                      | -                                         | 726,778                | -                                         | 726,778                      | -                            |
| Restricted for debt service                          | -                                         | 390,742                | -                                         | 390,742                      | -                            |
| Unrestricted                                         | 2,837,119                                 | (1,106,334)            | 271,403                                   | 2,002,188                    | 2,043,831                    |
| <b>Total net assets</b>                              | \$ 56,598,077                             | \$ 16,853,671          | \$ 387,485                                | \$ 73,839,233                | \$ 2,043,831                 |

*The Accompanying Notes are an Integral Part of the Financial Statements.*

**City of Biloxi, Mississippi**  
**Statement of Revenues, Expenses and Changes in Net Assets**  
**Proprietary Funds**  
For the Fiscal Year Ended September 30, 2010

|                                           | Business-Type Activities-Enterprise Funds |                  |                                     |                        | Governmental Activities |
|-------------------------------------------|-------------------------------------------|------------------|-------------------------------------|------------------------|-------------------------|
|                                           | Major Fund                                |                  | Non-Major Fund                      |                        | Internal Service Funds  |
|                                           | Water And Sewer                           | Biloxi Port Fund | Point Cadet Development Corporation | Total Enterprise Funds |                         |
| <b>Operating Revenues</b>                 |                                           |                  |                                     |                        |                         |
| Charges for services:                     |                                           |                  |                                     |                        |                         |
| Water sales, sewer revenues               |                                           |                  |                                     |                        |                         |
| penalties & installations, net            | \$ 9,635,537                              | \$ -             | \$ -                                | \$ 9,635,537           | \$ -                    |
| Keesler Air Force Base, sewer             | 540,121                                   | -                | -                                   | 540,121                | -                       |
| Harbor fees and rents                     | -                                         | 1,135,824        | 19,873                              | 1,155,697              | -                       |
| Insurance billings                        | -                                         | -                | -                                   | -                      | 11,505,896              |
| Total charges for service                 | 10,175,658                                | 1,135,824        | 19,873                              | 11,331,355             | 11,505,896              |
| Cobra contributions                       | -                                         | -                | -                                   | -                      | 62,229                  |
| Other income                              | 29,683                                    | (8,160)          | -                                   | 21,523                 | -                       |
| Total operating revenues                  | 10,205,341                                | 1,127,664        | 19,873                              | 11,352,878             | 11,568,125              |
| <b>Operating expenses</b>                 |                                           |                  |                                     |                        |                         |
| Personal services                         | 1,528,610                                 | 1,123,927        | -                                   | 2,652,537              | -                       |
| Contracted services                       | 8,729,907                                 | 27,202           | -                                   | 8,757,109              | 11,597,059              |
| Other services and charges                | 1,466,159                                 | 195,363          | 34                                  | 1,661,556              | -                       |
| Depreciation                              | 2,235,322                                 | 161,683          | -                                   | 2,397,005              | -                       |
| Total operating expenses                  | 13,959,998                                | 1,508,175        | 34                                  | 15,468,207             | 11,597,059              |
| Operating income (loss)                   | (3,754,657)                               | (380,511)        | 19,839                              | (4,115,329)            | (28,934)                |
| <b>Non-operating revenues (expenses)</b>  |                                           |                  |                                     |                        |                         |
| Interest income                           | 7,626                                     | 11,905           | 2,900                               | 22,431                 | 46,409                  |
| Interest expense                          | (116,314)                                 | (101,647)        | -                                   | (217,961)              | -                       |
| Intergovernmental tax revenues            | -                                         | 219,590          | -                                   | 219,590                | -                       |
| Loss on capital assets                    | (4,126)                                   | (1,460)          | -                                   | (5,586)                | -                       |
| Special Community Disaster Loan forgiven  | 3,085,487                                 | -                | -                                   | 3,085,487              | -                       |
| Total non-operating revenues (expenses)   | 2,972,673                                 | 128,388          | 2,900                               | 3,103,961              | 46,409                  |
| Income before contributions and transfers | (781,984)                                 | (252,123)        | 22,739                              | (1,011,368)            | 17,475                  |
| Capital contributions                     | -                                         | 202,226          | -                                   | 202,226                | -                       |
| Transfers in                              | 17,778,575                                | 5,555,157        | -                                   | 23,333,732             | -                       |
| Transfers out                             | -                                         | (3,500)          | -                                   | (3,500)                | (1,100,000)             |
| Change in net assets                      | 16,996,591                                | 5,501,760        | 22,739                              | 22,521,090             | (1,082,525)             |
| Net assets, beginning of year             | 39,601,486                                | 11,351,911       | 364,746                             | 51,318,143             | 3,126,356               |
| Net assets, end of year                   | \$ 56,598,077                             | \$ 16,853,671    | \$ 387,485                          | \$ 73,839,233          | \$ 2,043,831            |

*The Accompanying Notes are an Integral Part of the Financial Statements.*

**City of Biloxi, Mississippi**  
**Statement of Cash Flows**  
**Proprietary Funds**  
For the Fiscal Year Ended September 30, 2010

|                                                                         | Business-Type Activities-Enterprise Funds |                        |                                           |                              | Governmental                 |
|-------------------------------------------------------------------------|-------------------------------------------|------------------------|-------------------------------------------|------------------------------|------------------------------|
|                                                                         | Major Fund                                |                        | Non-Major Fund                            |                              | Activities                   |
|                                                                         | Water<br>And<br>Sewer                     | Biloxi<br>Port<br>Fund | Point Cadet<br>Development<br>Corporation | Total<br>Enterprise<br>Funds | Internal<br>Service<br>Funds |
| <b>Cash flows from operating activities</b>                             |                                           |                        |                                           |                              |                              |
| Receipts from customers                                                 | \$ 10,044,258                             | \$ 1,171,201           | \$ 19,873                                 | \$ 11,235,332                | \$ -                         |
| Receipts from interfund services provided                               |                                           |                        |                                           |                              | 11,568,125                   |
| Payments to suppliers                                                   | (11,640,719)                              | (200,607)              | (34)                                      | (11,841,360)                 | (12,369,626)                 |
| Payments for services of employees                                      | (1,516,741)                               | (1,109,428)            | -                                         | (2,626,169)                  | -                            |
| Net cash provided by (used in) operating activities                     | (3,113,202)                               | (138,834)              | 19,839                                    | (3,232,197)                  | (801,501)                    |
| <b>Cash flows from non-capital financing activities</b>                 |                                           |                        |                                           |                              |                              |
| Transfers (to) from other funds                                         |                                           |                        | -                                         | -                            | (1,100,000)                  |
| Loans (to) from other funds                                             | -                                         | -                      | -                                         | -                            | 127,672                      |
| Net cash provided by (used in) non-capital financing activities         | -                                         | -                      | -                                         | -                            | (972,328)                    |
| <b>Cash flows from capital and related financing activities</b>         |                                           |                        |                                           |                              |                              |
| Intergovernmental tax revenues                                          | -                                         | 219,590                | -                                         | 219,590                      | -                            |
| Grant revenues                                                          | 437,349                                   | 79,144                 | -                                         | 516,493                      | -                            |
| Transfers (to) from other funds                                         | 17,778,575                                | 5,555,157              | -                                         | 23,333,732                   | -                            |
| Loans (to) from other funds                                             | (8,582,754)                               | (4,468,254)            | -                                         | (13,051,008)                 | -                            |
| Acquisition of capital assets                                           | (7,980,199)                               | (3,134,011)            | -                                         | (11,114,210)                 | -                            |
| Retirement of debt                                                      | (174,897)                                 | (120,000)              | -                                         | (294,897)                    | -                            |
| Interest paid on debt                                                   | (41,898)                                  | (101,647)              | -                                         | (143,545)                    | -                            |
| Net cash provided by (used in) capital and related financing activities | 1,436,176                                 | (1,970,021)            | -                                         | (533,845)                    | -                            |
| <b>Cash flows from investing activities</b>                             |                                           |                        |                                           |                              |                              |
| Interest and dividends on investments                                   | 7,626                                     | 11,905                 | 2,900                                     | 22,431                       | 46,409                       |
| Proceeds from investments                                               | -                                         | -                      | -                                         | -                            | -                            |
| Purchase of investments                                                 | -                                         | (11,585)               | -                                         | (11,585)                     | -                            |
| Net cash provided by (used in) investing activities                     | 7,626                                     | 320                    | 2,900                                     | 10,846                       | 46,409                       |
| Net increase (decrease) in cash and cash equivalents                    | (1,669,400)                               | (2,108,535)            | 22,739                                    | (3,755,196)                  | (1,727,420)                  |
| Cash and cash equivalents, beginning of period                          | 2,677,358                                 | 2,187,317              | 248,664                                   | 5,113,339                    | 10,539,803                   |
| Cash and cash equivalents, end of period                                | \$ 1,007,958                              | \$ 78,782              | \$ 271,403                                | \$ 1,358,143                 | \$ 8,812,383                 |
| Classified as:                                                          |                                           |                        |                                           |                              |                              |
| Current assets                                                          | \$ 10,400                                 | \$ 8,850               | \$ 271,403                                | \$ 290,653                   | \$ 8,812,383                 |
| Restricted assets                                                       | 997,558                                   | 69,932                 | -                                         | 1,067,490                    | -                            |
| Totals                                                                  | \$ 1,007,958                              | \$ 78,782              | \$ 271,403                                | \$ 1,358,143                 | \$ 8,812,383                 |
| <b>Non cash</b>                                                         |                                           |                        |                                           |                              |                              |
| Contributions of capital assets                                         | \$ -                                      | \$ -                   | \$ -                                      | \$ -                         | \$ -                         |
| Assets transferred to governmental funds                                | -                                         | -                      | -                                         | -                            | -                            |

Continued on next page



**City of Biloxi, Mississippi**  
**Statement of Cash Flows**  
**Proprietary Funds**  
For the Fiscal Year Ended September 30, 2010  
(Continued)

|                                                                                                         | Business-Type Activities-Enterprise Funds |                        |                                           |                              | Governmental                 |
|---------------------------------------------------------------------------------------------------------|-------------------------------------------|------------------------|-------------------------------------------|------------------------------|------------------------------|
|                                                                                                         | Major Fund                                |                        | Non-Major Fund                            |                              | Activities                   |
|                                                                                                         | Water<br>And<br>Sewer                     | Biloxi<br>Port<br>Fund | Point Cadet<br>Development<br>Corporation | Total<br>Enterprise<br>Funds | Internal<br>Service<br>Funds |
| Reconciliation of operating income<br>(loss) to net cash provided by<br>(used in) operating activities: |                                           |                        |                                           |                              |                              |
| Operating income (loss)                                                                                 | \$ (3,754,657)                            | \$ (380,511)           | \$ 19,839                                 | \$ (4,115,329)               | \$ (28,934)                  |
| Adjustments not affecting cash                                                                          |                                           |                        |                                           |                              |                              |
| Depreciation                                                                                            | 2,235,322                                 | 161,683                | -                                         | 2,397,005                    | -                            |
| Changes in assets and liabilities:                                                                      |                                           |                        |                                           |                              |                              |
| Accounts receivable                                                                                     | (1,617,132)                               | 19,524                 | -                                         | (1,597,608)                  | -                            |
| Accounts payable and<br>accrued expenses                                                                | 860                                       | 36,457                 | -                                         | 37,317                       | (772,567)                    |
| Customer deposits                                                                                       | 22,405                                    | 24,013                 | -                                         | 46,418                       | -                            |
| Net cash provided by (used in)<br>operating activities                                                  | <u>\$ (3,113,202)</u>                     | <u>\$ (138,834)</u>    | <u>\$ 19,839</u>                          | <u>\$ (3,232,197)</u>        | <u>\$ (801,501)</u>          |

*The Accompanying Notes are an Integral Part of the Financial Statements.*

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
For the Year Ended September 30, 2010

**I. Summary of Significant Accounting Policies**

The financial statements of the City of Biloxi, Mississippi (the City) have been prepared in accordance with accounting principles generally accepted in the United States (GAAP) applicable to governmental units. The following is a summary of the more significant accounting policies of the City:

**(A) Reporting Entity**

The City of Biloxi, Mississippi was incorporated on February 8, 1838 under the laws of the State of Mississippi. The City operates under a Mayor-Council form of government and provides the following services: public safety, (police, fire and civil defense), public works (highways, streets, and sanitation), health and social services, culture-recreation, community development, planning and zoning, and general administrative services.

The City's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements. Proprietary funds apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements, in which case, GASB prevails. As required by GAAP, these financial statements present the City of Biloxi (the primary government) and its components. The component unit discussed in Note I (B) below is included in the City's reporting entity because of the significance of its operation and financial relationships with the City.

**(B) Component Unit Disclosure**

The criteria for including component units consist of identification of legally separate organizations for which the elected officials of the City are financially accountable. This criteria also includes identification of organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Blended component units, although legally separate entities, are in substance, part of the government's operations and so data from these units are combined with data of the primary government. Discretely presented component units are reported in a separate column in the governments-wide financial statements to emphasize that they are legally separate from the government. The City presents its component unit using the blending method.

**(1) Blended Component Unit: Point Cadet Development Corporation**

The Point Cadet Development Corporation (PCDC), a non-profit corporation, is governed by a three member board whose president is always the current Mayor of the City of Biloxi. Although it is legally separate from the City, PCDC is reported as part of the primary government because its sole purpose is to finance, develop and manage City owned property. PCDC provides services solely to the City of Biloxi and is reported as an enterprise fund using the blending method. PCDC does not issue separate financial statements.

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**(2) Biloxi Port Commission / Biloxi Port Fund**

The Biloxi Port Commission (Commission) provides various services, including rental of pleasure and commercial berths, industrial building rentals, maintenance and operation of various harbors, wharves, piers, and channels, etc. The Commission had going concern issues and on July 24, 2003, the City assumed all of its management responsibilities. The Commissions' assets and liabilities were completely absorbed by the City during the fiscal year ending September 2004. Separate financial statements are no longer available.

**(C) Related Organizations**

The Biloxi Municipal Separate School District has been excluded from the reporting entity, because it is an "other stand-alone government". The school district is a related organization of, but not a component unit of the City of Biloxi. The governing authorities of the City do select a majority of the school district's board, but do not have ongoing financial accountability for the school district.

**(D) Joint Ventures and Jointly Governed Organizations**

Additionally, during its evaluation of potential component units, management identified one joint venture (Harrison County Utility Authority), and two jointly governed organizations (the Harrison County Library System and the Gulfport-Biloxi International Airport).

A joint venture is a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. Generally, the purpose of a joint venture is to pool resources and share the costs, risks and rewards of providing goods or services to the venture participants directly, or for the benefit of the general public or specific service recipients.

A jointly governed organization is similar in nature to a joint venture in that they provide goods and services to the citizenry of two or more governments. However, they do not meet the definition of a joint venture because there is no ongoing significant financial interest or responsibility by the participating governments

**(E) Basic Financial Statements**

**Government-Wide and Fund Financial Statements**

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

The government-wide financial statements, including the *statement of net assets* and the *statement of activities*, report information on all of the non-fiduciary activities of the City. For the most part, the effect of interfund activity has been removed from the statements. Internal service fund charges for services are not netted or eliminated in the consolidation process. Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely extensively on fees and charges for support. In the government-wide statement of net assets, both the governmental and business-type activities columns are presented on a consolidated basis by column, and are reflected, on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the fund financial statements.

**(F) Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Under the modified accrual basis of accounting, revenues are recognized when they become susceptible to accrual, i.e., measurable and available to pay liabilities of the current period. *Available* means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recognized when the related fund liability is incurred, if measurable, except for interest on long-term debt and the long-term portion of accumulated compensated absences, which are recognized when due.

Year-end accruals of ad valorem taxes, sales taxes, gaming taxes and franchise fees are based upon actual collections of amounts remitted to the City within 60 days of year end. Anticipated refunds of taxes are recorded as liabilities and reductions of revenue when they are measurable.

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

Other licenses and permits, charges for services, fines and penalties, and miscellaneous revenues are recorded as revenues when they are received as they are generally not measurable until actually received; however, charges for services which are measurable are recorded as revenue in the period earned.

In applying the “susceptible to accrual” concept to intergovernmental revenues pursuant to GASB Statement No. 33 the provider should recognize liabilities and expenses and the recipient should recognize receivables and revenue when the applicable eligibility requirements including time requirements, are met. Resources transmitted before the eligibility requirements are met should, under most circumstances, be reported as advances by the provider and deferred revenue by the recipient.

The financial transactions of the City are recorded in the individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets liabilities, reserves, fund equity, revenues and expenditures / expenses. The various funds are reported by generic classification within the financial statements.

GASB Statement No. 34 sets forth minimum criteria for the determination of major funds. The City has electively added the General Bond and Interest Fund as a major fund. The non-major funds are combined in a column in the fund financial statements and detailed in the combining section.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund’s principal operations. The principal operating revenues of the Water and Sewer fund and PCDC are charges to customers for sales and services. The City insurance funds bill the other funds to cover insurance premiums and claims. Operating expenses for the enterprise and internal service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The preparation of the basic financial statements in conformity with GAAP requires management to make use of estimates that affect reported amounts in the basic financial statements. Actual results could differ from estimates.

When both restricted and unrestricted resources are available for use, it is the City’s policy to use the restricted resources first, then the unrestricted resources as they are needed.

**(G) Fund Types and Major Funds**  
**Governmental Funds**

Governmental funds are those funds through which the City finances most of its municipal services and are accounted for on the basis of a spending measurement focus. The focus on governmental funds is on the determination of changes in financial position rather than upon net income determination. The City's governmental funds are as follows:

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**General Fund** is the City's primary operating fund. It is used to account for all financial resources of the general government except those required to be accounted for in a separate fund.

**General Capital Projects Fund** is used to account for the City's capital projects. Revenues are received primarily from the General Fund.

**Debt Service Fund** is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

**Other Non-Major Governmental Funds** is a summarization of all of the non-major governmental funds including:

**Special Revenue Funds**

The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

**Capital Projects Funds**

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities.

**Proprietary Funds**

The focus of Proprietary Fund measurement is upon determination of operating income, changes in fund net assets, financial position, and cash flows, which is similar to businesses. The following is a description of the Proprietary Funds of the City:

**Water and Sewer Fund** accounts for the activities of the City's water and sewer system.

**Biloxi Port Fund** accounts for the activities of the City's harbors, wharves, piers and channels.

**Non-Major Proprietary Fund** – Point Cadet Development Corporation (a blended component unit) accounts for the activities of PCDC.

**Internal Service Funds**

Like commercial enterprises, a governmental unit may decide to accept certain risk rather than insure against those risks. As part of the City's self-insurance program, Internal Service Self-Insurance Reserve Funds have been established to account for the actual cost of claims, reinsurance, and reserves. The City's Internal Service Funds administer the risk for workman's compensation, liability, automobile, casualty, health insurance and revenue interruption due to catastrophic damage to the gaming industry. The Internal Service Funds in turn charge the other City funds for their allocable share of these net costs.

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**Non-Current Governmental Assets / Liabilities**

GASB Statement No. 34 eliminates the presentation of Account Groups, but provides for these records to be maintained and incorporates the information into the Governmental Activities column in the government-wide Statement of Net Assets.

**(H) Assets, Liabilities and Net Assets or Equity**

**Cash and Cash Equivalents**

The City considers cash on hand, cash with fiscal agents, demand deposit, certificates of deposit and bank repurchase agreements as cash and cash equivalents. In addition, each fund's equity in the City's investment pool has been treated as a cash equivalent since cash may be deposited or withdrawn from the pool at any time without prior notice or penalty.

**Investments**

Investments are stated at fair value.

**Accounts Receivable**

Accounts receivable are recorded in the Governmental, Business-type, and Component Unit Funds. Where appropriate, an associated allowance for doubtful accounts has been established in the related fund.

**Inventories and Prepaids**

Governmental and Proprietary Fund inventories are valued at the lower of cost (first-in, first-out) or market. Inventories consist of expendable supplies held for consumption. The cost is recorded as expenditure at the time individual inventory items are consumed. Prepaids consist of premiums paid on insurance policies extending beyond year end.

**Capital Assets**

Capital assets, including land, buildings, improvements other than buildings, infrastructure (i.e., roads, bridges, street lighting and other similar items) and equipment are reported in the applicable governmental and business-type activities columns in the government-wide financial statements. The City's capitalization levels are as follows: purchased assets costing more than \$500 are capitalized; building renovations are capitalized when their cost exceeds 25% of the building's previously capitalized cost and if the repair extends the building's estimated useful life; contributed capital assets are capitalized and recorded at the estimated market value at the time of the contribution. Assets acquired using capital lease obligations are treated in the same manner as purchased capital assets.

Depreciation of capital assets is provided on the straight-line basis over the following estimated useful lives:

|                |             |
|----------------|-------------|
| Buildings      | 40-50 years |
| Improvements   | 40-50 years |
| Infrastructure | 20-60 years |
| Equipment      | 3-15 years  |

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**Compensated Absences**

The City accrues accumulated unpaid vacation and sick leave and associated employee-related costs when earned (or estimated to be earned) by the employee. For proprietary funds and the government-wide statements, the current portion is the amount estimated to be used in the following year.

**Post Employment Health Care Benefits**

The City does not have costs associated with post-employment benefits for retired employees.

**Interfund Transactions**

Numerous interfund transactions occur during the normal course of operations of the City. Disbursements made by one fund which are properly chargeable to another fund result in the creation of interfund receivables and payables. This type of transaction is normally settled by a cash payment between the funds. All other interfund transactions are accounted for as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government wide columnar presentation. Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as “internal balances”. Internal service fund charges for services are not netted or eliminated in the consolidation process.

**Advances to Other Funds**

Various funds have made short-term advances to other funds. These advances, shown as “Due From Other Funds”, are temporary in nature, bear no interest, and are considered “available spendable resources”. Long-term advances, if any, are those for which the timing of repayment is uncertain: thus, an allocable portion of fund balance would be reserved in governmental funds.

**Estimated Insurance Claims Payable**

The City is self insured for general liability, property, automobile, workers’ compensation and employee health claims. The operating funds are charged premiums by the City’s insurance internal service funds. The accrued liabilities for estimated claims represent an estimate of the eventual loss on claims arising prior to year-end including claims incurred and not yet reported.

**Bond Discounts, Bond Premiums, and Issuance Costs**

In governmental funds, bond discounts, bond premiums and issuance costs are treated as period costs in the year of issue and are shown as “Other Financing Sources (Uses)”.

In proprietary funds (and for governmental activities, in government-wide statements) bond discounts, bond premiums and issuance costs are deferred and amortized over the term of the bonds using the bonds outstanding method, which approximates the effective interest method. Bond discounts and premiums are presented as a reduction and increase, respectively, of the face amount of the revenue bonds payable, whereas issuance costs are recorded as other assets.

Historically, the City’s bond discount/premiums and issuance cost have not been material.



**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**Deferred Revenue**

In the governmental funds, certain revenue transactions have been reported as deferred revenue. Revenue can not be recognized until it has been earned and it becomes available to finance expenditures of the current fiscal period.

In proprietary funds (and for governmental activities in the government-wide statements) deferred revenue is reported for unearned revenue, regardless of its availability.

**II. Stewardship, Compliance and Accountability:**

**A. Budgetary Data**

The procedures used by the City in establishing the budgetary data reflected in the combined financial statements are as follows:

1. Prior to October 1, the Mayor submits to the City Council a proposed operating budget for the fiscal year beginning October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain taxpayer comments.
3. Not later than September 15, the budget is legally enacted through passage of a resolution.
4. The budgetary comparisons present budget figures at the legal level of control. The City legally adopts annual budgets for all funds. The City Council formally adopts the annual budget for the general fund with revenues segregated by source (ad valorem tax, licenses and permits, intergovernmental, etc.). The general fund expenditure budget is set at the character level (current, capital outlay, debt service) for each department (function) with current expenditures further detailed at the object class level (personal services, supplies, other services and charges, and contractual services).

For special revenue and debt service funds, the budgets for revenues are set up at the source level and expenditures budgets are set at the total expenditure level by fund type.

The budget for capital project funds is adopted at total fund type level with the revenue budget set at the source level and expenditures set at the total expenditure level. Proprietary fund budgets are adopted for the Water and Sewer Fund and for the Port Fund with revenues delineated at the source level (total intergovernmental revenue and total charges for services) and expenditure budgets delineated by character (current, capital outlay debt service).

State statutes authorize the State Auditor to regulate the municipal budget process. Expenditures must be defined to the minimum level prescribed by the State Auditor. The State Auditor has set this level at the purpose level. Municipalities are prohibited from spending in excess of the lowest level adopted in the budget except for the capital outlay, election expense and emergency warrants.

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

Formal budgetary integration at the “account level” is employed by management for expenditure control purposes. Management may transfer budget between expenditure accounts within each character grouping of the expenditure accounts for each department.

The City’s budgets are adopted in accordance with state statutes and regulations of the State Auditor and not on a basis consistent with Generally Accepted Governmental Accounting Principles. The budgets for revenues are on a cash basis – revenue is recognized if actually received within the year. Budgeted expenditures are on the cash basis with allowance for encumbrances for goods and services actually received prior to year-end and liquidated (paid) within thirty days after year-end. Accounting principles applied in preparation of the budget comparison statements differ from the generally accepted accounting principles used in preparation of the fund financial statements. These differences in the principles used results in timing differences in the recognition of revenues and expenditures. Below is a reconciliation of the General Fund Statement of Revenues, Expenditures and Changes in Fund Balance, Budget and Actual – Budget Basis to the General Fund column of the Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds:

|                                                                                                        | <u>General<br/>Fund</u> |
|--------------------------------------------------------------------------------------------------------|-------------------------|
| Excess (deficiency) of revenues and other sources over<br>expenditures and other uses, budgetary basis | \$( 9,929,533)          |
| <b>Adjustments</b>                                                                                     |                         |
| To convert receivables                                                                                 | 120,100                 |
| To convert prepaids                                                                                    | ( 180,693)              |
| To convert liabilities                                                                                 | 715,127                 |
| To convert deferred revenue                                                                            | ( _____ )               |
| Totals, GAAP basis                                                                                     | \$( <u>9,274,999</u> )  |

**B. Excess Expenditures Over Appropriations in Individual Funds**

For the year ended September 30, 2010, expenditures did not exceed appropriations in any department (the legal level of budgetary control) of the general fund. Expenditures did exceed appropriations in the debt service fund by \$157,253, the community development block grant fund by \$294,210, and the internal service funds by \$684,059. These over expenditures were funded by greater than anticipated revenues of the debt service fund , greater than anticipated transfers into the community development block grant fund, and greater than anticipated revenues in the internal services funds, as well as a reduction of fund balance in the internal services funds, respectively.

**C. Deficit Fund Equity**

There were no funds with net equity in a deficit position.

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**III. Detail Notes - All Funds**

**A. Property and Gaming Tax Revenues**

**Property Tax**

The City levies a tax on real and personal property based on the assessed value of property as compiled by the Harrison County Tax Assessor. The taxes on real and personal property attach as an enforceable lien on the property as of January 1 of each year. Taxes on real and personal property are levied by the City Council at the first regular meeting in September. Through an inter-local agreement, all of the property taxes of the City of Biloxi are collected by the Harrison County Tax Collector and remitted as tax settlements (less an appropriate collection fee) to the City on a monthly basis. Taxes for the Biloxi Municipal Separate School District are also billed and collected by the county and remitted to the schools through the City.

In accordance with the Mississippi Code of 1972, as amended, the City Council may levy taxes in any amount for general revenue purposes and general improvements. However, taxes collected for any one year may not exceed one hundred and ten percent (110%) of the taxes collected for the prior assessment year. For purposes of the computation, taxes collected in the current year resulting from property added to the tax assessment roll are excluded from the computation. In addition, the City Council may levy additional taxes for specific purposes, such as culture and recreation, as authorized by law.

The tax levies for the calendar years 2010, 2009 and 2008(taxes collected in the fiscal years ending 9/30/11, 9/30/10, and 9/30/09 are as follows:

|                                       | <u>9/30/11</u><br><u>Millage</u> | <u>9/30/10</u><br><u>Millage</u> | <u>9/30/09</u><br><u>Millage</u> |
|---------------------------------------|----------------------------------|----------------------------------|----------------------------------|
| <b>City Funds</b>                     |                                  |                                  |                                  |
| General Fund                          | 17.15                            | 16.15                            | 14.15                            |
| Special revenue funds:                |                                  |                                  |                                  |
| Disability and Relief (Pension) Funds | 2.50                             | 2.50                             | 4.50                             |
| Debt Service Funds                    | 9.20                             | 9.20                             | 9.20                             |
| Solid waste collection and disposal   | 1.25                             | 2.25                             | 2.25                             |
| Total City administered funds         | <u>30.10</u>                     | <u>30.10</u>                     | <u>30.10</u>                     |
| <b>School Funds</b>                   |                                  |                                  |                                  |
| District maintenance                  | 34.13                            | 32.97                            | 30.64                            |
| School debt                           | 7.42                             | 7.11                             | 7.39                             |
| Total School administered funds       | <u>41.55</u>                     | <u>40.08</u>                     | <u>38.03</u>                     |
| Total levy                            | <u><u>71.65</u></u>              | <u><u>70.18</u></u>              | <u><u>68.13</u></u>              |

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**Gaming Revenue**

In 1992, the citizens of Harrison County voted to allow dockside casino gaming as defined by the Mississippi Gaming Control Act of 1990. In August of 1992, the first casino opened at Biloxi's Point Cadet development. As of September 30, 2010, there were eight casinos operating within the City of Biloxi. Gaming activities are taxed in a variety of ways. The State of Mississippi levies a sliding scale tax on gross gaming revenue, of which Harrison County and the City of Biloxi receive .4 to .8 percent. This tax is divided 73.4% to the County, and 26.6% to the City of Biloxi. The allocation is based upon the population demographics of the last official census. In addition to the State tax, the City of Biloxi, through local ordinance in accordance with state law, levies an additional 3.2% tax on gross gaming revenues. This tax is distributed as follows: 60% to the General Fund, (20% of which is designated for public safety); 20% to the Biloxi Public Schools; 10% to Harrison County for public safety; and 10% to Harrison County Schools. In addition to the taxes on gross gaming revenue, the State, City and County annually receive licensing fees and permits from each casino for each gaming device. The following is an analysis of the gaming revenues reported in the General Fund:

|                             |                                 |
|-----------------------------|---------------------------------|
| Local option 3.2% tax       | \$ 15,582,217                   |
| Local share of state tax    | 1,726,344                       |
| Gaming licenses and permits | <u>1,593,936</u>                |
| <br>Total gaming revenues   | <br><u><u>\$ 18,902,497</u></u> |

**B. Deposits and Investments**

The City deposits funds in financial institutions selected by the City Council in accordance with state statutes. Furthermore, the City invests excess funds in various investment instruments that are allowed by statutes. Various restrictions on deposits and investments are imposed by statutes. Deposits and investments are summarized below.

**Deposits –**

Deposits consist of cash amounts in demand accounts and certificates of deposit. The collateral for public entities' deposits in financial institutions is now held in the name of the State Treasurer under a program established by the Mississippi State Legislature and is governed by Section 27-105-5, Miss. Code Ann. (1972). Under this program, the entity's funds are protected through a collateral pool administered by the State Treasurer. Financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Depository Insurance Corporation. By using this multiple financial institution collateral pool, all of the City's deposits at September 30, 2010 fall into the credit risk category of "*Insured or collateralized with securities held by the entity or by its agent in the entity's name*". Deposits are summarized as follows:

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

|                         | <u>Reported<br/>Amount</u> | <u>Bank<br/>Balance</u> |
|-------------------------|----------------------------|-------------------------|
| Cash                    | \$ 50,391,121              | \$ 54,270,915           |
| Certificates of deposit | <u>1,260,706</u>           | <u>1,260,706</u>        |
| Total deposits          | <u>\$ 51,651,827</u>       | <u>\$ 55,531,621</u>    |

Cash and cash equivalents for cash flows of Proprietary Funds include all cash accounts and certificates of deposit.

**Custodial Credit Risk – Deposits**

This is the risk that in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, the City will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The City does not have a formal policy for custodial credit risk. However, state law permits the Mississippi State Treasurer’s office to manage that risk on behalf of the City. Deposits above FDIC coverage are collateralized by the pledging financial institutions’ trust department or agent in the name of the Mississippi State Treasurer on behalf of the City. By signed agreement the Mississippi State Treasurer’s office is acting on behalf of the City.

**Investments**

The City is allowed, by statute, to invest excess funds in any bonds or other direct obligations of the United States of America or the State of Mississippi, or of any county or municipality of this state, when such county or municipal bonds have been properly approved. At September 30, 2010, investments consisted of the following:

|                                                                                                       | <u>Reported<br/>Amount</u> | <u>Fair<br/>Value</u> |
|-------------------------------------------------------------------------------------------------------|----------------------------|-----------------------|
| Investments held by the City or the City’s safekeeping agent, and registered in the name of the City: |                            |                       |
| Investments not categorized:                                                                          |                            |                       |
| Money Market Mutual Funds                                                                             | \$ <u>2,661,306</u>        | \$ <u>2,661,306</u>   |

**Interest Rate Risk.** This is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. All of the City’s investments are in Money Market Mutual funds which have an investment maturity of less than one year.

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

Concentration of Credit Risk. The City places no limit on the amount the City may invest in any one issuer. More than 5 percent of the City's investments are in Money Market Mutual Funds. These are 100%, of the City's total investments.

Credit risk. Generally, credit risk is the risk that an issuer of a debt type investment will not fulfill its obligation to the holder of the investment. This is measured by assignment of a rating by a nationally recognized rating organization. U.S. Government securities or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk exposure. All of the City's investments are in Money Market Mutual Funds which have been given the AAA rating.

**C. Receivables**

The Statement of Net Assets of the City of Biloxi includes the following receivables at September 30, 2010:

|                                                    |                     |
|----------------------------------------------------|---------------------|
| Taxes receivable:                                  |                     |
| Utility franchise taxes                            | \$ 804,344          |
| Sales taxes                                        | 1,627,233           |
| Ad valorem taxes                                   | 171,422             |
| Gaming taxes and fees                              | 2,748,742           |
| Total taxes receivable                             | <u>\$ 5,351,741</u> |
| Customer accounts receivable:                      |                     |
| Garbage fees                                       | \$ 174,794          |
| Water and sewer utility charges (billed)           | 946,714             |
| Port berth rentals                                 | 132,912             |
| Less allowance for doubtful accounts               | (401,528)           |
| Customer accounts receivable earned but not billed | 449,715             |
| Total customer accounts receivable, net            | <u>\$ 1,302,607</u> |
| Grants receivable:                                 |                     |
| Federal and state grants                           | <u>\$ 5,894,867</u> |
| Other receivables:                                 |                     |
| Special assessments                                | \$ 4,910            |
| Liquor privilege tax                               | 31,650              |
| Due from county for debt service                   | 1,200,000           |
| Other                                              | 913,040             |
| Total other receivables                            | <u>\$ 2,149,600</u> |

**D. Prepaids**

Prepaids at September 30, 2010 consist of the following:

|                            |                     |
|----------------------------|---------------------|
| Prepaid insurance premiums | <u>\$ 1,003,915</u> |
|----------------------------|---------------------|

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**E. Interfund Receivables and Payables**

| Individual Interfund Balances at September 30, 2010                          | Due From<br>Other Funds    | Due To<br>Other Funds      |
|------------------------------------------------------------------------------|----------------------------|----------------------------|
| <b>General Fund:</b>                                                         |                            |                            |
| General Capital Projects to fund project costs                               | \$ 1,823,254               | \$ -                       |
| Claims contingency fund for claims and expenses                              | -                          | 61,872                     |
| Total General Fund                                                           | <u>1,823,254</u>           | <u>61,872</u>              |
| <b>General Capital Projects Fund:</b>                                        |                            |                            |
| General Fund                                                                 | -                          | 1,823,254                  |
| Water and Sewer Fund to fund project costs                                   |                            | 418,163                    |
| Biloxi Port Fund to fund project costs                                       | 892,704                    | -                          |
| CDL Sinking Fund                                                             | -                          | 297,609                    |
| Total General Capital Projects Fund                                          | <u>892,704</u>             | <u>2,539,026</u>           |
| <b>Debt Service Fund</b>                                                     |                            |                            |
| CDL Sinking to fund project costs                                            | <u>494,824</u>             | -                          |
| Total Debt Service Fund                                                      | <u>494,824</u>             | -                          |
| <b>Enterprise Fund:</b>                                                      |                            |                            |
| CDL Sinking                                                                  | -                          | 197,215                    |
| Water and Sewer Fund for claims and expenses                                 | -                          | 13,091                     |
| Water and Sewer Fund to General Capital Projects Fund                        | 418,163                    |                            |
| Biloxi Port Fund for claims and expenses                                     | -                          | 3,273                      |
| Biloxi Port Fund to General Capital Projects Fund                            | -                          | 892,704                    |
| Total Enterprise Fund                                                        | <u>418,163</u>             | <u>1,106,283</u>           |
| <b>Internal Service Self-Insurance:</b>                                      |                            |                            |
| Claims Contingency Fund from General<br>Fund for claims and expenses         | 61,872                     | -                          |
| Claims Contingency Fund from Water<br>and Sewer Fund for claims and expenses | 13,091                     | -                          |
| Claims Contingency Fund from Biloxi<br>Port Fund for claims and expenses     | 3,273                      | -                          |
| Total Internal Service Self-Insurance                                        | <u>78,236</u>              | -                          |
| <b>Totals</b>                                                                | <u><u>\$ 3,707,181</u></u> | <u><u>\$ 3,707,181</u></u> |

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

The composition of interfund transfers for the year ended September 30, 2010 was as follows:

| Transfers From                | Transfers Into |              |             |               |              |               |
|-------------------------------|----------------|--------------|-------------|---------------|--------------|---------------|
|                               | General        | General      | Community   | Water &       | Biloxi       |               |
|                               | Capital        | Projects     | Development | Sewer         | Port         |               |
|                               | Fund           | Fund         | Block       | Fund          | Fund         | Total         |
|                               |                |              | Grant       |               |              |               |
| General Fund                  | \$ -           | \$ 1,991,596 | \$ -        | \$ 2,055,870  | \$ -         | \$ 4,047,466  |
| General Capital Projects Fund | -              | -            | 709,677     | 15,719,205    | 5,555,157    | 21,984,039    |
| Nonmajor governmental funds   |                |              |             |               |              |               |
| GOPI 2002 Bond Fund           | -              | 350,675      | -           | -             | -            | 350,675       |
| 2002 TIF Cap. Proj. Bond Fund | -              | 21,400       | 127,183     | -             | -            | 148,583       |
| Total nonmajor gov't funds    | -              | 372,075      | 127,183     | -             | -            | 499,258       |
| Total governmental funds      | -              | 2,363,671    | 836,860     | 17,775,075    | 5,555,157    | 26,530,763    |
| Internal service funds        |                |              |             |               |              |               |
| Gaming Revenue Interruption   | 1,100,000      | -            | -           | -             | -            | 1,100,000     |
| Enterprise funds              |                |              |             |               |              |               |
| Biloxi Port Fund              | -              | -            | -           | 3,500         | -            | 3,500         |
| Totals                        | \$ 1,100,000   | \$ 2,363,671 | \$ 836,860  | \$ 17,778,575 | \$ 5,555,157 | \$ 27,634,263 |



**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**F. Capital Asset Activity**

Capital asset activity for the year ended September 30, 2010 was as follows:

|                                            | Balance<br>October 1,<br>2009 | Increases            | Decreases           | Balance<br>September 30,<br>2010 |
|--------------------------------------------|-------------------------------|----------------------|---------------------|----------------------------------|
| <b>Governmental activities</b>             |                               |                      |                     |                                  |
| Capital assets, not being depreciated:     |                               |                      |                     |                                  |
| Land                                       | \$ 32,263,958                 | \$ 844,489           | \$ -                | \$ 33,108,447                    |
| Construction in progress                   | 46,701,281                    | 24,455,521           | 6,793,131           | 64,363,671                       |
| Total capital assets not being depreciated | <u>78,965,239</u>             | <u>25,300,010</u>    | <u>6,793,131</u>    | <u>97,472,118</u>                |
| Capital assets being depreciated           |                               |                      |                     |                                  |
| Buildings                                  | 27,255,982                    | 3,108,967            | 80,634              | 30,284,315                       |
| Improvements other than buildings          | 3,684,900                     | 350,095              | -                   | 4,034,995                        |
| Machinery and equipment                    | 34,601,608                    | 2,922,370            | 1,668,214           | 35,855,764                       |
| Infrastructure - streets and drainage      | 148,017,046                   | 2,513,877            | -                   | 150,530,923                      |
| Total capital assets being depreciated     | <u>213,559,536</u>            | <u>8,895,309</u>     | <u>1,748,848</u>    | <u>220,705,997</u>               |
| Less accumulated depreciation for:         |                               |                      |                     |                                  |
| Buildings                                  | 7,890,497                     | 678,539              | 34,410              | 8,534,626                        |
| Improvements other than buildings          | 2,352,407                     | 67,115               | -                   | 2,419,522                        |
| Machinery and equipment                    | 21,211,684                    | 3,299,079            | 1,456,789           | 23,053,974                       |
| Infrastructure - streets and drainage      | 40,580,973                    | 2,583,406            | -                   | 43,164,379                       |
| Total accumulated depreciation             | <u>72,035,561</u>             | <u>6,628,139</u>     | <u>1,491,199</u>    | <u>77,172,501</u>                |
| Net capital assets being depreciated       | <u>141,523,975</u>            | <u>2,267,170</u>     | <u>257,649</u>      | <u>143,533,496</u>               |
| Net governmental activities assets         | <u>\$ 220,489,214</u>         | <u>\$ 27,567,180</u> | <u>\$ 7,050,780</u> | <u>\$ 241,005,614</u>            |
| <b>Business-type activities</b>            |                               |                      |                     |                                  |
| Capital assets, not being depreciated:     |                               |                      |                     |                                  |
| Land                                       | \$ 829,243                    | \$ -                 | \$ -                | \$ 829,243                       |
| Construction in progress                   | 22,747,464                    | 11,288,788           | 1,528,150           | 32,508,102                       |
| Total capital assets not being depreciated | <u>23,576,707</u>             | <u>11,288,788</u>    | <u>1,528,150</u>    | <u>33,337,345</u>                |
| Capital assets being depreciated:          |                               |                      |                     |                                  |
| Equipment                                  | 3,431,949                     | 109,741              | 113,649             | 3,428,041                        |
| Water and sewer system                     | 72,751,384                    | 292,897              | -                   | 73,044,281                       |
| Port buildings & improvements              | 8,925,779                     | 950,935              | -                   | 9,876,714                        |
| Total capital assets being depreciated     | <u>85,109,112</u>             | <u>1,353,573</u>     | <u>113,649</u>      | <u>86,349,036</u>                |
| Less accumulated depreciation for:         |                               |                      |                     |                                  |
| Equipment                                  | 2,046,019                     | 380,440              | 104,563             | 2,321,896                        |
| Water and sewer system                     | 34,767,831                    | 1,877,303            | -                   | 36,645,134                       |
| Port buildings and improvements            | 7,099,459                     | 139,262              | -                   | 7,238,721                        |
| Total accumulated depreciation             | <u>43,913,309</u>             | <u>2,397,005</u>     | <u>104,563</u>      | <u>46,205,751</u>                |
| Net capital assets being depreciated       | <u>41,195,803</u>             | <u>(1,043,432)</u>   | <u>9,086</u>        | <u>40,143,285</u>                |
| Net business-type activities assets        | <u>\$ 64,772,510</u>          | <u>\$ 10,245,356</u> | <u>\$ 1,537,236</u> | <u>\$ 73,480,630</u>             |

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

|                                                       |                     |
|-------------------------------------------------------|---------------------|
| Governmental activities                               |                     |
| General government                                    | \$ 163,909          |
| Community development                                 | 87,195              |
| Cultural affairs                                      | 227,566             |
| Parks and recreation                                  | 222,339             |
| Public safety                                         | 2,789,055           |
| Public works                                          | 554,669             |
| Infrastructure                                        | 2,583,406           |
| Total depreciation expense - governmental activities  | <u>\$ 6,628,139</u> |
| Business type activities                              |                     |
| Water and sewer                                       | \$ 2,235,322        |
| Port Fund                                             | 161,683             |
| Total depreciation expense - business-type activities | <u>\$ 2,397,005</u> |
| Total depreciation expense                            | <u>\$ 9,025,144</u> |

**Leased assets**

The City is the lessor of certain real property in both its governmental and enterprise funds. The following is a summary of this leased property:

|                          | Governmental<br>Activities | Business-<br>Type<br>Activities | Total                |
|--------------------------|----------------------------|---------------------------------|----------------------|
| Cost                     | \$ 2,023,642               | \$ 25,797,589                   | \$ 27,821,231        |
| Accumulated depreciation |                            | (7,315,104)                     | (7,315,104)          |
| Carrying amount          | <u>\$ 2,023,642</u>        | <u>\$ 18,482,485</u>            | <u>\$ 20,506,127</u> |
| Depreciation expense     | <u>\$ -</u>                | <u>\$ 161,683</u>               | <u>\$ 161,683</u>    |

**G. Leases**

**Capital Leases**

During the fiscal year ended September 30, 2008 the City entered into a capital lease with Hancock Bank to finance a lighting project. The amount financed was \$438,782 at the fixed, simple interest rate of 4.15% for seven years. Title to the equipment is held in the name of the City and Hancock Bank as lien holder. The lease terms include a non-appropriation clause; however, the possibility of non-appropriation is remote. The lease does not include any contingent or purchase option payments or penalties. There are no restrictions on the City's use of the lighting equipment and the City insures the equipment. The City has accounted for the lease as a financing arrangement.

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

During the fiscal year ended September 30, 2006 the City entered into a capital lease with The Peoples Bank to finance the purchase of a fire truck. The purchase amount financed was \$897,699 at the fixed, simple interest rate of 3.75% for five years. Title to the fire truck is held in the name of the City and The Peoples Bank as lien holder. The lease terms include a non-appropriation clause; however, the possibility of non-appropriation is remote. The lease does not include any contingent or purchase option payments or penalties. There are no restrictions on the City's use of the fire truck and the City insures the vehicle. The City has accounted for the lease as a financing arrangement. The City will make the following payments of principal and interest:

| Fiscal Year<br>Ended<br>September 30, | Principal         | Interest         | Total             |
|---------------------------------------|-------------------|------------------|-------------------|
| 2011                                  | \$ 252,931        | \$ 17,033        | \$ 269,964        |
| 2012                                  | 64,663            | 7,673            | 72,336            |
| 2013                                  | 67,398            | 4,938            | 72,336            |
| 2014                                  | 70,249            | 2,087            | 72,336            |
| 2015                                  | 11,994            | 62               | 12,056            |
| Totals                                | <u>\$ 467,235</u> | <u>\$ 31,793</u> | <u>\$ 499,028</u> |

Assets acquired through capital leases are:

| Asset      | Governmental<br>Activities | Business<br>Type<br>Activities |
|------------|----------------------------|--------------------------------|
| Fire Truck | \$ 897,699                 | \$ -                           |
| Lighting   | 438,782                    | -                              |
|            | <u>\$ 1,336,481</u>        | <u>\$ -</u>                    |

Future minimum lease payments and the net present value of the lease payments are:

| Year Ended September 30,                 | Governmental<br>Activities | Business<br>Type<br>Activities |
|------------------------------------------|----------------------------|--------------------------------|
| 2011                                     | 269,964                    | -                              |
| 2012                                     | 72,336                     | -                              |
| 2013                                     | 72,336                     | -                              |
| 2014                                     | 72,336                     | -                              |
| 2015                                     | 12,056                     | -                              |
| Total minimum lease payments             | 499,028                    | -                              |
| <b>Less</b> amount representing interest | (31,793)                   | -                              |
| Present value of minimum lease payments  | <u>\$ 467,235</u>          | <u>\$ -</u>                    |

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**H. Long-Term Debt**

The following is a summary of bond and other long-term debt transactions of the City for the year ended September 30, 2010:

|                                          | Beginning<br>10/01/09 | Additions           | Deletions           | Ending<br>9/30/10   | Amounts<br>Due Within<br>One Year |
|------------------------------------------|-----------------------|---------------------|---------------------|---------------------|-----------------------------------|
| <b>Governmental activities</b>           |                       |                     |                     |                     |                                   |
| General Obligation Bonds and Notes       | \$ 28,110,000         | \$ -                | \$ 2,645,000        | \$25,465,000        | \$ 1,655,000                      |
| Limited Obligation Bonds                 | 40,456,183            | 4,500,000           | 1,233,563           | 43,722,620          | 2,492,114                         |
| Capital leases                           | 713,228               | -                   | 245,994             | 467,234             | 252,931                           |
| Compensated absences                     | 6,472,311             | 365,802             |                     | 6,838,113           | 1,709,528                         |
| Total governmental activities            | <u>\$ 75,751,722</u>  | <u>\$ 4,865,802</u> | <u>\$ 4,124,557</u> | <u>\$76,492,967</u> | <u>\$ 6,109,573</u>               |
| <b>Business-type activities</b>          |                       |                     |                     |                     |                                   |
| Water and Sewer, pollution control loans | \$ 1,296,002          | \$ -                | \$ 174,897          | \$ 1,121,105        | \$ 181,109                        |
| Limited tax port bonds                   | 1,760,000             | -                   | 120,000             | 1,640,000           | 125,000                           |
| Special community disaster loan          | 2,787,113             | -                   | 2,787,113           | -                   | -                                 |
| Compensated absences                     | 225,687               | 26,368              |                     | 252,055             | 63,014                            |
| Total business-type activities           | <u>\$ 6,068,802</u>   | <u>\$ 26,368</u>    | <u>\$ 3,082,010</u> | <u>\$ 3,013,160</u> | <u>\$ 369,123</u>                 |

Bonds, notes, and other long-term debt payable at September 30, 2010 are comprised of the following individual issues:

|                                                                                                                                                                                                              | Original<br>Issue | Range of<br>Interest Rates | Amount<br>Outstanding<br>9/30/10 |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------|----------------------------|----------------------------------|
| <b>Governmental Activities</b>                                                                                                                                                                               |                   |                            |                                  |
| General Obligation Bonds and Notes:                                                                                                                                                                          |                   |                            |                                  |
| General Obligation Bonds series 1998, due in annual installments of \$750,000 to \$895,000 through 12/1/2013                                                                                                 | \$10,000,000      | 4.20%                      | \$ 3,355,000                     |
| General Obligation Bonds, series 2002, due in annual installments of \$245,000 to \$450,000 through 12/1/2022                                                                                                | 6,000,000         | 3.7%-5.25%                 | 4,515,000                        |
| General Obligation Bonds, series 2003, due in annual installments of \$590,000 to \$860,000 through 12/1/18                                                                                                  | 9,800,000         | 3.00%-3.75%                | 6,595,000                        |
| Special Community Disaster Loan, due in one installment of principal plus interest on 12/19/2015                                                                                                             | 11,000,000        | 2.69%                      | <u>11,000,000</u>                |
| Total General Obligation Bonds and Notes                                                                                                                                                                     |                   |                            | <u>25,465,000</u>                |
| Limited Obligation Bonds and Notes:                                                                                                                                                                          |                   |                            |                                  |
| Mississippi Development Bank promissory note, due in monthly installments of \$60,693 plus interest through 2/28/2015. Interest is based upon The Bond Market Association (TBMA) index plus 105 basis points | 10,000,000        | TBMA plus<br>1.05%         | 5,086,605                        |

(Continued)

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

|                                                                                                                                                                                                                              | Original<br>Issue | Range of<br>Interest Rates | Amount<br>Outstanding<br>9/30/10 |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------|----------------------------|----------------------------------|
| Mississippi Development Bank promissory note, due in monthly installments of \$25,763 plus interest through 9/28/2014 and then monthly installments of \$24,618 plus interest through 12/31/2024. Interest rate is variable. | 4,500,000         | 1.50%-2.50%                | 4,289,316                        |
| Mississippi Development Association loan, due in annual installments of \$33,608, secured by City sales tax, payable by Harrison County Development Commission                                                               | 500,000           | 3.00%                      | 326,699                          |
| Tax Increment Limited Obligation Refunding Bonds, series 2006 A, due in annual installments of \$200,000 to \$7,745,000 through 11/1/2027                                                                                    | 31,685,000        | 4.00%-5.00%                | 31,685,000                       |
| Tax Increment Limited Obligation Refunding Bonds, series 2006 B due in annual installments of \$1,100,000 to \$1,235,000 through 11/1/2011                                                                                   | 2,335,000         | 5.22%-5.28%                | 2,335,000                        |
| Total Limited Obligation Bonds and Notes                                                                                                                                                                                     |                   |                            | <u>43,722,620</u>                |
| Other General Long-Term Debt:                                                                                                                                                                                                |                   |                            |                                  |
| The Peoples Bank capital lease, amortized in semi-annual installments of \$200,262 through 4/1/2011                                                                                                                          | 897,699           | 3.75%                      | 190,892                          |
| Hancock Bank capital lease, amortized in monthly installments of \$6,028 through 11/29/2014                                                                                                                                  | 483,782           | 4.15%                      | 276,342                          |
| Total Other General Long-Term Debt                                                                                                                                                                                           |                   |                            | 467,234                          |
| Compensated absences                                                                                                                                                                                                         |                   |                            | 6,838,113                        |
| Total governmental long-term debt                                                                                                                                                                                            |                   |                            | <u>\$76,492,967</u>              |
| <b>Business Type Activities</b>                                                                                                                                                                                              |                   |                            |                                  |
| Water and Sewer Fund                                                                                                                                                                                                         |                   |                            |                                  |
| State of Mississippi Pollution Control Loans, due in varying installments through 5/01/21                                                                                                                                    | 2,497,903         | 3.0%-4.5%                  | \$ 1,121,105                     |
| Biloxi Port Fund                                                                                                                                                                                                             |                   |                            |                                  |
| Limited Tax Port Bonds, series 1999 due in annual installments of \$110,000 to \$210,000 through 12/1/19                                                                                                                     | 2,500,000         | 5.4%-6.00%                 | 1,640,000                        |
| Total business-type activities bonds and notes                                                                                                                                                                               |                   |                            | 2,761,105                        |
| Compensated absences                                                                                                                                                                                                         |                   |                            | 252,055                          |
| Total business-type activities long-term debt                                                                                                                                                                                |                   |                            | <u>\$ 3,013,160</u>              |

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**Debt Refunding**

The City of Biloxi issued Tax Increment Limited Obligation Refunding Bonds, Series 2006A, in the amount of \$31,685,000 and Tax Increment Limited Obligation Refunding Bonds, Series 2006B, in the amount of \$2,335,000. The refunding bonds were issued to raise money for the purpose of refunding the callable maturities of the City's outstanding Tax Increment Limited Obligation Bonds, Series 1999, dated October 1, 1999, issued in the original principal amount of \$12,000,000, and Tax Increment Limited Obligation Bonds, Series 2002, dated November 1, 2002, issued in the original amount of \$23,000,000, in order to reduce debt service requirements. The economic loss on the refunding transaction was \$164,035.

The annual requirements to pay principal and interest on the bonds, notes and loans outstanding at September 30, 2009 follow and include interest on the variable rate debt.

| Year Ended<br>September 30, | Governmental Activities |                     |                      |                      | Business-Type Activities              |                   |
|-----------------------------|-------------------------|---------------------|----------------------|----------------------|---------------------------------------|-------------------|
|                             | General Obligation      |                     | Limited Obligation   |                      | Port Bonds & Water<br>and Sewer Notes |                   |
|                             | Principal               | Interest            | Principal            | Interest             | Principal                             | Interest          |
| 2011                        | 1,655,000               | 540,163             | 2,492,114            | 1,838,376            | 306,109                               | 147,000           |
| 2012                        | 1,735,000               | 477,440             | 2,330,949            | 1,740,314            | 296,287                               | 114,159           |
| 2013                        | 1,805,000               | 410,703             | 2,396,677            | 1,645,710            | 234,519                               | 101,969           |
| 2014                        | 1,890,000               | 340,043             | 2,452,427            | 1,562,618            | 247,954                               | 90,231            |
| 2015                        | 1,040,000               | 284,385             | 2,392,754            | 1,464,212            | 256,518                               | 77,860            |
| 2016-2020                   | 16,040,000              | 3,520,425           | 11,751,111           | 5,830,727            | 1,370,419                             | 185,306           |
| 2021-2025                   | 1,300,000               | 97,607              | 12,161,632           | 3,378,595            | 49,299                                | 556               |
| 2026-2030                   | -                       | -                   | 7,744,956            | 731,212              | -                                     | -                 |
| Totals                      | <u>\$ 25,465,000</u>    | <u>\$ 5,670,766</u> | <u>\$ 43,722,620</u> | <u>\$ 18,191,764</u> | <u>\$ 2,761,105</u>                   | <u>\$ 717,081</u> |

The City's legal debt limit for general obligation bonds is as follows:

Assessed valuations 2009 (inside the City):

|                           |                       |
|---------------------------|-----------------------|
| Real property             | \$ 422,530,047        |
| Personal property         | 95,626,352            |
| Public utility            | 30,822,609            |
| Autos, estimated          | 55,071,196            |
| Total assessed valuations | <u>\$ 604,050,204</u> |

|                                                   |                      |
|---------------------------------------------------|----------------------|
| Fifteen percent (15%) of total assessed valuation | \$ 90,607,531        |
| <b>Less</b> outstanding general issues at 9/30/10 | <u>25,465,000</u>    |
| Legal debt margin                                 | <u>\$ 65,142,531</u> |

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

The City Council annually adopts a resolution providing for the amount of property tax millage necessary to be levied and collected by the City in the next fiscal year for the payment during such year of principal and interest on all outstanding general obligation bonds of the City. The millage rate for the year ended September 30, 2010, was 9.20 mills or \$9.20 per \$1,000 of assessed value.

Other general long-term debt of the Enterprise Funds is \$1,121,105 of pollution control/state revolving loans from the State of Mississippi. The State Tax Commission, in accordance with a signed agreement with the City of Biloxi is currently deducting \$18,066 each month from the sales tax remittances to the City to apply as not payments on these loans.

The City has authorized the issuance of limited tax port bonds for the purpose of making improvements to property belonging to the Biloxi Port Fund (previously the Biloxi Port Commission). The bonds are secured by an irrevocable pledge of the avails of a direct and continuing one (1) mill ad valorem tax to be levied by Harrison County, Mississippi. The bonds are payable solely from the avails of the Harrison County tax levy. At September 30, 2010, the aggregate, outstanding principal amount of the issues was \$1,640,000.

**I. Retirement Plans**

**Firemen's and Policemen's Disability and Relief Plan and  
Employee's Disability and Relief Plan**

All firemen and policemen hired prior to March 1, 1976, are covered by the Firemen's and Policemen's Disability and Relief Plan. All other City employees employed prior to February 5, 1975, are covered by the Employees' Disability and Relief Plan. Both the Firemen's and the Policemen's Disability and Relief Plan and the Employee's Disability and Relief Plan are agent multiple-employer defined benefit pension plan administered by the Public Employees Retirement System of Mississippi.

Under the provisions of Chapter No. 511 of the General Laws of the State of Mississippi, 1987, effective October 1, 1987, the administrative responsibility for these retirement systems was assigned to the Mississippi Municipal Retirement System, a program of the Public Employees' Retirement System of Mississippi. The City is authorized by law to require membership contributions from 1% to a maximum of 10% of the total compensation of each participating employee. City employee contributions are 9%. PERS issues a publicly available financial report that includes financial statements and required supplementary information for the Municipal Retirement Systems' Disability and Relief Plans. That information may be obtained by writing to Public Employees Retirement System, PERS Building, 429 Mississippi Street, Jackson, MS 39201-1005 or by calling (601)359-3589 or 800-444-PERS. Based upon annual actuarial data provided by PERS, the City levies a tax millage sufficient to fund the current obligations for retirement payments and also provide the recommended amount to reduce the balance of the unfunded employer liability. For the year ended September 30, 2010 the combined millage was 2.5 mills. The City has no control over the administration of the plans. The City is required by statute to set a tax levy sufficient to fund the annual required contribution. The plan administrator,

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

The Mississippi Public Employees Retirement System, provides actuarial data for the two plans combined. The City accounts for these closed plans as a single, agent multiple-employer defined benefit plan.

Current membership in the City's Mississippi Municipal Retirement System is composed of the following:

|                            |                   |
|----------------------------|-------------------|
| Active members             | 2                 |
| Retirees and beneficiaries | <u>129</u>        |
| Total                      | <u><u>131</u></u> |

Participating employees who retire, regardless of age, with at least 20 years of credited service are entitled to an annual retirement allowance, payable monthly in an amount equal to 50% of their average monthly compensation plus an additional 1.7% for each year of credited service in excess of 20 years with a maximum of 66 2/3% of average monthly compensation. Average monthly compensation is the average for the last 6 months of service. Certain death and disability benefits are also provided by these plans which are governed by State statute and City ordinances.

**The Annual Required Contribution (ARC)**

(based on the valuation as of September 30, 2010)

|                   |                            |
|-------------------|----------------------------|
| Normal            | \$ 13,704                  |
| Accrued liability | <u>1,259,810</u>           |
| Total             | <u><u>\$ 1,273,514</u></u> |

Additional information as of September 30, 2010 follows.

|                                   |                                                                                                                                                                                |
|-----------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Valuation date                    | 9/30/10                                                                                                                                                                        |
| Actuarial cost method             | entry age                                                                                                                                                                      |
| Amortization method               | level dollar closed                                                                                                                                                            |
| Remaining amortization period     | 24 years                                                                                                                                                                       |
| Asset valuation method            | 5 year smoothed market                                                                                                                                                         |
| Actuarial assumptions:            |                                                                                                                                                                                |
| Investment rate of return*        | 8.00%                                                                                                                                                                          |
| Projected salary increases**      | 4.50 – 6.00%                                                                                                                                                                   |
| <br>* Includes price inflation at | <br>3.50%                                                                                                                                                                      |
| ** Includes wage inflation at     | 4.25%                                                                                                                                                                          |
| <br>Cost of living adjustments    | <br>3% per year, not to exceed 64.4%, for each year of retirement after 6/30/00, with compounding after the member turns age 55, in additional to any previously granted COLAs |



**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

During the year ended September 30, 2010, contributions totaling \$1,428,978 (\$1,416,775 employer and \$12,203 employee) were made in accordance with contribution requirements determined by an actuarial valuation of the system as of September 30, 2009. The employer contributions consisted of \$16,291 for normal cost and administrative expenses and \$1,400,484 for amortization of the unfunded actuarial accrued liability.

Schedule of employer contributions:

| Fiscal Year Ended | Annual Required Contribution | Interest on the NPO | Adjustment to Remove Amortization of Past Under/Over Contribution | Annual Pension Cost | Employer Pension Contribution | Percentage | Change in the NPO | NPO at Year End |
|-------------------|------------------------------|---------------------|-------------------------------------------------------------------|---------------------|-------------------------------|------------|-------------------|-----------------|
| 9/30/2008         | \$ 1,107,435                 | \$ (626,032)        | \$ (710,616)                                                      | \$ 1,192,020        | \$ 2,140,939                  | 193.32%    | \$ (948,919)      | \$ (8,774,314)  |
| 9/30/2009         | 1,012,412                    | (701,945)           | (806,878)                                                         | 1,117,345           | 2,551,964                     | 252.07%    | (1,434,618)       | (10,208,932)    |
| 9/30/2010         | 1,314,910                    | (816,715)           | (951,824)                                                         | 1,450,020           | 1,428,978                     | 108.67%    | 21,042            | (10,187,890)    |

The City's negative Net Pension Obligation (NPO) as of September 30, 2010 is \$10,187,890.

**Actuarial Accrued Liability (AAL)**

(in thousands)

|                                                         |               |
|---------------------------------------------------------|---------------|
| Retirees and beneficiaries currently receiving benefits | \$ 23,465     |
| Active members                                          | 1,046         |
| Vested terminated members not yet receiving benefits    | -             |
| Total actuarial accrued liability                       | 24,511        |
| <b>Less:</b> Actuarial value of assets                  | <u>11,062</u> |

Unfunded Actuarial Accrued Liability \$ 13,449

During the year ended September 30, 2010, the plan experienced a net change of \$(1,404) thousand in the AAL. Additional information may be found in Required Supplementary Information, page 66.

The funded status of the Plan as of September 30, 2010, the most recent actuarial valuation date, is as follows:

Schedule of Funding Progress  
(\$ Thousands)

| Plan Year Ended | (1)<br>Actuarial Value of Assets | (2)<br>Actuarial Liability (AAL) Entry Age | (3)<br>Percent Funded (1) / (2) | (4)<br>Unfunded AAL (2) - (1) | (5)<br>Annual Covered Payroll | (6)<br>Unfunded AAL as a Percentage of Covered Payroll (4) / (5) |
|-----------------|----------------------------------|--------------------------------------------|---------------------------------|-------------------------------|-------------------------------|------------------------------------------------------------------|
| 9/30/2010       | 11,062                           | 24,511                                     | 45.1%                           | 13,449                        | 131                           | 10266.4%                                                         |

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**PERS' Defined Benefit Pension Plan**

All full-time City employees hired after June 30, 1987, participate in the Public Employees' Retirement System of Mississippi (PERS). Other City employees hired prior to July 1, 1987 may elect to participate in the retirement system under an option offered by PERS.

Plan Description: The City of Biloxi contributes to the Public Employees' Retirement System of Mississippi (PERS), a cost-sharing multiple-employer defined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and may be amended only by the State of Mississippi Legislature. PERS issues a publicly available financial report that includes financial statements and required supplementary information. That information may be obtained by writing to Public Employee Retirement System, PERS Building, 429 Mississippi Street, Jackson, MS 39201-1005 or by calling 1-800-444-PERS

Funding Policy: PERS' members are required to contribute 9.00% of their annual covered salary and City of Biloxi is required to contribute at an actuarially determined rate. The current rate is 12% of annual covered payroll. The contribution requirements of PERS members are established and may be amended only by the State of Mississippi Legislature. The City of Biloxi's contributions to PERS for the years ending September 30, 2010, 2009, and 2008 were \$3,481,726, \$3,581,701, and \$3,506,242, respectively. These amounts were 100% of the required contributions.

**Deferred Compensation Plan**

The City also offers to its employees voluntary participation in a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, Group Flexible Fund Retirement Contracts, administered by Nationwide Retirement Solutions, Inc., permits employees to defer a portion of their salary until future years. All plan assets are held in trust by Nationwide for the exclusive benefit of the participants and their beneficiaries and not subject to the claims of the City's general creditors. Accordingly, the assets and liabilities for the compensation deferred by plan participants is not reflected in the City's financial statements. During the year ended September 30, 2010, contributions by participants employed by the City totaled \$472,296.

**J. Community Development Block Grant Program**

**Status of Grants**

The City of Biloxi is awarded an entitlement grant every year by the Department of Housing and Urban Development Community Block Grant Program. The following represents the status of the award of grant funds as of September 30, 2010:

|                      | Award             | Drawn Prior<br>to FYE<br>9/30/09 | Drawn During<br>FYE<br>9/30/10 | Balance     |
|----------------------|-------------------|----------------------------------|--------------------------------|-------------|
| CDBG B-09-MC-28-0001 | \$ 578,158        | \$ 425,970                       | \$ 152,188                     | \$ -        |
| CDBG B-09-MY-28-0001 | 153,497           |                                  | 153,497                        | -           |
| CDBG B-10-MC-28-0001 | 609,136           |                                  |                                | 609,136     |
| Totals               | <u>\$ 731,655</u> | <u>\$ 425,970</u>                | <u>\$ 305,685</u>              | <u>\$ -</u> |

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**Waterfront Development**

Through the use of certain Department of Housing & Urban Development (HUD) grants and loans, the City has acquired and developed property commonly known as the Point Cadet Waterfront Development Project. These federal grants and loans contain restrictions which require that 5.13% of the income (such as rents), generated by these properties, be restricted as to use for CDBG eligible activities only.

The City of Biloxi has negotiated three leases with the Riverboat Corporation of Mississippi who operates the "Isle of Capri Hotel and Casino" at the Point Cadet Waterfront Development. A portion of the lease revenues are considered program income under the CDBG and HUD Section 108 loan programs, and are restricted to use for such eligible purposes. The initial lease (casino lease), dated August 1, 1992, calls for an initial term of seven (7) years with seven additional five (5) year renewal options. Minimum annual rentals are \$500,000. Minimum annual rentals for each renewal option period are adjusted by the Consumer Price Index. In addition to the minimum annual rentals, the lease calls for an additional annual amount equal to three percent (3%) of the tenant's gross annual revenues in excess of \$25,000,000 (\$1,051,072 in 2010).

Another lease (hotel lease), dated April 13, 1994, calls for an initial term of twenty-five (25) years with six additional ten (10) year renewal options and a final option period with a termination date of December 31, 2085. Minimum annual rentals began at \$404,000 and are adjusted every five years by reference to the Consumer Price Index. In addition to the minimum annual rentals, the lease calls for an additional amount equal to four percent (4%) of the tenant's gross revenues (\$558,288 in 2010).

A third lease (podium lease), dated August 15, 2002, calls for an initial term of forty (40) years (although the tenant has the right to terminate on July 31, 2009, and on every fifth anniversary of that date), with one additional twenty-five (25) year renewal option. The final period would terminate on August 14, 2067. Minimum rent is computed as a function of the total annual minimum and percentage rent from the casino lease and hotel lease. When coupled with four percent (4%) of the tenant's gross revenues from the property covered by the podium lease, the annual guaranteed rent is \$2,733,000 plus one-third (1/3) of all scheduled contingent increases. The guaranteed rent is to be adjusted every five years by reference to the Consumer Price Index.

**Mortgage Loans Receivable**

Under the CDBG Program, the City of Biloxi makes installment mortgage loans to eligible parties. These loans are secured by a deed of trust and have varying interest rates and terms.

Mortgage loans receivable at September 30, 2010, consisted of the following:

|                                          |                  |
|------------------------------------------|------------------|
| Nixon Street home acquisition mortgages  | \$ 3,381         |
| Revolving Loan Program                   | <u>73,641</u>    |
| Total deferred mortgage loans receivable | <u>\$ 77,022</u> |

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**K. Self-Insured Risk, Claims and Other Contingencies**

As described in Note 1 to the financial statements, the City has established a self-insurance risk retention program administered through an internal service fund. The following is a summary of the City's insurance coverage and self-insured risk retention (SIR):

**Property damage**

|                                   |            |
|-----------------------------------|------------|
| Per occurrence deductible (SIR)   | \$ 100,000 |
| Specific excess coverage in force | 30,000,000 |

**Workers compensation**

|                                   |           |
|-----------------------------------|-----------|
| Per occurrence deductible (SIR)   | 450,000   |
| Specific excess coverage in force | Statutory |

**General and other liability coverage**

|                                   |           |
|-----------------------------------|-----------|
| Per occurrence deductible (SIR)   | 50,000    |
| Specific excess coverage in force | 1,000,000 |

**Annual aggregate coverage to:**

|                           |         |
|---------------------------|---------|
| General liability         | 900,000 |
| Law enforcement liability | 900,000 |
| Automobile liability      | 900,000 |

**Health**

|                                                   |           |
|---------------------------------------------------|-----------|
| Per individual deductible (SIR)                   | 125,000   |
| Annual aggregate risk of loss through deductibles | 6,841,499 |
| Specific excess coverage in force                 | 1,000,000 |

The following is a summary of the City's self-insurance reserves at September 30, 2010:

|                                                                | Employee<br>Medical<br>Claims | Property,<br>Liability &<br>Workers'<br>Compensation | Total               |
|----------------------------------------------------------------|-------------------------------|------------------------------------------------------|---------------------|
| Total estimated liability and reserves –<br>October 01, 2008   | \$ 3,346,974                  | \$ 3,841,624                                         | \$ 7,188,598        |
| Claims incurred and changes in estimates                       | 6,379,958                     | 607,640                                              | 6,987,598           |
| Claims paid                                                    | (5,996,646)                   | (560,196)                                            | (6,556,842)         |
| Total estimated liability and reserves –<br>September 30, 2009 | 3,730,286                     | 3,889,068                                            | 7,619,354           |
| Claims incurred and changes in estimates                       | 6,144,712                     | 797,087                                              | 6,941,799           |
| Claims paid                                                    | (6,577,402)                   | (1,136,534)                                          | (7,713,936)         |
| Total estimated liability and reserves –<br>September 30, 2010 | <u>\$ 3,297,596</u>           | <u>\$ 3,549,621</u>                                  | <u>\$ 6,847,217</u> |

The City's reserves, including estimates for claims incurred but not reported, are developed by the City's third-party claims administrator. Administrative officials have reviewed the reserve estimates and consider them fairly stated. Additionally, the liability has been actuarially evaluated and found to be reasonable.

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

The City is involved in various other legal matters arising during the normal course of business activities. Management, after consulting legal counsel, is of the opinion that the ultimate resolution of these matters will not have a material adverse effect on the financial condition of the City.

**L. Related Party Commitments**

**Joint Venture**

The City of Biloxi is a member of the Harrison County Utility Authority (Authority) which was established by an act of the Mississippi Legislature to provide for adequate wastewater treatment and solid waste disposal services to the citizens of Harrison County, Mississippi. The governing board is comprised of one member from each of the cities and two members from each of the counties who are members of the Authority. Through a fifty-year contract, the City of Biloxi is obligated to pay monthly, its pro-rata share of all operating, administrative, and capital costs of the Authority. Additionally, the City is jointly and severally liable for all of the liabilities of the Authority. The Authority is classified as a joint venture between the City of Biloxi and the other members. The following is a synopsis of the Authority's financial statements as of and for the year ended September 30, 2010, a complete copy of which is on file at the administrative offices of the Authority.

**Harrison County Utility Authority Synopsis**

**Balance Sheet**

**Assets**

|                               |                       |
|-------------------------------|-----------------------|
| Current assets                | \$ 10,033,596         |
| Restricted assets             | 41,497,626            |
| Property, plant and equipment | 212,626,710           |
| Deferred charges              | <u>24,981,607</u>     |
| Total assets                  | <u>\$ 289,139,539</u> |

**Liabilities & Fund Equity**

**Liabilities**

|                       |                    |
|-----------------------|--------------------|
| Current, unrestricted | \$ 11,286,789      |
| Current, restricted   | 27,401,518         |
| Long-term liabilities | <u>143,605,592</u> |
| Total liabilities     | <u>182,293,899</u> |

|                   |                    |
|-------------------|--------------------|
| <b>Net assets</b> | <u>106,845,640</u> |
|-------------------|--------------------|

|                                  |                       |
|----------------------------------|-----------------------|
| Total liabilities and net assets | <u>\$ 289,139,539</u> |
|----------------------------------|-----------------------|

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**Statement of Revenues and Expenses**

|                                   |                      |
|-----------------------------------|----------------------|
| Operating revenues                | \$ 16,797,917        |
| Operating expenses                | ( 18,269,541)        |
| Depreciation and amortization     | ( 4,151,322)         |
| Non-operating revenues (expenses) | <u>85,914,792</u>    |
| Changes in net assets             | <u>\$ 80,291,846</u> |

The following financial information concerning transactions with the Authority have been included in the City of Biloxi's financial statements under the following captions:

**General Fund**

Statement of revenues, expenditures and changes in fund balance:

Public works expenditures:

Other services and charges (solid waste charges) \$ 2,063,158

**Water and Sewer Enterprise Fund**

Balance sheet:

Accounts Payable \$ (1,296,294)

Statement of revenues, expenses and changes in retained earnings:

Operating expenses:

Contracted services (wastewater treatment) \$ 7,727,922

**Jointly Governed Organizations**

**Harrison County Library System** – On May 18, 1976, the City entered into an agreement with the Board of Trustees of the Biloxi Public Library, the City of Gulfport, the Board of Supervisors of Harrison County, the Board of Trustees of the Gulfport-Harrison County Library, the City of Pass Christian, and the Board of Trustees of the Pass Christian Public Library to mutually cooperate in securing a more economical public library system through combined resources, interests, materials and facilities to be known as the Harrison County Library System. There are no specific monetary terms in the agreement and the City of Biloxi has no equity interest in the organization. However, a budget is approved every year by the County Library Board, which stipulates the amount of funds needed from the participating municipalities and various other funding sources. The City of Biloxi contributed \$695,000 for the year ended September 30, 2010. The amount budgeted for the City of Biloxi for the fiscal year ended September 30, 2011 is \$695,000. This agreement is cancelable upon 60 days written notice prior to the end of the fiscal year and therefore, the City of Biloxi does not have an ongoing financial responsibility.

**Gulfport-Biloxi Regional Airport Authority** – The Gulfport-Biloxi Regional Airport Authority was chartered on August 25, 1977, and assumed control of the Airport on October 1, 1977. The Authority is comprised of one appointee each from the local governmental units of the City of

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

Gulfport, the City of Biloxi, and Harrison County. These governmental units have agreed to subsidize the Airport annually. During the past fiscal year, the City of Biloxi provided \$115,000 to the Gulfport-Biloxi Regional Airport in order to assist in the operation of the facility. The City has budgeted \$0 for the 2010-2011 fiscal year. The City of Biloxi has no equity interest in the organization.

**M. Other Commitments**

**Property Leases**

On August 15, 2002, the City of Biloxi entered into the Point Cadet Compromise and Settlement Agreement with the State Institutions of Higher Learning (IHL) and the Secretary of State on behalf of the State of Mississippi, and the Isle of Capri. The purpose of the agreement was to resolve public trust tidelands issues affecting the Point Cadet Waterfront Development property. In lieu of the December 2, 1985, lease with the Board of Trustees of State Institutions of Higher Learning, this agreement provides that the City has an undivided one third interest in the entire Point Cadet Development site. The first \$2,733,000 of revenue from this property each year is received by the City of Biloxi. All additional annual revenue which exceeds \$2,733,000 is allocated by thirds to the City of Biloxi, IHL, and the State Tidelands Trust Fund.

The two tidelands lease agreements with the State of Mississippi dated July 15, 1988, continue in effect until June 30, 2018. Lease payments under those leases are now established at \$500,000 per year, but the Isle of Capri is obligated to make those payments.

**Capital Projects**

In connection with the Capital Projects Funds, the City has budgeted certain commitments for engineering services, construction and other capital project costs. The projects are to be funded, in part, with State and Federal grants. The remainder of the required funds will be generated by local sources and insurance claim proceeds. The following is a summary of the budgeted commitment for capital projects at September 30, 2010:

|                                                                          |                       |
|--------------------------------------------------------------------------|-----------------------|
| Total commitment for general Capital Projects                            | \$ <u>432,620,532</u> |
| Funding sources:                                                         |                       |
| Federal and State Grants                                                 | \$ 404,945,034        |
| Bond Funds and other borrowings                                          | 8,787,267             |
| Enterprise Funds                                                         | 384,795               |
| Insurance claim proceeds received                                        | 11,606,905            |
| General Fund surplus and other future<br>sources of funds to be provided | <u>6,896,531</u>      |
| Total fund sources                                                       | \$ <u>432,620,532</u> |

**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**Matching Funds – USM Advanced Education Center**

In 1997, the City pledged its support and agreed to participate with the county and other cities in funding the local matching contribution for the construction of the Advanced Education Center at the USM Gulf Park campus. The City's 20.5% portion of the annual debt service for the \$2,000,000 in bonds issued by Harrison County will be approximately \$40,000 annually through September 2016.

**N. Forgiveness of debt**

The Federal Community Disaster Loan Act of 2005 authorized the Federal Emergency Management Agency to provide direct loans, Special Community Disaster Loans (SCDL), to local governments. The purpose of the loans was to provide operational funding to those governments that incurred a significant loss in revenue due to a presidentially declared disaster that has or will adversely affect their ability to provide essential services.

In December of 2005, in response to Hurricane Katrina, the City applied for and subsequently received in scheduled payments during 2006 and 2007 two of these type loans. The City's General Fund borrowed \$11,000,000 and the City's Water and Sewer Enterprise Fund borrowed \$2,787,113.

The Federal Accountability Appropriations Act of 2007, provided for the cancellation of the SCDL to local governments meeting the criteria in Section 417(c)(1) of the Safford Act (42 U.S.C. 5184). The City met such criteria, has applied for, and has received cancellation of the loan taken out by the Water and Sewer Enterprise fund in the amount of \$2,787,113 plus any accrued interest added the loan. Therefore, \$3,085,487 has been recognized as forgiveness of debt income in the Statement of Revenues, Expenses and Changes in Net Assets, Proprietary Funds. The City requested and received a five year extension of the \$11 million loan to the General Fund.

**O. GASBS No. 54**

In March 2009, the Governmental Accounting Standards Board (GASB) approved Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (Statement). Certain of the significant changes in the Statement will require the following:

Fund balances for each of the City's governmental funds (General Fund, special revenue funds, capital projects funds, and debt service funds) will be displayed in the following classifications depicting the relative strength of the spending constraints placed on the purposes for which resources can be used:

**Nonspendable fund balance**—amounts that cannot be spent because they are either not in a spendable form (such as inventories and prepaid amounts) or are legally or contractually required to be maintained intact.

**Restricted fund balance**—amounts that can be spent only for specific purposes because of constraints imposed by external providers (such as grantors, bondholders, and higher levels of government), or imposed by constitutional provisions or enabling legislation.



**City of Biloxi, Mississippi**  
**Notes to the Financial Statements**  
(Continued)

**Committed fund balance**—amounts that can be spent only for specific purposes determined by a formal action of the government’s highest level of decision-making authority.

**Assigned fund balance**—amounts the government intends to use for specific purposes that do not meet the criteria to be classified as restricted or committed.

**Unassigned fund balance**—amounts that are available for any purpose; these amounts can be reported only in the City’s General Fund.

The Statement also establishes several new presentation and disclosure requirements, including requirements related to stabilization arrangements (i.e., “rainy day” amounts). In addition, the Statement clarifies the definitions of the various types of governmental funds. Interpretations of certain terms within the new definition of special revenue funds may affect which activities the City can report in special revenue funds. The provisions of GASBS No. 54 must be implemented by the City no later than the fiscal year beginning July 1, 2010. Implementation will require the City to restate existing fund balances for the governmental funds.

**P. Subsequent Events**

Management has evaluated subsequent events through April 20, 2011, the date on which the financial statements were available to be issued.

## **Required Supplementary Information**

**City of Biloxi, Mississippi**  
**Required Supplementary Information**  
**Disability and Retirement Plans**

Schedule of Funding Progress  
(\$ Thousands)

| Plan<br>Year Ended | (1)<br>Actuarial<br>Value of<br>Assets | (2)<br>Actuarial<br>Liability<br>(AAL)<br>Entry Age | (3)<br>Percent<br>Funded<br>(1) / (2) | (4)<br>Unfunded<br>AAL<br>(2) - (1) | (5)<br>Annual<br>Covered<br>Payroll | (6)<br>Unfunded<br>AAL as a<br>Percentage<br>of Covered<br>Payroll<br>(4) / (5) |
|--------------------|----------------------------------------|-----------------------------------------------------|---------------------------------------|-------------------------------------|-------------------------------------|---------------------------------------------------------------------------------|
| 9/30/2001          | \$ 6,379                               | \$ 26,092                                           | 24.4%                                 | \$ 19,713                           | \$ 469                              | 4203.2%                                                                         |
| 9/30/2002          | 7,483                                  | 25,960                                              | 28.8%                                 | 18,477                              | 364                                 | 5076.1%                                                                         |
| 9/30/2003          | 8,558                                  | 25,021                                              | 34.2%                                 | 16,463                              | 275                                 | 5986.5%                                                                         |
| 9/30/2004          | 8,958                                  | 24,765                                              | 36.2%                                 | 15,807                              | 292                                 | 5413.4%                                                                         |
| 9/30/2005          | 9,087                                  | 23,874                                              | 38.1%                                 | 14,787                              | 259                                 | 5709.3%                                                                         |
| 9/30/2006          | 9,926                                  | 23,485                                              | 42.3%                                 | 13,559                              | 150                                 | 9039.3%                                                                         |
| 9/30/2007          | 10,766                                 | 22,899                                              | 47.0%                                 | 12,133                              | 110                                 | 11030.0%                                                                        |
| 9/30/2008          | 11,365                                 | 22,317                                              | 50.9%                                 | 10,952                              | 124                                 | 8832.3%                                                                         |
| 9/30/2009          | 11,870                                 | 25,916                                              | 45.8%                                 | 14,046                              | 128                                 | 10973.4%                                                                        |
| 9/30/2010          | 11,062                                 | 24,511                                              | 45.1%                                 | 13,449                              | 131                                 | 10266.4%                                                                        |

Schedule of Employer Contributions

| Fiscal Year<br>10-1 / 9-30 | Valuation<br>Date<br>9-30 | Annual<br>Required<br>Contribution | Percentage<br>Contributed |
|----------------------------|---------------------------|------------------------------------|---------------------------|
| 2001-02                    | 2001                      | \$ 1,729,519                       | 156.7%                    |
| 2002-03                    | 2002                      | 1,625,642                          | 161.2%                    |
| 2003-04                    | 2003                      | 1,451,050                          | 148.9%                    |
| 2004-05                    | 2004                      | 1,407,163                          | 148.1%                    |
| 2005-06                    | 2005                      | 1,334,850                          | 167.7%                    |
| 2006-07                    | 2006                      | 1,230,451                          | 165.0%                    |
| 2007-08                    | 2007                      | 1,107,435                          | 187.3%                    |
| 2008-09                    | 2008                      | 1,012,412                          | 243.8%                    |
| 2009-10                    | 2009                      | 1,314,910                          | 107.7%                    |
| 2010-11                    | 2010                      | 1,273,514                          |                           |

## **Combining Financial Statements**

### **Governmental Funds**

**City of Biloxi, Mississippi**  
**Combining Balance Sheet**  
**Non-Major Governmental Funds**  
September 30, 2010

| Assets                           | Special Revenue                   |                                     |                         |           | Capital Projects             |                                       |                |                |                                     |              |                |
|----------------------------------|-----------------------------------|-------------------------------------|-------------------------|-----------|------------------------------|---------------------------------------|----------------|----------------|-------------------------------------|--------------|----------------|
|                                  | Community Development Block Grant | Employees'                          |                         |           | City Bicentennial Trust Fund | General Obligation Public Improvement |                |                | 2002 TIF Capital Projects Bond Fund | Total        |                |
|                                  |                                   | Employees' Disability & Relief Fund | State Unemployment Fund | City      |                              | 2003 Bond Fund                        | 2002 Bond Fund | 1998 Bond Fund |                                     |              | 2000 Bond Fund |
|                                  |                                   |                                     |                         |           |                              |                                       |                |                |                                     |              |                |
| Cash                             | \$ 112,298                        | \$ -                                | \$ 536,172              | \$ 30,390 | \$ -                         | \$ -                                  | \$ -           | \$ -           | \$ -                                | \$ 678,860   |                |
| Investments                      | -                                 | -                                   | -                       | -         | 664,383                      | -                                     | 15,587         | 118,419        | 745,373                             | 1,543,762    |                |
| Taxes receivable                 | -                                 | 13,430                              | -                       | -         | -                            | -                                     | -              | -              | -                                   | 13,430       |                |
| Mortgage loans receivable        | 77,022                            | -                                   | -                       | -         | -                            | -                                     | -              | -              | -                                   | 77,022       |                |
| Total assets                     | \$ 189,320                        | \$ 13,430                           | \$ 536,172              | \$ 30,390 | \$ 664,383                   | \$ -                                  | \$ 15,587      | \$ 118,419     | \$ 745,373                          | \$ 2,313,074 |                |
| Liabilities & Fund Balance       |                                   |                                     |                         |           |                              |                                       |                |                |                                     |              |                |
| Liabilities                      |                                   |                                     |                         |           |                              |                                       |                |                |                                     |              |                |
| Accounts payable                 | \$ 16,557                         | \$ 13,430                           | \$ 5,172                | \$ -      | \$ -                         | \$ -                                  | \$ -           | \$ -           | \$ -                                | \$ 35,159    |                |
| Total liabilities                | 16,557                            | 13,430                              | 5,172                   | -         | -                            | -                                     | -              | -              | -                                   | 35,159       |                |
| Fund balance                     |                                   |                                     |                         |           |                              |                                       |                |                |                                     |              |                |
| Reserved for:                    |                                   |                                     |                         |           |                              |                                       |                |                |                                     |              |                |
| Endowment, expendable            | -                                 | -                                   | -                       | 30,390    | -                            | -                                     | -              | -              | -                                   | 30,390       |                |
| Loans receivable                 | 77,022                            | -                                   | -                       | -         | -                            | -                                     | -              | -              | -                                   | 77,022       |                |
| Capital projects                 | -                                 | -                                   | -                       | -         | 664,383                      | -                                     | 15,587         | 118,419        | 745,373                             | 1,543,762    |                |
| Unreserved reported in:          |                                   |                                     |                         |           |                              |                                       |                |                |                                     |              |                |
| Special revenues                 | 95,741                            | -                                   | 531,000                 | -         | -                            | -                                     | -              | -              | -                                   | 626,741      |                |
| Total fund balances              | 172,763                           | -                                   | 531,000                 | 30,390    | 664,383                      | -                                     | 15,587         | 118,419        | 745,373                             | 2,277,915    |                |
| Total liabilities & fund balance | \$ 189,320                        | \$ 13,430                           | \$ 536,172              | \$ 30,390 | \$ 664,383                   | \$ -                                  | \$ 15,587      | \$ 118,419     | \$ 745,373                          | \$ 2,313,074 |                |

See Independent Auditors' Report.

**City of Biloxi, Mississippi**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Non-Major Governmental Funds**  
For the Year Ended September 30, 2010

|                                       | Special Revenue                   |                                     |                         |                              | Capital Projects                      |                |                |                           |            |            |              |
|---------------------------------------|-----------------------------------|-------------------------------------|-------------------------|------------------------------|---------------------------------------|----------------|----------------|---------------------------|------------|------------|--------------|
|                                       | Community Development Block Grant | Employees'                          |                         | City Bicentennial Trust Fund | General Obligation Public Improvement |                |                | 2002 TIF Capital Projects |            |            |              |
|                                       |                                   | Employees' Disability & Relief Fund | State Unemployment Fund |                              | 2003 Bond Fund                        | 2002 Bond Fund | 1998 Bond Fund | 2000 Bond Fund            | Bond Fund  | Total      |              |
| <b>Revenues</b>                       |                                   |                                     |                         |                              |                                       |                |                |                           |            |            |              |
| Ad valorem taxes                      | \$ -                              | \$ 1,351,128                        | \$ -                    | \$ -                         | \$ -                                  | \$ -           | \$ -           | \$ -                      | \$ -       | \$ -       | \$ 1,351,128 |
| Intergovernmental                     | 81,381                            | -                                   | -                       | -                            | -                                     | -              | -              | -                         | -          | -          | 81,381       |
| Other income                          | 195,143                           | -                                   | 4,510                   | 252                          | 142                                   | 53             | 3              | 25                        | 171        | 171        | 200,299      |
| Total revenues                        | 276,524                           | 1,351,128                           | 4,510                   | 252                          | 142                                   | 53             | 3              | 25                        | 171        | 171        | 1,632,808    |
| <b>Expenditures</b>                   |                                   |                                     |                         |                              |                                       |                |                |                           |            |            |              |
| Community Development                 | 267,445                           | -                                   | -                       | -                            | -                                     | -              | -              | -                         | -          | -          | 267,445      |
| Benefit payments                      | -                                 | 1,351,128                           | 20,796                  | -                            | -                                     | -              | -              | -                         | -          | -          | 1,371,924    |
| Total expenditures                    | 267,445                           | 1,351,128                           | 20,796                  | -                            | -                                     | -              | -              | -                         | -          | -          | 1,639,369    |
| Excess of revenues over expenditures  | 9,079                             | -                                   | (16,286)                | 252                          | 142                                   | 53             | 3              | 25                        | 171        | 171        | (6,561)      |
| <b>Other financing sources (uses)</b> |                                   |                                     |                         |                              |                                       |                |                |                           |            |            |              |
| Transfers in                          | 836,861                           | -                                   | -                       | -                            | -                                     | -              | -              | -                         | -          | -          | 836,861      |
| Transfers out                         | -                                 | -                                   | -                       | -                            | -                                     | (350,675)      | -              | -                         | (148,583)  | (148,583)  | (499,258)    |
| Total other financing sources (uses)  | 836,861                           | -                                   | -                       | -                            | -                                     | (350,675)      | -              | -                         | (148,583)  | (148,583)  | 337,603      |
| Net change in fund balances           | 845,940                           | -                                   | (16,286)                | 252                          | 142                                   | (350,622)      | 3              | 25                        | (148,412)  | (148,412)  | 331,042      |
| Fund balance, beginning of year       | (673,177)                         | -                                   | 547,286                 | 30,138                       | 664,241                               | 350,622        | 15,584         | 118,394                   | 893,785    | 893,785    | 1,946,873    |
| Fund balance, end of year             | \$ 172,763                        | \$ -                                | \$ 531,000              | \$ 30,390                    | \$ 664,383                            | \$ -           | \$ 15,587      | \$ 118,419                | \$ 745,373 | \$ 745,373 | \$ 2,277,915 |

*See Independent Auditors' Report.*

## **Combining Financial Statements**

### **Internal Service Funds**

**City of Biloxi, Mississippi**  
**Combining Statement of Net Assets**  
**Internal Service Funds**  
(for self-insured risks)  
September 30, 2010

| <b>Assets</b>                                         | Liability,<br>Property<br>& Workers<br>Comp. | Employee<br>Medical<br>Claims | Gaming<br>Revenue<br>Interruption | Total               |
|-------------------------------------------------------|----------------------------------------------|-------------------------------|-----------------------------------|---------------------|
| <b>Restricted assets</b>                              |                                              |                               |                                   |                     |
| Cash                                                  | \$ 3,471,386                                 | \$ 3,297,166                  | \$ 2,043,831                      | \$ 8,812,383        |
| Due from other City funds                             | 78,235                                       | -                             | -                                 | 78,235              |
| Total restricted assets                               | <u>\$ 3,549,621</u>                          | <u>\$ 3,297,166</u>           | <u>\$ 2,043,831</u>               | <u>\$ 8,890,618</u> |
| <b>Liabilities &amp; Net Assets</b>                   |                                              |                               |                                   |                     |
| <b>Liabilities payable from<br/>restricted assets</b> |                                              |                               |                                   |                     |
| Claims contingency payable                            | <u>\$ 3,549,621</u>                          | <u>\$ 3,297,166</u>           | <u>\$ -</u>                       | <u>\$ 6,846,787</u> |
| <b>Net assets</b>                                     |                                              |                               |                                   |                     |
| Unrestricted                                          | <u>-</u>                                     | <u>-</u>                      | <u>2,043,831</u>                  | <u>2,043,831</u>    |
| Total liabilities and net assets                      | <u>\$ 3,549,621</u>                          | <u>\$ 3,297,166</u>           | <u>\$ 2,043,831</u>               | <u>\$ 8,890,618</u> |

*See Independent Auditors' Report.*



**City of Biloxi, Mississippi**  
**Combining Statement of Revenues, Expenses and Changes in Net Assets**  
**Internal Service Funds**  
(for self-insured risks)  
For the Year Ended September 30, 2010

|                                                   | Liability,<br>Property<br>& Workers<br>Comp. | Employee<br>Medical<br>Claims | Gaming<br>Revenue<br>Interruption | Total               |
|---------------------------------------------------|----------------------------------------------|-------------------------------|-----------------------------------|---------------------|
| <b>Operating revenues</b>                         |                                              |                               |                                   |                     |
| Charges for services, insurance billings          | \$ 4,206,162                                 | \$ 7,299,734                  | \$ -                              | \$ 11,505,896       |
| COBRA contributions                               | -                                            | 62,229                        | -                                 | 62,229              |
| Total operating revenue                           | <u>4,206,162</u>                             | <u>7,361,963</u>              | <u>-</u>                          | <u>11,568,125</u>   |
| <b>Operating expenses</b>                         |                                              |                               |                                   |                     |
| Insurance and reinsurance                         | 2,458,313                                    | 359,526                       | -                                 | 2,817,839           |
| Claims expense                                    | <u>1,747,849</u>                             | <u>7,031,371</u>              | <u>-</u>                          | <u>8,779,220</u>    |
| Total operating expenses                          | <u>4,206,162</u>                             | <u>7,390,897</u>              | <u>-</u>                          | <u>11,597,059</u>   |
| Excess (deficiency) of revenues over expenditures | -                                            | (28,934)                      | -                                 | (28,934)            |
| <b>Other financing sources (uses)</b>             |                                              |                               |                                   |                     |
| Interest income                                   | -                                            | 28,934                        | 17,475                            | 46,409              |
| Transfers out                                     | <u>-</u>                                     | <u>-</u>                      | <u>(1,100,000)</u>                | <u>(1,100,000)</u>  |
| Total other financing sources (uses)              | <u>-</u>                                     | <u>28,934</u>                 | <u>(1,082,525)</u>                | <u>(1,053,591)</u>  |
| Net change in fund balances                       | -                                            | -                             | (1,082,525)                       | (1,082,525)         |
| Fund balance, beginning                           | <u>-</u>                                     | <u>-</u>                      | <u>3,126,356</u>                  | <u>3,126,356</u>    |
| Fund balance, ending                              | <u>\$ -</u>                                  | <u>\$ -</u>                   | <u>\$ 2,043,831</u>               | <u>\$ 2,043,831</u> |

*See Independent Auditors' Report.*

**City of Biloxi, Mississippi**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
(for self-insured risks)  
For the Year Ended September 30, 2010

|                                                                    | Liability,<br>Property<br>& Workers<br>Comp. | Employee<br>Medical<br>Claims | Gaming<br>Revenue<br>Interruption | Total               |
|--------------------------------------------------------------------|----------------------------------------------|-------------------------------|-----------------------------------|---------------------|
| <b>Cash flows from operating activities</b>                        |                                              |                               |                                   |                     |
| Receipts from customers                                            | \$ 4,206,162                                 | \$ 7,361,963                  | \$ -                              | \$ 11,568,125       |
| Payments to suppliers                                              | (4,545,609)                                  | (7,824,017)                   | -                                 | (12,369,626)        |
| Net cash provided by (used in)<br>operating activities             | (339,447)                                    | (462,054)                     | -                                 | (801,501)           |
| <b>Cash flows from non-capital<br/>financing activities</b>        |                                              |                               |                                   |                     |
| Loans (to) other funds                                             | 127,672                                      | -                             | -                                 | 127,672             |
| Transfers out                                                      | -                                            | -                             | (1,100,000)                       | (1,100,000)         |
| Net cash provided by (used in)<br>non-capital financing activities | 127,672                                      | -                             | (1,100,000)                       | (972,328)           |
| <b>Cash flows from investing activities</b>                        |                                              |                               |                                   |                     |
| Interest and dividends on investments                              | -                                            | 28,934                        | 17,475                            | 46,409              |
| Net increase (decrease) in cash and<br>cash equivalents            | (211,775)                                    | (433,120)                     | (1,082,525)                       | (1,727,420)         |
| Cash and cash equivalents, beginning<br>of period                  | 3,683,161                                    | 3,730,286                     | 3,126,356                         | 10,539,803          |
| Cash and cash equivalents, end<br>of period                        | <u>\$ 3,471,386</u>                          | <u>\$ 3,297,166</u>           | <u>\$ 2,043,831</u>               | <u>\$ 8,812,383</u> |

*See Independent Auditors' Report.*

**City of Biloxi, Mississippi**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual - Budget Basis**  
**Debt Service Fund**  
For the Year Ended September 30, 2010

|                                                   | Actual                      | Budget                      | Variance<br>Positive<br>(Negative) |
|---------------------------------------------------|-----------------------------|-----------------------------|------------------------------------|
| <b>Revenues</b>                                   |                             |                             |                                    |
| Ad valorem taxes                                  | \$ 6,587,398                | \$ 6,680,809                | \$ (93,411)                        |
| Intergovernmental                                 | 828,737                     | 431,455                     | 397,282                            |
| Other income                                      | 86,285                      | 8,000                       | 78,285                             |
| Total revenues                                    | <u>7,502,420</u>            | <u>7,120,264</u>            | <u>382,156</u>                     |
| <b>Expenditures</b>                               |                             |                             |                                    |
| Principal retirement                              | 3,878,578                   | 3,667,893                   | (210,685)                          |
| Interest expense                                  | 2,346,753                   | 2,395,832                   | 49,079                             |
| Paying agents' fees                               | 20,647                      | 25,000                      | 4,353                              |
| Total expenditures                                | <u>6,245,978</u>            | <u>6,088,725</u>            | <u>(157,253)</u>                   |
| Excess (deficiency) of revenues over expenditures | <u>1,256,442</u>            | <u>1,031,539</u>            | <u>224,903</u>                     |
| Fund balances, beginning of year                  | <u>9,981,696</u>            | <u>9,981,696</u>            | <u>-</u>                           |
| Fund balances, end of year                        | <u><u>\$ 11,238,138</u></u> | <u><u>\$ 11,013,235</u></u> | <u><u>\$ 224,903</u></u>           |

*See Independent Auditors' Report.*

**City of Biloxi, Mississippi**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance**  
**Budget and Actual - Budget Basis**  
**Community Development Block Grant**  
For the Year Ended September 30, 2010

|                                                                                    | Actual                  | Budget                     | Variance<br>Positive<br>(Negative) |
|------------------------------------------------------------------------------------|-------------------------|----------------------------|------------------------------------|
| <b>Revenues</b>                                                                    |                         |                            |                                    |
| Intergovernmental                                                                  | \$ 305,685              | \$ 609,136                 | \$ (303,451)                       |
| Other income                                                                       | 196,811                 | 184,911                    | 11,900                             |
| Total revenues                                                                     | <u>502,496</u>          | <u>794,047</u>             | <u>(291,551)</u>                   |
| <b>Expenditures</b>                                                                |                         |                            |                                    |
| Community development                                                              | <u>1,088,257</u>        | <u>794,047</u>             | <u>(294,210)</u>                   |
| Excess (deficiency) of revenues over expenditures                                  | (585,761)               | -                          | (585,761)                          |
| <b>Other financial sources (uses)</b>                                              |                         |                            |                                    |
| Transfers in                                                                       | 836,861                 | -                          | 836,861                            |
| Transfers out                                                                      | <u>-</u>                | <u>-</u>                   | <u>-</u>                           |
| Total other financial sources (uses)                                               | <u>836,861</u>          | <u>-</u>                   | <u>836,861</u>                     |
| Excess (deficiency) of revenues and other sources over expenditures and other uses | 251,100                 | -                          | 251,100                            |
| Fund balances, beginning of year                                                   | <u>(155,359)</u>        | <u>(155,359)</u>           | <u>-</u>                           |
| Fund balances, end of year                                                         | <u><u>\$ 95,741</u></u> | <u><u>\$ (155,359)</u></u> | <u><u>\$ 251,100</u></u>           |

*See Independent Auditors' Report.*

**City of Biloxi, Mississippi**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual - Budget Basis**  
**Employees' Disability & Relief Funds**  
For the Year Ended September 30, 2010

|                                         | Fire and Police<br>Disability &<br>Relief Fund | Employees'<br>Disability &<br>Relief Fund | Total        | Budget             | Variance<br>Positive<br>(Negative) |
|-----------------------------------------|------------------------------------------------|-------------------------------------------|--------------|--------------------|------------------------------------|
| <b>Revenues</b>                         |                                                |                                           |              |                    |                                    |
| Ad valorem taxes                        | \$ 875,586                                     | \$ 485,976                                | \$ 1,361,562 | \$ 1,445,808       | \$ (84,246)                        |
| <b>Expenditures</b>                     |                                                |                                           |              |                    |                                    |
| Benefit payments                        | 875,586                                        | 485,976                                   | 1,361,562    | 1,514,804          | 153,242                            |
| Excess of revenues over<br>expenditures | -                                              | -                                         | -            | (68,996)           | 68,996                             |
| Fund balances, beginning of year        | -                                              | -                                         | -            | -                  | -                                  |
| Fund balances, end of year              | <u>\$ -</u>                                    | <u>\$ -</u>                               | <u>\$ -</u>  | <u>\$ (68,996)</u> | <u>\$ 68,996</u>                   |

*See Independent Auditors' Report.*

**City of Biloxi, Mississippi**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance**  
**Budget and Actual - Budget Basis**  
**Employees' State Unemployment Fund**  
For the Year Ended September 30, 2010

|                                                      | <u>Actual</u>               | <u>Budget</u>               | <u>Variance<br/>Positive<br/>(Negative)</u> |
|------------------------------------------------------|-----------------------------|-----------------------------|---------------------------------------------|
| <b>Revenues</b>                                      |                             |                             |                                             |
| Other income                                         | <u>\$        4,510</u>      | <u>\$        4,000</u>      | <u>\$          510</u>                      |
| <b>Expenditures</b>                                  |                             |                             |                                             |
| Benefit payments                                     | <u>15,625</u>               | <u>21,000</u>               | <u>5,375</u>                                |
| Excess (deficiency) of revenues over<br>expenditures | (11,115)                    | (17,000)                    | 5,885                                       |
| Fund balances, beginning of year                     | <u>547,286</u>              | <u>547,286</u>              | <u>-</u>                                    |
| Fund balances, end of year                           | <u><u>\$    536,171</u></u> | <u><u>\$    530,286</u></u> | <u><u>\$      5,885</u></u>                 |

*See Independent Auditors' Report.*

**City of Biloxi, Mississippi**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balance**  
**Budget and Actual - Budget Basis**  
**City Bicentennial Trust Fund**  
For the Year Ended September 30, 2010

|                                                      | <u>Actual</u>              | <u>Budget</u>              | <u>Variance<br/>Positive<br/>(Negative)</u> |
|------------------------------------------------------|----------------------------|----------------------------|---------------------------------------------|
| <b>Revenues</b>                                      |                            |                            |                                             |
| Other income                                         | <u>\$        252</u>       | <u>\$        200</u>       | <u>\$        52</u>                         |
| <b>Expenditures</b>                                  |                            |                            |                                             |
| Benefit payments                                     | <u>-</u>                   | <u>-</u>                   | <u>-</u>                                    |
| Excess (deficiency) of revenues over<br>expenditures | 252                        | 200                        | 52                                          |
| Fund balances, beginning of year                     | <u>30,138</u>              | <u>30,138</u>              | <u>-</u>                                    |
| Fund balances, end of year                           | <u><u>\$    30,390</u></u> | <u><u>\$    30,338</u></u> | <u><u>\$        52</u></u>                  |

*See Independent Auditors' Report.*

**City of Biloxi, Mississippi**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual - Budget Basis**  
**Capital Projects Funds**  
For the Year Ended September 30, 2010

|                                                                                          | General<br>Capital<br>Projects<br>Fund | General Obligation Public Improvement |                   |                   |                   | 2002 TIF<br>Capital<br>Projects |            | Total         | Budget         | Variance<br>Positive<br>(Negative) |
|------------------------------------------------------------------------------------------|----------------------------------------|---------------------------------------|-------------------|-------------------|-------------------|---------------------------------|------------|---------------|----------------|------------------------------------|
|                                                                                          |                                        | 2003<br>Bond Fund                     | 2002<br>Bond Fund | 1998<br>Bond Fund | 2000<br>Bond Fund | Bond Fund                       | Bond Fund  |               |                |                                    |
| <b>Revenues</b>                                                                          |                                        |                                       |                   |                   |                   |                                 |            |               |                |                                    |
| Intergovernmental                                                                        | \$ 30,990,322                          | \$ -                                  | \$ -              | \$ -              | \$ -              | \$ -                            | \$ -       | \$ 30,990,322 | \$ 437,404,809 | \$ (406,414,487)                   |
| Other income                                                                             | -                                      | 142                                   | 53                | 3                 | 25                | 171                             | 171        | 394           | 6,400          | (6,006)                            |
| Total revenues                                                                           | 30,990,322                             | 142                                   | 53                | 3                 | 25                | 171                             | 171        | 30,990,716    | 437,411,209    | (406,420,493)                      |
| <b>Expenditures</b>                                                                      |                                        |                                       |                   |                   |                   |                                 |            |               |                |                                    |
| Capital projects                                                                         | 36,791,799                             | -                                     | -                 | -                 | -                 | -                               | -          | 36,791,799    | 477,300,877    | 440,509,078                        |
| Excess (deficiency) of revenues<br>over expenditures                                     | (5,801,477)                            | 142                                   | 53                | 3                 | 25                | 171                             | 171        | (5,801,083)   | (39,889,668)   | 34,088,585                         |
| <b>Other financing sources (uses)</b>                                                    |                                        |                                       |                   |                   |                   |                                 |            |               |                |                                    |
| Loan proceeds                                                                            | 4,500,000                              | -                                     | -                 | -                 | -                 | -                               | -          | 4,500,000     | 14,791,993     | (10,291,993)                       |
| Bond issue costs                                                                         | (66,184)                               | -                                     | -                 | -                 | -                 | -                               | -          | (66,184)      | -              | (66,184)                           |
| Transfers in                                                                             | 3,006,880                              | -                                     | -                 | -                 | -                 | -                               | -          | 3,006,880     | 9,931,014      | (6,924,134)                        |
| Transfers out                                                                            | -                                      | -                                     | (350,675)         | -                 | -                 | (148,583)                       | (148,583)  | (499,258)     | (2,504,406)    | 2,005,148                          |
| Total other financing<br>sources (uses)                                                  | 7,440,696                              | -                                     | (350,675)         | -                 | -                 | (148,583)                       | (148,583)  | 6,941,438     | 22,218,601     | (15,277,163)                       |
| Excess (deficiency) of revenues<br>and other sources over<br>expenditures and other uses | 1,639,219                              | 142                                   | (350,622)         | 3                 | 25                | (148,412)                       | (148,412)  | 1,140,355     | (17,671,067)   | 18,811,422                         |
| Fund balances, beginning of year                                                         | 7,726,889                              | 607,458                               | 350,622           | 15,584            | 118,394           | 893,785                         | 893,785    | 9,712,732     | 9,712,732      |                                    |
| Fund balances, end of year                                                               | \$ 9,366,108                           | \$ 607,600                            | \$ -              | \$ 15,587         | \$ 118,419        | \$ 745,373                      | \$ 745,373 | \$ 10,853,087 | \$ (7,958,335) | \$ 18,811,422                      |

See Independent Auditors' Report.



**City of Biloxi, Mississippi**  
**Schedule of Revenues and Expenses Compared to Budget**  
**Water and Sewer Fund**  
For the Year Ended September 30, 2010

|                                                                                       | Actual                | Budget                | Variance<br>Positive<br>(Negative) |
|---------------------------------------------------------------------------------------|-----------------------|-----------------------|------------------------------------|
| <b>Revenues</b>                                                                       |                       |                       |                                    |
| Charges for services:                                                                 |                       |                       |                                    |
| Water and sewer charges                                                               | \$ 9,541,224          | \$ 9,732,348          | \$ (191,124)                       |
| Keesler Air Force Base, sewer                                                         | 582,812               | 540,000               | 42,812                             |
| Intergovernmental revenues                                                            | -                     | 2,341,802             | (2,341,802)                        |
| Interest income                                                                       | 7,626                 | 30,000                | (22,374)                           |
| Other income                                                                          | 8,833                 | -                     | 8,833                              |
| Total revenues                                                                        | <u>10,140,495</u>     | <u>12,644,150</u>     | <u>(2,503,655)</u>                 |
| <b>Expenses</b>                                                                       |                       |                       |                                    |
| Personal services                                                                     | 1,516,741             | 2,000,149             | 483,408                            |
| Contracted services                                                                   | 10,228,203            | 12,502,388            | 2,274,185                          |
| Other services and charges                                                            | 1,466,159             | 1,601,740             | 135,581                            |
| Bond principal                                                                        | 174,896               | 174,896               | -                                  |
| Interest expense                                                                      | 41,898                | 41,898                | -                                  |
| Capital outlay                                                                        | -                     | 15,000                | 15,000                             |
| Total expenses                                                                        | <u>13,427,897</u>     | <u>16,336,071</u>     | <u>2,908,174</u>                   |
| Excess (deficiency) of revenues<br>over expenses                                      | (3,287,402)           | (3,691,921)           | 404,519                            |
| <b>Other financial sources (uses)</b>                                                 |                       |                       |                                    |
| Transfers in                                                                          | 2,055,870             | (363,948)             | 2,419,818                          |
| Transfers out                                                                         | -                     | (363,948)             | 363,948                            |
| Total other financial sources (uses)                                                  | <u>2,055,870</u>      | <u>(727,896)</u>      | <u>2,783,766</u>                   |
| Excess (deficiency) of revenues and other<br>sources over expenditures and other uses | <u>\$ (1,231,532)</u> | <u>\$ (4,419,817)</u> | <u>\$ 3,188,285</u>                |

*See Independent Auditors' Report.*

**City of Biloxi, Mississippi**  
**Schedule of Revenues and Expenses Compared to Budget**  
**Biloxi Port Fund**  
For the Year Ended September 30, 2010

|                                                                                       | Actual                     | Budget                     | Variance<br>Positive<br>(Negative) |
|---------------------------------------------------------------------------------------|----------------------------|----------------------------|------------------------------------|
| <b>Revenues</b>                                                                       |                            |                            |                                    |
| Charges for services:                                                                 |                            |                            |                                    |
| Harbor fees and rents                                                                 | \$ 1,135,825               | \$ 1,324,864               | \$ (189,039)                       |
| Intergovernmental revenues                                                            | 298,735                    | 561,955                    | (263,220)                          |
| Other income                                                                          | 3,244                      | 20,000                     | (16,756)                           |
| Total revenues                                                                        | <u>1,437,804</u>           | <u>1,906,819</u>           | <u>(469,015)</u>                   |
| <b>Expenses</b>                                                                       |                            |                            |                                    |
| Personal services                                                                     | 1,106,712                  | 1,197,841                  | 91,129                             |
| Contracted services                                                                   | 27,202                     | 159,077                    | 131,875                            |
| Other services and charges                                                            | 193,282                    | 225,610                    | 32,328                             |
| Bond principal                                                                        | 120,000                    | 120,000                    | -                                  |
| Interest expense                                                                      | 101,647                    | 103,905                    | 2,258                              |
| Capital outlay                                                                        | 84,222                     | 396,908                    | 312,686                            |
| Total expenses                                                                        | <u>1,633,065</u>           | <u>2,203,341</u>           | <u>570,276</u>                     |
| Excess (deficiency) of revenues<br>over expenses                                      | <u>(195,261)</u>           | <u>(296,522)</u>           | <u>101,261</u>                     |
| <b>Other financial sources (uses)</b>                                                 |                            |                            |                                    |
| Transfers out                                                                         | <u>(61,568)</u>            | <u>(122,585)</u>           | <u>61,017</u>                      |
| Excess (deficiency) of revenues and other<br>sources over expenditures and other uses | <u><u>\$ (256,829)</u></u> | <u><u>\$ (419,107)</u></u> | <u><u>\$ 162,278</u></u>           |

*See Independent Auditors' Report.*

**City of Biloxi, Mississippi**  
**Schedule of Revenues and Expenses Compared to Budget**  
**Internal Service Funds**  
(for self-insured risks)  
For the Year Ended September 30, 2010

|                                                                                    | Liability,<br>Property<br>& Workers<br>Comp. | Employee<br>Medical<br>Claims | Gaming<br>Revenue<br>Interruption | Total          | Budget         | Variance<br>Positive<br>(Negative) |
|------------------------------------------------------------------------------------|----------------------------------------------|-------------------------------|-----------------------------------|----------------|----------------|------------------------------------|
| <b>Revenues</b>                                                                    |                                              |                               |                                   |                |                |                                    |
| Charges for services, insurance billings                                           | \$ 4,206,162                                 | \$ 7,299,734                  | \$ -                              | \$ 11,505,896  | \$ 10,827,000  | \$ 678,896                         |
| COBRA contributions                                                                | -                                            | 62,229                        | -                                 | 62,229         | 60,000         | 2,229                              |
| Interest income                                                                    | -                                            | 28,934                        | 17,475                            | 46,409         | 49,000         | (2,591)                            |
| Total revenues                                                                     | 4,206,162                                    | 7,390,897                     | 17,475                            | 11,614,534     | 10,936,000     | 678,534                            |
| <b>Expenses</b>                                                                    |                                              |                               |                                   |                |                |                                    |
| Insurance and reinsurance                                                          | 2,458,313                                    | 359,526                       | -                                 | 2,817,839      | 2,960,000      | 142,161                            |
| Claims expense                                                                     | 1,747,849                                    | 7,031,371                     | -                                 | 8,779,220      | 7,953,000      | (826,220)                          |
| Total expenses                                                                     | 4,206,162                                    | 7,390,897                     | -                                 | 11,597,059     | 10,913,000     | (684,059)                          |
| Excess of revenues over expenditures                                               | -                                            | -                             | 17,475                            | 17,475         | 23,000         | (5,525)                            |
| <b>Other financial sources (uses)</b>                                              |                                              |                               |                                   |                |                |                                    |
| Transfers out                                                                      | -                                            | -                             | (1,100,000)                       | (1,100,000)    | (1,100,000)    | -                                  |
| Excess (deficiency) of revenues and other sources over expenditures and other uses | \$ -                                         | \$ -                          | \$ (1,082,525)                    | \$ (1,082,525) | \$ (1,077,000) | \$ (5,525)                         |

*See Independent Auditors' Report.*

## **Supplemental Information**

**City of Biloxi, Mississippi**  
**Schedule of Investments – All Funds**  
September 30, 2010

|                                       | <u>Yield</u> | <u>Purchase<br/>Date</u> | <u>Maturity<br/>Date</u> | <u>Reported<br/>Amount</u> | <u>Fair<br/>Value</u>      |
|---------------------------------------|--------------|--------------------------|--------------------------|----------------------------|----------------------------|
| <b>Governmental Funds</b>             |              |                          |                          |                            |                            |
| <b>Debt Service Funds</b>             |              |                          |                          |                            |                            |
| Money Market Fund                     | 1.60%        | various                  | N/A                      | \$ 24                      | \$ 24                      |
| <b>Capital Projects Funds</b>         |              |                          |                          |                            |                            |
| 2003 GO Bond Fund                     |              |                          |                          |                            |                            |
| Money Market Fund                     | 1.40%        | various                  | N/A                      | 664,383                    | 664,383                    |
| GOPI 1998 Bond Fund                   |              |                          |                          |                            |                            |
| Money Market Fund                     | 1.40%        | various                  | N/A                      | 15,587                     | 15,587                     |
| GOPI 2000 Bond Fund                   |              |                          |                          |                            |                            |
| Money Market Fund                     | 1.40%        | various                  | N/A                      | 118,419                    | 118,419                    |
| 2002 TIF Capital Projects Bond Fund   |              |                          |                          |                            |                            |
| Money Market Fund                     | 1.40%        | various                  | N/A                      | 745,373                    | 745,373                    |
| Total investments, governmental funds |              |                          |                          | <u>1,543,786</u>           | <u>1,543,786</u>           |
| <b>Proprietary funds</b>              |              |                          |                          |                            |                            |
| <b>Biloxi Port Fund</b>               |              |                          |                          |                            |                            |
| Money Market Fund                     | 1.40%        | various                  | N/A                      | 726,778                    | 726,778                    |
| Money Market Fund                     | 1.40%        | various                  | N/A                      | 167,110                    | 167,110                    |
| Money Market Fund                     | 1.40%        | various                  | N/A                      | 223,632                    | 223,632                    |
| Total investments, proprietary funds  |              |                          |                          | <u>1,117,520</u>           | <u>1,117,520</u>           |
| Total investments                     |              |                          |                          | <u><u>\$ 2,661,306</u></u> | <u><u>\$ 2,661,306</u></u> |

*See Independent Auditors' Report.*

**City of Biloxi, Mississippi**  
**Schedule of Long-Term Debt**  
September 30, 2010

|                                                                     | Date Issued | Original Issue | Balance         |              | New Issues   | Retirements   | Balance September 30, 2010 |              | Requirements Year Ended September 30, 2011 |          |  |
|---------------------------------------------------------------------|-------------|----------------|-----------------|--------------|--------------|---------------|----------------------------|--------------|--------------------------------------------|----------|--|
|                                                                     |             |                | October 1, 2009 |              |              |               | September 30, 2010         |              | Principal                                  | Interest |  |
| <b>General Obligation Bonds and Notes</b>                           |             |                |                 |              |              |               |                            |              |                                            |          |  |
| GOPI 1998                                                           | 05/01/00    | \$ 10,000,000  | \$ 4,105,000    | \$ -         | \$ 750,000   | \$ 3,355,000  | \$ 785,000                 | \$ 124,425   |                                            |          |  |
| General Obligation Bonds of 2002                                    | 12/01/02    | 6,000,000      | 4,760,000       | -            | 245,000      | 4,515,000     | 255,000                    | 198,663      |                                            |          |  |
| General Obligation Bonds of 2003                                    | 12/01/03    | 9,800,000      | 7,185,000       | -            | 590,000      | 6,595,000     | 615,000                    | 217,075      |                                            |          |  |
| Refunding Bond of 2004                                              | 12/30/04    | 5,530,000      | 1,060,000       | -            | 1,060,000    | -             | -                          | -            |                                            |          |  |
| Special Community Disaster Loan                                     | 12/20/05    | 7,000,000      | 11,000,000      | -            | -            | 11,000,000    | -                          | -            |                                            |          |  |
| Total General Obligation Bonds and Notes                            |             |                | 28,110,000      | -            | 2,645,000    | 25,465,000    | 1,655,000                  | 540,163      |                                            |          |  |
| <b>Limited Obligation Bonds and Notes</b>                           |             |                |                 |              |              |               |                            |              |                                            |          |  |
| Mississippi Development Bank promissory note 1                      | 01/04/01    | 10,000,000     | 6,086,599       | -            | 999,994      | 5,086,605     | 924,384                    | 133,017      |                                            |          |  |
| Mississippi Development Authority Loan                              | 11/01/01    | 500,000        | 349,584         | -            | 22,885       | 326,699       | 23,572                     | 10,036       |                                            |          |  |
| Tax Increment Limited Obligation Refunding Bonds, Series 2006 A & B | 10/31/06    | 31,685,000     | 34,020,000      | -            | -            | 34,020,000    | 1,235,000                  | 1,591,390    |                                            |          |  |
| Mississippi Development Bank promissory note 2                      | 10/22/09    | 4,500,000      | -               | 4,500,000    | 210,684      | 4,289,316     | 309,158                    | 103,934      |                                            |          |  |
| Total Limited Obligation Bonds and Notes                            |             |                | 40,456,183      | 4,500,000    | 1,233,563    | 43,722,620    | 2,492,114                  | 1,838,377    |                                            |          |  |
| <b>Other General Long-Term Debt</b>                                 |             |                |                 |              |              |               |                            |              |                                            |          |  |
| Lease/Purchase, The Peoples Bank                                    | 04/01/06    | 897,699        | 377,366         | -            | 186,474      | 190,892       | 190,892                    | 6,736        |                                            |          |  |
| Lease/Purchase, Hancock Bank                                        | 11/29/07    | 438,782        | 335,862         | -            | 59,520       | 276,342       | 62,039                     | 10,297       |                                            |          |  |
| Total Other General Long-Term Debt                                  |             |                | 713,228         | -            | 245,994      | 467,234       | 252,931                    | 17,033       |                                            |          |  |
| Total General Long-Term Debt                                        |             |                | 69,279,411      | 4,500,000    | 4,124,557    | 69,654,854    | 4,400,045                  | 2,395,573    |                                            |          |  |
| <b>Proprietary Funds Debt</b>                                       |             |                |                 |              |              |               |                            |              |                                            |          |  |
| Water and sewer pollution control loans                             | 1992-2001   | 2,497,903      | 1,296,002       | -            | 174,897      | 1,121,105     | 181,109                    | 35,685       |                                            |          |  |
| Limited Tax Port Bonds, Series 1999                                 | 12/01/99    | 2,500,000      | 1,760,000       | -            | 120,000      | 1,640,000     | 125,000                    | 92,099       |                                            |          |  |
| Special Community Disaster Loan                                     | 01/03/06    | 2,787,113      | 2,787,113       | -            | 2,787,113    | -             | -                          | -            |                                            |          |  |
| Total Proprietary Funds Debt                                        |             |                | 5,843,115       | -            | 3,082,010    | 2,761,105     | 306,109                    | 127,784      |                                            |          |  |
| Totals                                                              |             |                | \$ 75,122,526   | \$ 4,500,000 | \$ 7,206,567 | \$ 72,415,959 | \$ 4,706,154               | \$ 2,523,357 |                                            |          |  |

*See Independent Auditors' Report.*

**City of Biloxi, Mississippi**  
**Schedule of Surety Bonds for Municipal Officials**  
**And Other Municipal Employees**

| <u>Name</u>         | <u>Position</u>              | <u>Company</u>                              | <u>Bond</u> |
|---------------------|------------------------------|---------------------------------------------|-------------|
| A. J. Holloway      | Mayor                        | Fidelity and Deposit<br>Company of Maryland | \$ 100,000  |
| George Lawrence     | Councilman                   | Fidelity and Deposit<br>Company of Maryland | 100,000     |
| William Stallworth  | Councilman                   | Fidelity and Deposit<br>Company of Maryland | 100,000     |
| Lucy Denton         | Councilman                   | Fidelity and Deposit<br>Company of Maryland | 100,000     |
| Clark Griffith      | Councilman                   | Fidelity and Deposit<br>Company of Maryland | 100,000     |
| Tom Wall            | Councilman                   | Fidelity and Deposit<br>Company of Maryland | 100,000     |
| Edward Gemmill      | Councilman                   | Fidelity and Deposit<br>Company of Maryland | 100,000     |
| David Fayard        | Councilman                   | Fidelity and Deposit<br>Company of Maryland | 100,000     |
| William L. Lanham   | Deputy Clerk                 | Fidelity and Deposit<br>Company of Maryland | 50,000      |
| Brenda Johnston     | City Clerk/<br>Tax Collector | Fidelity and Deposit<br>Company of Maryland | 50,000      |
| Patricia Richardson | Court Clerk                  | Fidelity and Deposit<br>Company of Maryland | 10,000      |
| John Miller         | Director of Police           | Fidelity and Deposit<br>Company of Maryland | 50,000      |

**Note** – In addition to the Surety Bond Coverage detailed above, all employees are covered under a \$100,000 Honesty Blanket Bond.

*See Independent Auditors' Report.*

**SECTION III**  
**STATISTICAL SECTION**



This part of the City of Biloxi's comprehensive annual financial report presents detail information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

| <b>Schedules of:</b>                                                                                                                                                                                                         | <b>Page</b> |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------|
| <b>Financial Trends</b>                                                                                                                                                                                                      | 83          |
| These schedules contain trend information to help the reader understand how the City of Biloxi's financial performance and well-being have changed over time.                                                                |             |
| <b>Revenue Capacity</b>                                                                                                                                                                                                      | 88          |
| These schedules contain information to help the reader assess the City of Biloxi's most significant local revenue sources.                                                                                                   |             |
| <b>Debt Capacity</b>                                                                                                                                                                                                         | 91          |
| These schedules present information to help the reader assess the affordability of the City of Biloxi's current levels of outstanding debt and the City's ability to issue additional debt in the future.                    |             |
| <b>Demographic and Economic Information</b>                                                                                                                                                                                  | 96          |
| These schedules offer demographic and economic indicators to help the reader understand the environment within which the City of Biloxi's financial activities take place.                                                   |             |
| <b>Operating Information</b>                                                                                                                                                                                                 | 98          |
| These schedules contain service and infrastructure data to help the reader understand how the information in the City of Biloxi's financial report relates to the services the City provides and the activities it performs. |             |

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**Schedule 1**  
**City of Biloxi**  
**Net Assets by Component**  
**Last Eight Fiscal Years**

|                                                 | <b>Fiscal Year</b>    |                       |                       |
|-------------------------------------------------|-----------------------|-----------------------|-----------------------|
|                                                 | <b>2010</b>           | <b>2009</b>           | <b>2008</b>           |
| Governmental activities                         |                       |                       |                       |
| Invested in capital assets, net of related debt | \$ 182,350,760        | \$ 162,209,803        | \$ 148,298,408        |
| Restricted                                      | 30,767,976            | 35,399,734            | 30,633,195            |
| Unrestricted                                    | 9,948,987             | 19,660,287            | 32,009,500            |
| Total governmental activities net assets        | <u>\$ 223,067,723</u> | <u>\$ 217,269,824</u> | <u>\$ 210,941,103</u> |
| Business-type activities                        |                       |                       |                       |
| Invested in capital assets, net of related debt | \$ 70,719,525         | \$ 61,716,508         | \$ 47,402,255         |
| Restricted                                      | 1,117,520             | 1,105,935             | 1,121,037             |
| Unrestricted                                    | 2,002,188             | (11,504,300)          | 7,505,527             |
| Total business-type activities net assets       | <u>\$ 73,839,233</u>  | <u>\$ 51,318,143</u>  | <u>\$ 56,028,819</u>  |
| Primary government                              |                       |                       |                       |
| Invested in capital assets, net of related debt | \$ 253,070,285        | \$ 223,926,311        | \$ 195,700,663        |
| Restricted                                      | 31,885,496            | 36,505,669            | 31,754,232            |
| Unrestricted                                    | 11,951,175            | 8,155,987             | 39,515,027            |
| Total primary government net assets             | <u>\$ 296,906,956</u> | <u>\$ 268,587,967</u> | <u>\$ 266,969,922</u> |

\* The City did not prepare this schedule or accumulate this data prior to 2003.

| Fiscal Year           |                       |                       |                       |                       |
|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| 2007                  | 2006                  | 2005                  | 2004                  | 2003                  |
| \$ 137,454,714        | \$ 122,446,292        | \$ 125,208,731        | \$ 115,566,223        | \$ 104,918,348        |
| 10,146,382            | 11,814,028            | 13,202,408            | 22,015,077            | 21,906,281            |
| 70,540,236            | 58,845,246            | 26,346,700            | 20,354,065            | 27,138,061            |
| <u>\$ 218,141,332</u> | <u>\$ 193,105,566</u> | <u>\$ 164,757,839</u> | <u>\$ 157,935,365</u> | <u>\$ 153,962,690</u> |
| <br>                  |                       |                       |                       |                       |
| \$ 41,667,384         | \$ 39,094,116         | \$ 39,210,473         | \$ 40,657,098         | \$ 38,554,905         |
| 1,726,398             | 1,684,296             | 1,897,170             | 2,127,659             | 181,334               |
| 9,620,633             | 13,393,377            | 12,549,989            | 9,922,771             | 9,560,438             |
| <u>\$ 53,014,415</u>  | <u>\$ 54,171,789</u>  | <u>\$ 53,657,632</u>  | <u>\$ 52,707,528</u>  | <u>\$ 48,296,677</u>  |
| <br>                  |                       |                       |                       |                       |
| \$ 179,122,098        | \$ 161,540,408        | \$ 164,419,204        | \$ 156,223,321        | \$ 143,473,253        |
| 11,872,780            | 13,498,324            | 15,099,578            | 24,142,736            | 22,087,615            |
| 80,160,869            | 72,238,623            | 38,896,689            | 30,276,836            | 36,698,499            |
| <u>\$ 271,155,747</u> | <u>\$ 247,277,355</u> | <u>\$ 218,415,471</u> | <u>\$ 210,642,893</u> | <u>\$ 202,259,367</u> |

**Schedule 2**  
**City of Biloxi**  
**Changes in Net Assets**  
**Last Eight Fiscal Years**  
*(accrual basis of accounting)*

|                                                 | <b>Fiscal Year</b>   |                      |                      |
|-------------------------------------------------|----------------------|----------------------|----------------------|
|                                                 | <b>2010</b>          | <b>2009</b>          | <b>2008</b>          |
| <b>Expenses</b>                                 |                      |                      |                      |
| Governmental activities:                        |                      |                      |                      |
| General government                              | \$ 5,293,011         | \$ 6,289,441         | \$ 5,545,240         |
| Parks and recreation                            | 5,456,041            | 5,892,707            | 5,720,051            |
| Public safety                                   | 36,873,912           | 39,554,918           | 36,120,835           |
| Public works                                    | 12,577,626           | 12,174,671           | 18,051,184           |
| Community development                           | 4,810,435            | 7,633,964            | 4,332,445            |
| Unallocated depreciation, infrastructure        | 2,583,406            | 2,355,172            | 2,292,270            |
| Interest and other, long-term debt              | 2,740,362            | 2,750,274            | 2,866,857            |
| Total governmental activities expenses          | <u>70,334,793</u>    | <u>76,651,147</u>    | <u>74,928,882</u>    |
| Business-type activities:                       |                      |                      |                      |
| Water & Sewer                                   | 14,080,437           | 13,064,569           | 11,475,922           |
| Biloxi Port Fund                                | 1,611,282            | 1,594,012            | 1,653,803            |
| Point Cadet Development Corporation             | 34                   | 471                  | 18,851               |
| Total business-type activities expenses         | <u>15,691,753</u>    | <u>14,659,052</u>    | <u>13,148,576</u>    |
| Total primary government expenses               | <u>\$ 86,026,546</u> | <u>\$ 91,310,199</u> | <u>\$ 88,077,458</u> |
| <b>Program Revenues</b>                         |                      |                      |                      |
| Governmental activities:                        |                      |                      |                      |
| Charges for services:                           |                      |                      |                      |
| General government                              | \$ 771               | \$ 1,506             | \$ 1,935             |
| Parks and recreation                            | 462,444              | 407,165              | 398,565              |
| Public safety                                   | 1,499,085            | 1,462,173            | 1,236,468            |
| Public works                                    | 1,035,303            | 585,385              | 603,235              |
| Community development                           | 4,854,342            | 5,115,057            | 5,204,757            |
| Operating grants and contributions              | 2,180,921            | 4,311,030            | 2,453,282            |
| Capital grants and contributions                | 33,925,142           | 9,135,507            | 2,476,562            |
| Total governmental activities program reviews   | <u>43,958,008</u>    | <u>21,017,823</u>    | <u>12,374,804</u>    |
| Business-type activities:                       |                      |                      |                      |
| Charges for services:                           |                      |                      |                      |
| Water & Sewer                                   | 10,205,340           | 7,519,605            | 7,738,610            |
| Biloxi Port Fund                                | 1,127,665            | 1,470,994            | 1,246,597            |
| Point Cadet Development Corporation             | 19,873               | 24,837               | 58,844               |
| Capital grants and contributions                | 3,287,713            | 1,379,466            | 7,222,126            |
| Total business-type activities program revenues | <u>14,640,591</u>    | <u>10,394,902</u>    | <u>16,266,177</u>    |
| Total primary government program revenues       | <u>\$ 58,598,599</u> | <u>\$ 31,412,725</u> | <u>\$ 28,640,981</u> |

\* The City did not prepare this schedule or accumulate this data prior to 2003.

| Fiscal Year   |                |               |               |               |
|---------------|----------------|---------------|---------------|---------------|
| 2007          | 2006           | 2005          | 2004          | 2003          |
| \$ 4,902,940  | \$ 4,444,590   | \$ 4,505,044  | \$ 4,494,668  | \$ 4,998,883  |
| 4,797,664     | 4,294,691      | 5,528,890     | 5,718,522     | 6,315,711     |
| 29,601,484    | 27,540,929     | 29,591,921    | 26,638,158    | 25,810,017    |
| 22,402,881    | 64,616,111     | 19,942,138    | 9,706,107     | 9,525,166     |
| 4,728,570     | 2,364,826      | 7,186,148     | 8,326,850     | 6,413,034     |
| 2,254,458     | 2,219,360      | 1,869,584     | 1,664,522     | 1,664,522     |
| 1,996,618     | 2,786,442      | 3,327,475     | 2,898,309     | 2,450,726     |
| 70,684,615    | 108,266,949    | 71,951,200    | 59,447,136    | 57,178,059    |
| 9,829,590     | 9,925,601      | 12,515,510    | 10,662,616    | 10,224,620    |
| 1,254,929     | 1,415,121      | 1,666,327     | 2,024,677     | -             |
| 131           | 5,730          | 372,659       | 22,394        | 46,885        |
| 11,084,650    | 11,346,452     | 14,554,496    | 12,709,687    | 10,271,505    |
| \$ 81,769,265 | \$ 119,613,401 | \$ 86,505,696 | \$ 72,156,823 | \$ 67,449,564 |
| \$ 1,080      | \$ 34,656      | \$ 36,776     | \$ 37,828     | \$ 223,257    |
| 442,126       | 522,282        | 596,247       | 477,684       | 404,137       |
| 1,136,610     | 1,352,917      | 1,249,630     | 1,166,560     | 1,268,426     |
| 591,434       | 544,772        | 702,655       | 614,340       | 935,568       |
| 5,724,975     | 5,761,969      | 4,151,971     | 4,295,159     | 4,293,780     |
| 13,728,661    | 56,706,429     | 1,196,313     | 1,254,752     | 1,649,026     |
| 2,454,944     | 1,214,462      | 17,373,396    | 1,969,950     | 1,622,550     |
| 24,079,830    | 66,137,487     | 25,306,988    | 9,816,273     | 10,396,744    |
| 7,864,670     | 6,989,753      | 8,762,117     | 9,566,541     | 9,416,309     |
| 1,660,968     | 1,768,179      | 1,752,748     | 1,723,490     | -             |
| 27,595        | 20,874         | 17,594        | 21,175        | 18,352        |
| 1,801,139     | 2,269,780      | 978,930       | 406,216       | -             |
| 11,354,372    | 11,048,586     | 11,511,389    | 11,717,422    | 9,434,661     |
| \$ 35,434,202 | \$ 77,186,073  | \$ 36,818,377 | \$ 21,533,695 | \$ 19,831,405 |

**Schedule 2**  
**City of Biloxi**  
**Changes in Net Assets**  
**Last Eight Fiscal Years**  
*(accrual basis of accounting)*

|                                          | <b>Fiscal Year</b>     |                        |                        |
|------------------------------------------|------------------------|------------------------|------------------------|
|                                          | <b>2010</b>            | <b>2009</b>            | <b>2008</b>            |
| <b>Net (Expense)/Revenue</b>             |                        |                        |                        |
| Governmental activities                  | \$ (26,376,785)        | \$ (55,633,324)        | \$ (62,554,078)        |
| Business-type activities                 | (1,051,162)            | (4,264,150)            | 3,117,601              |
| <br>Total primary government net expense | <u>\$ (27,427,947)</u> | <u>\$ (59,897,474)</u> | <u>\$ (59,436,477)</u> |
| <br><b>General Revenues and Other</b>    |                        |                        |                        |
| <b>Changes In Net Assets</b>             |                        |                        |                        |
| Governmental activities:                 |                        |                        |                        |
| Taxes                                    |                        |                        |                        |
| Property taxes                           | \$ 18,148,452          | \$ 18,125,894          | \$ 14,850,437          |
| Franchise taxes                          | 3,040,417              | 3,095,826              | 2,968,811              |
| Sales taxes                              | 10,012,878             | 10,309,316             | 11,162,329             |
| Gaming taxes                             | 18,902,497             | 19,631,434             | 22,030,475             |
| Other taxes                              | 995,736                | 711,062                | 1,065,200              |
| Unrestricted grants and contributions    | 3,367,995              | 6,018,256              | 399,672                |
| Unrestricted investment earnings         | 307,179                | 399,787                | 2,009,599              |
| Insurance proceeds                       | -                      | -                      | -                      |
| Miscellaneous                            | 729,762                | 251,009                | 190,307                |
| Transfers                                | (23,330,232)           | 3,419,459              | 677,019                |
| Total governmental activities            | <u>32,174,684</u>      | <u>61,962,043</u>      | <u>55,353,849</u>      |
| <br>Business-type activities:            |                        |                        |                        |
| Property taxes                           | 219,590                | 209,134                | 229,178                |
| Investment earnings                      | 22,430                 | 46,799                 | 344,644                |
| Transfers                                | 23,330,232             | (702,459)              | (677,019)              |
| Total business-type activities           | <u>23,572,252</u>      | <u>(446,526)</u>       | <u>(103,197)</u>       |
| <br>Total primary government             | <u>\$ 55,746,936</u>   | <u>\$ 61,515,517</u>   | <u>\$ 55,250,652</u>   |
| <br><b>Change in Net Assets</b>          |                        |                        |                        |
| Governmental activities                  | \$ 5,797,899           | \$ 6,328,719           | \$ (7,200,229)         |
| Business-type activities                 | <u>22,521,090</u>      | <u>(4,710,676)</u>     | <u>3,014,404</u>       |
| <br>Total primary government             | <u>\$ 28,318,989</u>   | <u>\$ 1,618,043</u>    | <u>\$ (4,185,825)</u>  |

\* The City did not prepare this schedule or accumulate this data prior to 2003.

| Fiscal Year            |                        |                        |                        |                        |
|------------------------|------------------------|------------------------|------------------------|------------------------|
| 2007                   | 2006                   | 2005                   | 2004                   | 2003                   |
| \$ (46,604,785)        | \$ (42,129,462)        | \$ (46,644,212)        | \$ (49,630,863)        | \$ (46,781,315)        |
| 269,722                | (297,866)              | (3,043,107)            | (992,265)              | (836,844)              |
| <u>\$ (46,335,063)</u> | <u>\$ (42,427,328)</u> | <u>\$ (49,687,319)</u> | <u>\$ (50,623,128)</u> | <u>\$ (47,618,159)</u> |
|                        |                        |                        |                        |                        |
| \$ 11,884,058          | \$ 16,859,108          | \$ 15,599,678          | \$ 15,621,385          | \$ 16,494,797          |
| 2,742,974              | 2,360,722              | 2,653,549              | 2,555,738              | 2,619,001              |
| 11,355,382             | 10,159,154             | 11,944,584             | 12,294,618             | 11,551,426             |
| 22,518,892             | 15,187,146             | 20,968,845             | 21,441,126             | 20,428,337             |
| 1,684,283              | 706,999                | 654,641                | 722,315                | 862,366                |
| -                      | 527,815                | 1,200,000              | 1,200,000              | 1,200,000              |
| 4,217,134              | 2,298,869              | 1,136,693              | 415,483                | 735,195                |
| 12,794,680             | 16,306,863             | 1,436,097              | -                      | -                      |
| 1,444,358              | 756,751                | 906,688                | 1,447,516              | 401,842                |
| 2,998,790              | (933,637)              | (3,034,089)            | (2,992,157)            | (3,861,291)            |
| <u>71,640,551</u>      | <u>64,229,790</u>      | <u>53,466,686</u>      | <u>52,706,024</u>      | <u>50,431,673</u>      |
|                        |                        |                        |                        |                        |
| 872,186                | 920,215                | 657,426                | 987,051                | -                      |
| 699,508                | 389,262                | 301,696                | 128,965                | 129,585                |
| (2,998,790)            | (497,454)              | 3,034,089              | 2,992,157              | 3,861,291              |
| <u>(1,427,096)</u>     | <u>812,023</u>         | <u>3,993,211</u>       | <u>4,108,173</u>       | <u>3,990,876</u>       |
| <u>\$ 70,213,455</u>   | <u>\$ 65,041,813</u>   | <u>\$ 57,459,897</u>   | <u>\$ 56,814,197</u>   | <u>\$ 54,422,549</u>   |
|                        |                        |                        |                        |                        |
| \$ 25,035,766          | \$ 22,100,328          | \$ 6,822,474           | \$ 3,075,161           | \$ 3,650,388           |
| <u>(1,157,374)</u>     | <u>514,157</u>         | <u>950,104</u>         | <u>3,115,908</u>       | <u>3,154,032</u>       |
| <u>\$ 23,878,392</u>   | <u>\$ 22,614,485</u>   | <u>\$ 7,772,578</u>    | <u>\$ 6,191,069</u>    | <u>\$ 6,804,420</u>    |

**Schedule 3**  
**City of Biloxi**  
**Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
*(modified accrual basis of accounting)*

|                                                        | <b>Fiscal Year</b>   |                      |                      |                      |
|--------------------------------------------------------|----------------------|----------------------|----------------------|----------------------|
|                                                        | <b>2010</b>          | <b>2009</b>          | <b>2008</b>          | <b>2007</b>          |
| General Fund                                           |                      |                      |                      |                      |
| Reserved                                               | \$ 3,142,091         | \$ 3,822,099         | \$ 2,345,677         | \$ 2,864,621         |
| Unreserved                                             | 15,040,957           | 23,635,948           | 36,736,391           | 55,178,878           |
| Total general fund                                     | <u>\$ 18,183,048</u> | <u>\$ 27,458,047</u> | <u>\$ 39,082,068</u> | <u>\$ 58,043,499</u> |
| All other governmental funds                           |                      |                      |                      |                      |
| Reserved                                               | \$ 28,706,822        | \$ 32,905,850        | \$ 28,434,989        | \$ 7,442,457         |
| Unreserved, reported in:                               |                      |                      |                      |                      |
| General Capital Projects Fund                          | -                    | -                    | -                    | 20,133,801           |
| Other non-major governmental funds,<br>special revenue | 626,741              | (269,498)            | 568,205              | 812,124              |
| Total all other governmental funds                     | <u>\$ 29,333,563</u> | <u>\$ 32,636,352</u> | <u>\$ 29,003,194</u> | <u>\$ 28,388,382</u> |



| Fiscal Year          |                      |                      |                      |                      |                      |
|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| 2006                 | 2005                 | 2004                 | 2003                 | 2002                 | 2001                 |
| \$ 2,525,615         | \$ 2,000,359         | \$ 49,058            | \$ 55,345            | \$ 815,112           | \$ 571,659           |
| 52,281,003           | 26,975,995           | 21,420,184           | 28,581,807           | 34,822,162           | 37,043,806           |
| <u>\$ 54,806,618</u> | <u>\$ 28,976,354</u> | <u>\$ 21,469,242</u> | <u>\$ 28,637,152</u> | <u>\$ 35,637,274</u> | <u>\$ 37,615,465</u> |
| <br>                 |                      |                      |                      |                      |                      |
| \$ 9,453,276         | \$ 11,420,479        | \$ 5,841,560         | \$ 5,891,439         | \$ 5,043,537         | \$ 11,495,624        |
| -                    | -                    | 7,947,935            | 11,130,049           | -                    | -                    |
| 695,568              | 539,941              | 8,963,706            | 5,749,106            | 4,033                | 184,912              |
| <u>\$ 10,148,844</u> | <u>\$ 11,960,420</u> | <u>\$ 22,753,201</u> | <u>\$ 22,770,594</u> | <u>\$ 5,047,570</u>  | <u>\$ 11,680,536</u> |

**Schedule 4**  
**City of Biloxi**  
**Changes in Fund Balance,**  
**Governmental Funds,**  
**Last Ten Fiscal Years**  
*(modified accrual basis of accounting)*

|                                                             | Fiscal Year         |                       |                        |                      |
|-------------------------------------------------------------|---------------------|-----------------------|------------------------|----------------------|
|                                                             | 2010                | 2009                  | 2008                   | 2007                 |
| <b>Revenues</b>                                             |                     |                       |                        |                      |
| Taxes                                                       | \$ 18,148,456       | \$ 18,125,894         | \$ 14,850,437          | \$ 11,884,058        |
| Licenses and permits                                        | 3,848,235           | 4,006,293             | 4,192,441              | 4,366,535            |
| Intergovernmental                                           | 69,507,081          | 47,334,921            | 37,283,930             | 50,509,539           |
| Charges for services                                        | 1,520,101           | 1,035,225             | 1,198,608              | 1,000,762            |
| Fines                                                       | 1,404,579           | 1,361,195             | 1,202,481              | 1,123,537            |
| Other                                                       | 5,015,051           | 4,778,893             | 5,882,659              | 10,760,698           |
| Total revenues                                              | <u>99,443,503</u>   | <u>76,642,421</u>     | <u>64,610,556</u>      | <u>79,645,129</u>    |
| <b>Expenditures</b>                                         |                     |                       |                        |                      |
| General government                                          | 4,650,116           | 5,549,821             | 5,111,940              | 4,319,296            |
| Parks and recreation                                        | 5,213,572           | 5,316,864             | 5,344,806              | 3,965,717            |
| Public safety                                               | 32,081,669          | 33,953,635            | 34,791,692             | 28,417,622           |
| Public works                                                | 12,358,655          | 11,340,820            | 15,457,386             | 20,885,545           |
| Community development                                       | 3,587,332           | 6,423,995             | 3,425,986              | 2,338,863            |
| Non-departmental                                            | 4,956,816           | 4,826,960             | 5,003,572              | 4,031,368            |
| Retirement contribution                                     |                     |                       |                        |                      |
| Capital outlay                                              | 25,130,739          | 14,560,072            | 11,351,010             | 7,986,131            |
| Debt service:                                               |                     |                       |                        |                      |
| Principal                                                   | 3,878,578           | 3,621,661             | 3,278,169              | 3,590,680            |
| Interest                                                    | 2,367,400           | 2,454,374             | 2,570,957              | 1,615,844            |
| Bond issue costs                                            | 66,184              | -                     | -                      | 75,219               |
| Total expenditures                                          | <u>94,291,061</u>   | <u>88,048,202</u>     | <u>86,335,518</u>      | <u>77,226,285</u>    |
| Excess of revenues over<br>(under) expenditures             | 5,152,442           | (11,405,781)          | (21,724,962)           | 2,418,844            |
| <b>Other Financing Sources (Uses)</b>                       |                     |                       |                        |                      |
| Insurance proceeds                                          | -                   | -                     | -                      | 12,794,680           |
| Issuance of bonds                                           | -                   | -                     | -                      | 34,020,000           |
| Payment to refunded bond<br>escrow agent                    | -                   | -                     | -                      | (31,669,936)         |
| Issuance of notes                                           | 4,500,000           | 2,717,000             | 2,258,000              | 4,000,000            |
| Capital lease                                               | -                   | -                     | 438,782                | -                    |
| Transfers in                                                | 4,234,063           | 6,675,931             | 9,168,356              | 28,184,393           |
| Transfers out                                               | (5,189,932)         | (5,973,471)           | (8,491,337)            | (28,271,562)         |
| Total other financing sources (uses)                        | <u>3,544,131</u>    | <u>3,419,460</u>      | <u>3,373,801</u>       | <u>19,057,575</u>    |
| Net change in fund balances                                 | <u>\$ 8,696,573</u> | <u>\$ (7,986,321)</u> | <u>\$ (18,351,161)</u> | <u>\$ 21,476,419</u> |
| Debt services as a percentage<br>of noncapital expenditures | 9.1%                | 8.3%                  | 7.8%                   | 7.6%                 |

| Fiscal Year   |                |                |               |                |                |
|---------------|----------------|----------------|---------------|----------------|----------------|
| 2006          | 2005           | 2004           | 2003          | 2002           | 2001           |
| \$ 16,859,108 | \$ 15,599,678  | \$ 15,621,385  | \$ 16,494,797 | \$ 15,788,474  | \$ 15,570,922  |
| 4,059,907     | 3,667,843      | 3,597,812      | 3,661,074     | 3,320,782      | 3,403,789      |
| 83,596,269    | 53,337,778     | 38,546,261     | 37,250,012    | 36,101,336     | 37,451,946     |
| 1,124,939     | 1,081,843      | 982,416        | 1,129,740     | 1,213,723      | 1,174,942      |
| 1,346,888     | 1,241,663      | 1,156,867      | 1,180,109     | 1,133,113      | 1,387,709      |
| 6,956,788     | 5,442,861      | 4,988,822      | 4,908,527     | 4,780,681      | 7,069,911      |
| 113,943,899   | 80,371,666     | 64,893,563     | 64,624,259    | 62,338,109     | 66,059,219     |
| 4,221,591     | 4,225,009      | 4,066,268      | 4,021,258     | 4,159,184      | 3,886,516      |
| 3,766,106     | 4,926,209      | 4,564,356      | 4,323,630     | 4,254,332      | 3,839,485      |
| 27,139,584    | 26,922,427     | 23,522,963     | 22,412,569    | 22,203,686     | 20,080,649     |
| 63,498,853    | 18,802,996     | 8,829,393      | 8,114,028     | 7,639,287      | 7,506,841      |
| 2,248,326     | 3,702,265      | 3,702,108      | 4,128,317     | 3,777,394      | 2,944,613      |
| 2,919,036     | 5,535,248      | 5,380,002      | 6,180,177     | 4,816,858      | 4,155,396      |
|               | 2,108,989      | 2,085,382      | 2,691,822     | 2,728,111      | 2,690,011      |
| 3,259,444     | 19,299,416     | 23,236,972     | 26,681,858    | 18,041,127     | 17,726,160     |
| 4,787,845     | 9,813,918      | 3,661,674      | 2,641,116     | 2,627,508      | 5,389,627      |
| 2,786,442     | 3,246,883      | 2,863,804      | 1,689,836     | 1,821,497      | 2,026,245      |
| -             | 80,592         | 120,031        | 760,890       | -              | -              |
| 114,627,227   | 98,663,952     | 82,032,953     | 83,645,501    | 72,068,984     | 70,245,543     |
| (683,328)     | (18,292,286)   | (17,139,390)   | (19,021,242)  | (9,730,875)    | (4,186,324)    |
| 16,306,863    | 5,528,315      | -              | -             | -              | -              |
| -             | 5,530,000      | 9,801,416      | 29,000,000    | 500,000        | 3,025,000      |
| 7,000,000     | 2,000,000      | -              | -             | -              | -              |
| 897,699       | -              | -              | -             | -              | -              |
| 3,255,948     | 17,378,176     | 21,421,773     | 25,256,872    | 16,878,390     | 12,853,018     |
| (2,758,494)   | (15,429,874)   | (21,269,102)   | (24,846,156)  | (16,259,161)   | (15,702,744)   |
| 24,702,016    | 15,006,617     | 9,954,087      | 29,410,716    | 1,119,229      | 175,274        |
| \$ 24,018,688 | \$ (3,285,669) | \$ (7,185,303) | \$ 10,389,474 | \$ (8,611,646) | \$ (4,011,050) |
| 6.8%          | 16.6%          | 11.3%          | 8.9%          | 8.2%           | 14.1%          |

**Schedule 5**  
**City of Biloxi**  
**Assessed Value and Actual**  
**Value of Taxable Property**  
**Last Ten Fiscal Years**

| <b>Fiscal Year<br/>Ended</b> | <b>Real Property (1)</b>  |                                       | <b>Personal Property</b>  |                                       |
|------------------------------|---------------------------|---------------------------------------|---------------------------|---------------------------------------|
|                              | <b>Assessed<br/>Value</b> | <b>Estimated<br/>Actual<br/>Value</b> | <b>Assessed<br/>Value</b> | <b>Estimated<br/>Actual<br/>Value</b> |
| <b>2010</b>                  | \$ 422,530,047            | 3,088,669,934                         | \$ 94,168,478             | 627,789,853                           |
| <b>2009</b>                  | 416,010,814               | 3,041,014,722                         | 99,426,267                | 662,841,780                           |
| <b>2008</b>                  | 315,103,936               | 2,303,391,345                         | 86,235,198                | 574,901,320                           |
| <b>2007</b>                  | 264,457,015               | 1,933,165,314                         | 42,427,809                | 282,852,060                           |
| <b>2006</b>                  | 367,933,781               | 2,689,574,423                         | 97,968,890                | 653,125,933                           |
| <b>2005</b>                  | 358,029,587               | 2,617,175,344                         | 90,986,491                | 606,576,607                           |
| <b>2004</b>                  | 349,059,331               | 2,551,603,297                         | 87,534,512                | 583,563,413                           |
| <b>2003</b>                  | 363,850,114               | 2,659,723,056                         | 89,559,850                | 597,065,667                           |
| <b>2002</b>                  | 364,674,681               | 2,665,750,592                         | 86,133,392                | 574,222,613                           |
| <b>2001</b>                  | 357,382,870               | 2,612,447,880                         | 84,626,942                | 564,179,613                           |

(1) Class 1 – residential, owner occupied is assessed at 10% of true value.

Class 2 – commercial is assessed at 15% of true value

Above schedule uses estimated combined assessment ratio of 13.68% for real property.

**Schedule 6**  
**City of Biloxi**  
**Direct and Overlapping**  
**Property Tax Rates**  
**Last Ten Fiscal Years**

| <b>Fiscal Year<br/>Ended</b> | <b>Tax Year</b> | <b>City of Biloxi</b>        |                         |              |
|------------------------------|-----------------|------------------------------|-------------------------|--------------|
|                              |                 | <b>Operating<br/>Millage</b> | <b>Debt<br/>Service</b> | <b>Total</b> |
| <b>2010</b>                  | 2009            | 20.90                        | 9.20                    | 30.10        |
| <b>2009</b>                  | 2008            | 20.90                        | 9.20                    | 30.10        |
| <b>2008</b>                  | 2007            | 20.90                        | 9.20                    | 30.10        |
| <b>2007</b>                  | 2006            | 20.90                        | 9.20                    | 30.10        |
| <b>2006</b>                  | 2005            | 20.90                        | 9.20                    | 30.10        |
| <b>2005</b>                  | 2004            | 22.40                        | 7.70                    | 30.10        |
| <b>2004</b>                  | 2003            | 22.40                        | 7.70                    | 30.10        |
| <b>2003</b>                  | 2002            | 23.40                        | 6.70                    | 30.10        |
| <b>2002</b>                  | 2001            | 23.40                        | 6.70                    | 30.10        |
| <b>2001</b>                  | 2000            | 23.40                        | 6.70                    | 30.10        |

Ad valorem taxes on real property are collected in arrears for each calendar year. The tax is levied in September of the tax year on all property on the tax roll as of January 1 of the same year. Consequently, ad valorem tax is collected in the fiscal year ending in the calendar year subsequent to the calendar year for which the tax is assessed.

| Utility           |                              | Automobile & Mobile Home |                              | Total             |                              | Ratio of<br>Assessed<br>to Actual |
|-------------------|------------------------------|--------------------------|------------------------------|-------------------|------------------------------|-----------------------------------|
| Assessed<br>Value | Estimated<br>Actual<br>Value | Assessed<br>Value        | Estimated<br>Actual<br>Value | Assessed<br>Value | Estimated<br>Actual<br>Value |                                   |
| \$ 30,822,609     | 205,484,060                  | \$ 56,529,070            | 188,430,233                  | 604,050,204       | 4,110,374,081                | 14.70%                            |
| 30,021,990        | 200,146,600                  | 60,482,827               | 201,609,423                  | 605,941,898       | 4,105,612,526                | 14.76%                            |
| 28,489,554        | 189,930,360                  | 65,897,368               | 219,657,893                  | 495,726,056       | 3,287,880,918                | 15.08%                            |
| 20,810,411        | 138,736,073                  | 61,828,287               | 206,094,290                  | 389,523,522       | 2,560,847,738                | 15.21%                            |
| 21,956,503        | 146,376,687                  | 54,004,362               | 180,014,540                  | 541,863,536       | 3,669,091,583                | 14.77%                            |
| 23,589,400        | 157,262,667                  | 46,875,398               | 156,251,327                  | 519,480,876       | 3,537,265,944                | 14.69%                            |
| 23,673,558        | 157,823,720                  | 49,958,644               | 166,528,813                  | 510,226,045       | 3,459,519,243                | 14.75%                            |
| 22,826,980        | 152,179,867                  | 48,284,298               | 160,947,660                  | 524,521,242       | 3,569,916,249                | 14.69%                            |
| 23,614,559        | 157,430,393                  | 46,417,107               | 154,723,690                  | 520,839,739       | 3,552,127,289                | 14.66%                            |
| 21,071,009        | 140,473,393                  | 47,431,840               | 158,106,133                  | 510,512,661       | 3,475,207,020                | 14.69%                            |

| Harrison County      |                 |       | Biloxi School District |                 |       | Total<br>Millage | Total City<br>and School |
|----------------------|-----------------|-------|------------------------|-----------------|-------|------------------|--------------------------|
| Operating<br>Millage | Debt<br>Service | Total | Operating<br>Millage   | Debt<br>Service | Total |                  |                          |
| 32.58                | 3.37            | 35.95 | 32.97                  | 7.11            | 40.08 | 106.13           | 70.18                    |
| 32.58                | 3.37            | 35.95 | 30.64                  | 7.39            | 38.03 | 104.08           | 68.13                    |
| 34.24                | 2.37            | 36.61 | 30.44                  | 7.59            | 38.03 | 104.74           | 68.13                    |
| 34.35                | 2.14            | 36.49 | 30.44                  | 7.59            | 38.03 | 104.62           | 68.13                    |
| 34.14                | 2.35            | 36.49 | 30.58                  | 7.45            | 38.03 | 104.62           | 68.13                    |
| 33.39                | 2.31            | 35.70 | 29.01                  | 9.02            | 38.03 | 103.83           | 68.13                    |
| 33.51                | 2.19            | 35.70 | 32.34                  | 4.34            | 36.68 | 102.48           | 66.78                    |
| 32.90                | 2.80            | 35.70 | 30.84                  | 4.34            | 35.18 | 100.98           | 65.28                    |
| 32.45                | 3.25            | 35.70 | 27.09                  | 4.34            | 31.43 | 97.23            | 61.53                    |
| 32.80                | 3.40            | 36.20 | 26.59                  | 4.34            | 30.93 | 97.23            | 61.03                    |

**Schedule 7**  
**City of Biloxi**  
**Principal Property Tax Payers**  
**Current Year and 9 Years Prior**

|                          | 2010                         |      |                                                 | 2001*                        |      |                                                 |
|--------------------------|------------------------------|------|-------------------------------------------------|------------------------------|------|-------------------------------------------------|
|                          | Taxable<br>Assessed<br>Value | Rank | Percentage<br>of Total<br>Assessed<br>Valuation | Taxable<br>Assessed<br>Value | Rank | Percentage<br>of Total<br>Assessed<br>Valuation |
| <b>Taxpayer</b>          |                              |      |                                                 |                              |      |                                                 |
| Beau Rivage              | \$ 77,474,590                | 1    | 12.83%                                          | \$ 85,635,311                | 1    | 16.77%                                          |
| Imperial Palace          | 36,890,731                   | 2    | 6.11%                                           | 27,266,772                   | 3    | 5.34%                                           |
| Isle of Capri Casino     | 23,685,298                   | 3    | 3.92%                                           | 16,469,936                   | 5    | 3.23%                                           |
| Mississippi Power        | 21,924,109                   | 4    | 3.63%                                           | 8,078,906                    | 8    | 1.58%                                           |
| Grand Casino             | 19,380,881                   | 5    | 3.21%                                           | 29,467,464                   | 2    | 5.77%                                           |
| Hard Rock Casino         | 16,446,535                   | 6    | 2.72%                                           |                              |      |                                                 |
| Palace Casino            | 7,538,997                    | 7    | 1.25%                                           |                              |      |                                                 |
| Bell South               | 6,634,953                    | 8    | 1.10%                                           | 9,049,262                    | 7    | 1.77%                                           |
| Boomtown Casino          | 5,928,986                    | 9    | 0.98%                                           |                              |      |                                                 |
| Biloxi Regional Hospital | 5,854,485                    | 10   | 0.97%                                           |                              |      |                                                 |
| Casino Magic             |                              |      |                                                 | 24,047,730                   | 4    | 4.71%                                           |
| Mastar                   |                              |      |                                                 | 14,330,480                   | 6    | 2.81%                                           |
| President Casino         |                              |      |                                                 | 7,191,228                    | 9    | 1.41%                                           |
| American National        |                              |      |                                                 | 6,061,838                    | 10   | 1.19%                                           |
| <b>Total</b>             | <b>\$ 221,759,565</b>        |      | <b>36.71%</b>                                   | <b>\$ 227,598,927</b>        |      | <b>44.58%</b>                                   |

\* The City did not prepare this schedule or accumulate this data prior to 2001.

**Schedule 8  
City of Biloxi  
Property Tax Levies  
and Collections  
Last Ten Fiscal Years**

| <b>Fiscal<br/>Year</b> | <b>Taxes Levied<br/>for the<br/>Fiscal Year</b> | <b>Collected within the<br/>Fiscal Year of the Levy</b> |                               | <b>Collections<br/>in Subsequent<br/>Years</b> | <b>Total Collections to Date</b> |                               |
|------------------------|-------------------------------------------------|---------------------------------------------------------|-------------------------------|------------------------------------------------|----------------------------------|-------------------------------|
|                        |                                                 | <b>Amount</b>                                           | <b>Percentage<br/>of Levy</b> |                                                | <b>Amount</b>                    | <b>Percentage<br/>of Levy</b> |
| <b>2010</b>            | \$ 37,966,436                                   | \$ 37,478,389                                           | 98.71%                        | \$ 683,980                                     | 38,162,369                       | 100.52%                       |
| <b>2009</b>            | 30,784,713                                      | 29,715,851                                              | 96.53%                        | 739,625                                        | 30,455,476                       | 98.93%                        |
| <b>2008</b>            | 23,611,125                                      | 23,088,759                                              | 97.79%                        | 1,176,800                                      | 24,265,559                       | 102.77%                       |
| <b>2007</b>            | 33,817,049                                      | 33,670,317                                              | 99.57%                        | 1,094,228                                      | 34,764,545                       | 102.80%                       |
| <b>2006</b>            | 32,839,579                                      | 32,332,482                                              | 98.46%                        | 415,459                                        | 32,747,941                       | 99.72%                        |
| <b>2005</b>            | 31,900,734                                      | 31,894,516                                              | 99.98%                        | 434,597                                        | 32,329,113                       | 101.34%                       |
| <b>2004</b>            | 32,263,406                                      | 32,095,387                                              | 99.48%                        | 1,043,193                                      | 33,138,580                       | 102.71%                       |
| <b>2003</b>            | 30,269,675                                      | 29,505,708                                              | 97.48%                        | 446,975                                        | 29,952,683                       | 98.95%                        |
| <b>2002</b>            | 29,595,998                                      | 28,845,271                                              | 97.46%                        | 522,664                                        | 29,367,935                       | 99.23%                        |
| <b>2001</b>            | 25,214,333                                      | 25,192,231                                              | 99.91%                        | 221,892                                        | 25,414,123                       | 100.79%                       |

**Schedule 9**  
**City of Biloxi**  
**Ratios of Outstanding**  
**Debt by Type**  
**Last Ten Fiscal Years**

| <b>Fiscal<br/>Year</b> | <b>Governmental Activities</b>          |                                         |                           |                                                 | <b>Business-Type Activities</b>               |                      |
|------------------------|-----------------------------------------|-----------------------------------------|---------------------------|-------------------------------------------------|-----------------------------------------------|----------------------|
|                        | <b>General<br/>Obligation<br/>Bonds</b> | <b>Limited<br/>Obligation<br/>Bonds</b> | <b>Capital<br/>Leases</b> | <b>Other<br/>General<br/>Long-Term<br/>Debt</b> | <b>Water/<br/>Sewer<br/>Revenue<br/>Bonds</b> | <b>SRF<br/>Loans</b> |
| <b>2010</b>            | \$ 14,465,000                           | \$ 34,020,000                           | \$ 467,234                | \$ 20,702,616                                   | \$ -                                          | \$ 1,121,106         |
| <b>2009</b>            | 17,110,000                              | 34,020,000                              | 713,228                   | 17,436,183                                      | -                                             | 1,296,002            |
| <b>2008</b>            | 19,800,000                              | 34,020,000                              | 949,731                   | 15,650,854                                      | -                                             | 1,464,905            |
| <b>2007</b>            | 22,460,000                              | 34,020,000                              | 729,324                   | 14,011,023                                      | -                                             | 1,628,026            |
| <b>2006</b>            | 24,995,000                              | 30,405,000                              | 897,699                   | 10,542,312                                      | -                                             | 1,628,026            |
| <b>2005</b>            | 28,040,000                              | 31,625,000                              | -                         | 4,065,157                                       | -                                             | 1,628,026            |
| <b>2004</b>            | 26,946,849                              | 32,785,000                              | -                         | 6,282,226                                       | -                                             | 1,746,170            |
| <b>2003</b>            | 23,160,000                              | 33,890,000                              | -                         | 2,825,749                                       | -                                             | 1,860,468            |
| <b>2002</b>            | 19,090,000                              | 11,280,000                              | -                         | 3,146,865                                       | -                                             | 1,970,978            |
| <b>2001</b>            | 21,045,000                              | 11,650,000                              | -                         | 2,949,373                                       | -                                             | 2,069,085            |



**Business-Type Activities**

| <b>Port<br/>Bonds</b> | <b>Other<br/>Loans</b> | <b>Total<br/>Primary<br/>Government</b> | <b>Percentage of<br/>Personal<br/>Income</b> | <b>Per<br/>Capita</b> |
|-----------------------|------------------------|-----------------------------------------|----------------------------------------------|-----------------------|
| \$ 1,640,000          | \$ -                   | \$ 72,415,956                           | Not Available                                | 1,582                 |
| 1,760,000             | 2,787,113              | 75,122,526                              | Not Available                                | 1,641                 |
| 1,870,000             | 2,787,113              | 76,542,603                              | 4.62%                                        | 1,670                 |
| 1,975,000             | 2,787,113              | 77,610,486                              | 4.53%                                        | 1,678                 |
| 2,680,000             | 1,000,000              | 72,148,037                              | 4.74%                                        | 1,563                 |
| 3,370,000             | -                      | 68,728,183                              | 4.58%                                        | 1,359                 |
| 4,050,000             | -                      | 71,810,245                              | 5.22%                                        | 1,413                 |
| -                     | -                      | 61,736,217                              | 4.59%                                        | 1,233                 |
| -                     | -                      | 35,487,843                              | 2.75%                                        | 711                   |
| -                     | -                      | 37,713,458                              | 2.99%                                        | 754                   |

**Schedule 10**  
**City of Biloxi**  
**Ratios of General Bonded**  
**Debt Outstanding**  
**Last Ten Fiscal Years**

| Fiscal<br>Year<br>Ended | Estimated<br>Population (1) | Actual Value<br>of Property (2) | Gross<br>General<br>Obligation<br>Debt (3) | Less Debt<br>Service<br>Fund | Net<br>Bonded<br>Debt | Percentage<br>of Actual<br>Taxable<br>Value of<br>Property | Net<br>Bonded<br>Debt Per<br>Capita |
|-------------------------|-----------------------------|---------------------------------|--------------------------------------------|------------------------------|-----------------------|------------------------------------------------------------|-------------------------------------|
| 2010                    | 45,766                      | \$ 4,110,374,081                | \$34,840,966                               | \$ 12,487,416                | \$ 22,353,550         | 0.54%                                                      | 488                                 |
| 2009                    | 45,766                      | 4,105,612,526                   | 34,196,599                                 | 10,826,183                   | 23,370,416            | 0.57%                                                      | 511                                 |
| 2008                    | 45,828                      | 3,287,880,918                   | 35,079,051                                 | 6,524,693                    | 28,554,358            | 0.87%                                                      | 623                                 |
| 2007                    | 46,246                      | 2,560,847,738                   | 36,077,648                                 | 3,716,525                    | 32,361,123            | 1.26%                                                      | 783                                 |
| 2006                    | 46,166                      | 3,669,091,583                   | 35,115,160                                 | 3,651,761                    | 31,463,399            | 0.86%                                                      | 710                                 |
| 2005                    | 50,579                      | 3,537,265,944                   | 31,662,672                                 | 4,421,727                    | 27,240,945            | 0.77%                                                      | 546                                 |
| 2004                    | 50,817                      | 3,459,519,243                   | 32,766,849                                 | 5,549,995                    | 27,216,854            | 0.79%                                                      | 542                                 |
| 2003                    | 50,068                      | 3,569,916,249                   | 25,504,357                                 | 5,588,664                    | 19,915,693            | 0.56%                                                      | 401                                 |
| 2002                    | 49,897                      | 3,552,127,289                   | 21,736,865                                 | 3,926,622                    | 17,810,243            | 0.50%                                                      | 359                                 |
| 2001                    | 49,996                      | 3,475,207,020                   | 23,994,373                                 | 3,920,177                    | 20,074,196            | 0.58%                                                      | 403                                 |

(1) *Annual Estimates of the Resident Population for Incorporated Places in Mississippi, April 1, 2000 to July 1, 2009.*

Retrieved December 7, 2010 from <http://www.census.gov/popest/cities>.

(2) Schedule "Assessed and Actual Value of Property"

(3) Includes notes; excludes debt paid from Enterprise Fund revenues

**Schedule 11**  
**City of Biloxi**  
**Direct and Overlapping**  
**General Obligation Debt**  
**As of September 30, 2010**

|                                           | Net General<br>Obligation<br>Bonded Debt<br>Outstanding | Applicable<br>Percentage | Amount<br>Applicable<br>to City of<br>Biloxi |
|-------------------------------------------|---------------------------------------------------------|--------------------------|----------------------------------------------|
| Jurisdiction                              |                                                         |                          |                                              |
| Direct:                                   |                                                         |                          |                                              |
| City of Biloxi                            | \$ 22,353,550                                           | 100.00%                  | \$ 22,353,550                                |
| Overlapping:                              |                                                         |                          |                                              |
| Biloxi School District                    | 22,640,533                                              | 100.00%                  | 22,640,533                                   |
| Harrison County                           | 147,292,282                                             | 27.81%                   | 40,961,984                                   |
| City of Biloxi Limited Tax Port Bonds (2) | 1,640,000                                               | 27.81%                   | 456,084                                      |
| Total overlapping                         | <u>171,572,815</u>                                      |                          | <u>64,058,601</u>                            |
| Totals                                    | <u><u>\$ 193,926,365</u></u>                            |                          | <u><u>\$ 86,412,151</u></u>                  |

- (1) Outstanding general obligation bonded debt less amount available in Debt Service Fund.  
Includes Port Fund (enterprise) general obligation debt.
- (2) Secured by the pledge of the avails of a continuing tax by Harrison County.

**Schedule 12**  
**City of Biloxi**  
**Legal Debt Margin Information**  
**Last Ten Fiscal Years**

|                                                                                | <b>Fiscal Year</b>   |                      |                      |                      |
|--------------------------------------------------------------------------------|----------------------|----------------------|----------------------|----------------------|
|                                                                                | <b>2010</b>          | <b>2009</b>          | <b>2008</b>          | <b>2007</b>          |
| Debt Limit                                                                     | \$ 90,607,531        | \$ 90,891,285        | \$ 74,358,908        | \$ 58,428,528        |
| Total net debt applicable to limit                                             | <u>25,465,000</u>    | <u>28,110,000</u>    | <u>30,800,000</u>    | <u>33,460,000</u>    |
| Legal debt margin                                                              | <u>\$ 65,142,531</u> | <u>\$ 62,781,285</u> | <u>\$ 43,558,908</u> | <u>\$ 24,968,528</u> |
|                                                                                |                      |                      |                      |                      |
| Total net debt applicable to the<br>limit as a percentage of the<br>debt limit | 28.10%               | 30.93%               | 41.42%               | 57.27%               |

| Fiscal Year          |                      |                      |                      |                      |                      |
|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| 2006                 | 2005                 | 2004                 | 2003                 | 2002                 | 2001                 |
| \$ 81,279,530        | \$ 77,922,131        | \$ 78,301,512        | \$ 76,764,019        | \$ 79,622,455        | \$ 78,393,382        |
| 31,995,000           | 31,662,672           | 32,766,849           | 25,504,357           | 21,736,865           | 23,994,373           |
| <u>\$ 49,284,530</u> | <u>\$ 46,259,459</u> | <u>\$ 45,534,663</u> | <u>\$ 51,259,662</u> | <u>\$ 57,885,590</u> | <u>\$ 54,399,009</u> |
| 39.36%               | 40.63%               | 41.85%               | 33.22%               | 27.30%               | 30.61%               |

**Legal Debt Margin Calculated**

for Fiscal Year 2010

|                                    |                      |
|------------------------------------|----------------------|
| Assessed value                     | \$ 604,050,204       |
| Debt limit (15% of assessed value) | 90,607,531           |
| Debt applicable to limit:          |                      |
| General obligation bonds           | <u>25,465,000</u>    |
| Total debt applicable to limit     | <u>25,465,000</u>    |
| Legal debt margin                  | <u>\$ 65,142,531</u> |

**Schedule 13**  
**City of Biloxi**  
**Pledged-Revenue Coverage**  
**Last Ten Fiscal Years**

| <b>Fiscal<br/>Year<br/>Ended<br/>9/30</b> | <b>Gross<br/>Revenues</b> | <b>Operating<br/>Expenses</b> | <b>Net<br/>Revenues<br/>Available<br/>for Debt<br/>Service</b> | <b>Debt Service Requirements (1)</b> |                 |              |                 |
|-------------------------------------------|---------------------------|-------------------------------|----------------------------------------------------------------|--------------------------------------|-----------------|--------------|-----------------|
|                                           |                           |                               |                                                                | <b>Principal</b>                     | <b>Interest</b> | <b>Total</b> | <b>Coverage</b> |
| 2010                                      | \$10,205,341              | \$ 13,959,998                 | \$ (3,754,657)                                                 | \$ 174,896                           | \$ 41,898       | \$ 216,794   | -1731.90%       |
| 2009                                      | 7,399,448                 | 12,941,452                    | (5,542,004)                                                    | 168,903                              | 47,891          | 216,794      | -2556.35%       |
| 2008                                      | 7,964,405                 | 11,346,358                    | (3,381,953)                                                    | 163,121                              | 53,673          | 216,794      | -1559.98%       |
| 2007                                      | 8,264,274                 | 9,730,830                     | (1,466,556)                                                    | -                                    | -               | -            | N/A             |
| 2006                                      | 7,212,180                 | 9,925,146                     | (2,712,966)                                                    | -                                    | -               | -            | N/A             |
| 1005                                      | 9,002,050                 | 12,450,570                    | (3,448,520)                                                    | 118,210                              | 58,531          | 176,741      | -1951.17%       |
| 2004                                      | 9,672,172                 | 10,600,079                    | (927,907)                                                      | 114,298                              | 62,537          | 176,835      | -524.73%        |
| 2003                                      | 9,545,558                 | 10,158,286                    | (612,728)                                                      | 110,510                              | 66,335          | 176,845      | -346.48%        |
| 2002                                      | 9,484,598                 | 9,986,717                     | (502,119)                                                      | 98,108                               | 62,742          | 160,850      | -312.17%        |
| 2001                                      | 8,857,508                 | 9,630,775                     | (773,267)                                                      | 235,698                              | 55,346          | 291,044      | -265.69%        |

(1) State Pollution Control loans. Debt service deferred for 2007 and 2008.

**Schedule 14  
City of Biloxi  
Demographic and  
Economic Statistics  
Last Ten Calander Years**

| <b>Year</b> | <b>Estimated<br/>Population (1)</b> | <b>Per<br/>Capita<br/>Personal<br/>Income (2)</b> | <b>Personal<br/>Income (3)</b> | <b>School<br/>Enrollment (4)</b> | <b>Unemployment<br/>Rate (5)</b> |
|-------------|-------------------------------------|---------------------------------------------------|--------------------------------|----------------------------------|----------------------------------|
| <b>2010</b> | 45,766                              | Not available                                     | Not available                  | 4,806                            | 9.8                              |
| <b>2009</b> | 45,766                              | Not available                                     | Not available                  | 4,686                            | 8.0                              |
| <b>2008</b> | 45,828                              | 36,188                                            | 1,658,423,664                  | 4,780                            | 6.0                              |
| <b>2007</b> | 46,246                              | 37,074                                            | 1,714,524,204                  | 4,816                            | 6.8                              |
| <b>2006</b> | 46,166                              | 32,983                                            | 1,522,693,178                  | 4,711                            | 15.6                             |
| <b>2005</b> | 50,579                              | 29,668                                            | 1,500,577,772                  | 6,051                            | 8.3                              |
| <b>2004</b> | 50,817                              | 27,073                                            | 1,375,768,641                  | 6,132                            | 5.5                              |
| <b>2003</b> | 50,068                              | 26,859                                            | 1,344,776,412                  | 6,009                            | 5.7                              |
| <b>2002</b> | 49,897                              | 25,817                                            | 1,288,190,849                  | 5,854                            | 6.0                              |
| <b>2001</b> | 49,996                              | 25,267                                            | 1,263,248,932                  | 5,791                            | 4.6                              |

- (1) *Annual Estimates of the Resident Populaton for Incorporated Places in Mississippi April 1, 2000 to July 1, 2009* . Retrieved December 8, 2010 from [www.census.gov/popest/cities](http://www.census.gov/popest/cities).
- (2) US Department of Commerce, Bureau of Economic Analysis *Per Capita Personal Income 2/ CAI-3 for Harrison County, Mississippi, April, 2010* . December 7, 2010 from <http://www.bea.gov/regional/reis/drill.cfm>.
- (3) Calculated by multiplying Estimated Population by Per Capita Personal Income
- (4) Biloxi School District
- (5) Annual average monthly figures for calendar year, City of Biloxi, Mississippi Employment Security Commission

**Schedule 15**  
**City of Biloxi**  
**Principal Employers**  
**Current & Four Years Prior**

|                                   | <b>Fiscal Year</b> |             |                  |             |
|-----------------------------------|--------------------|-------------|------------------|-------------|
|                                   | <b>2010</b>        |             | <b>2006</b>      |             |
| <b>Employer</b>                   | <b>Employees</b>   | <b>Rank</b> | <b>Employees</b> | <b>Rank</b> |
| Keesler Air Force Base            | 10,896             | 1           | 16,000           | 1           |
| Beau Rivage Casino & Resort       | 2,889              | 2           | 3,600            | 2           |
| Imperial Palace Casino Resort Spa | 1,989              | 3           | 2,900            | 3           |
| Biloxi Veterans Admin Hospital    | 1,780              | 4           |                  |             |
| Grand Casino Biloxi               | 876                | 5           | 1,500            | 4           |
| Biloxi Public School District     | 850                | 6           | 720              | 6           |
| Hard Rock Hotel & Casino Biloxi   | 845                | 7           |                  |             |
| Isle of Capri Casino              | 695                | 8           | 1,200            | 5           |
| City of Biloxi                    | 660                | 9           | 652              | 8           |
| Biloxi Regional Medical Center    | 653                | 10          | 542              | 10          |
| Boomtown Biloxi Casino            |                    |             | 700              | 7           |
| Palace Casino Resort              |                    |             | 600              | 9           |
| <b>Total</b>                      | <b>22,133</b>      |             | <b>28,414</b>    |             |

The City did not prepare this schedule or accumulate this data prior to 2006.  
Source: Harrison County Development Commission.



**Schedule 16**  
**City of Biloxi**  
**Full-Time Equivalent City Government**  
**Employees by Function/Program**  
**Last Five Fiscal Years**

| <b>Function/Program</b>   | <b>Full-Time Equivalent Employees<br/>as of September 30</b> |             |             |             |             |
|---------------------------|--------------------------------------------------------------|-------------|-------------|-------------|-------------|
|                           | <b>2010</b>                                                  | <b>2009</b> | <b>2008</b> | <b>2007</b> | <b>2006</b> |
| General Government        |                                                              |             |             |             |             |
| Management services       | 1                                                            | 1           | 1           | 1           | 1           |
| Finance                   | 5                                                            | 5           | 7           | 7           | 8           |
| Planning                  | 7                                                            | 7           | 7           | 7           | 6           |
| Building                  | 16                                                           | 17          | 15          | 13          | 11          |
| Other                     | 38                                                           | 39          | 41          | 36          | 28          |
| Police                    |                                                              |             |             |             |             |
| Officers                  | 129                                                          | 134         | 135         | 121         | 131         |
| Civilians                 | 44                                                           | 47          | 46          | 41          | 44          |
| Fire                      |                                                              |             |             |             |             |
| Firefighters and officers | 168                                                          | 177         | 175         | 174         | 163         |
| Civilians                 | 4                                                            | 4           | 4           | 4           | 6           |
| Other public works        |                                                              |             |             |             |             |
| Engineering               | 12                                                           | 12          | 12          | 12          | 13          |
| Other                     | 91                                                           | 97          | 100         | 81          | 68          |
| Parks and recreation      | 61                                                           | 63          | 62          | 57          | 61          |
| Water                     | 25                                                           | 28          | 31          | 31          | 18          |
| Port                      | 22                                                           | 24          | 25          | 26          | 21          |
| <b>Total</b>              | <b>623</b>                                                   | <b>655</b>  | <b>661</b>  | <b>611</b>  | <b>579</b>  |

The City did not prepare this schedule or accumulate this data prior to 2006.  
Source: City of Biloxi Human Resources Section.

**Schedule 17**  
**City of Biloxi**  
**Operating Indicators by Function/Program**  
**Last Ten Fiscal Years**

| <b>Function/Program</b>                                  | <b>Fiscal Year</b> |             |             |             |
|----------------------------------------------------------|--------------------|-------------|-------------|-------------|
|                                                          | <b>2010</b>        | <b>2009</b> | <b>2008</b> | <b>2007</b> |
| Police                                                   |                    |             |             |             |
| Physical arrests                                         | 7,971              | 9,108       | 9,953       | 8,421       |
| Parking violations                                       | 128                | 232         | 103         | 98          |
| Traffic violations                                       | 16,222             | 19,490      | 13,278      | 3,197       |
| Fire                                                     |                    |             |             |             |
| Emergency responses                                      | 6,883              | 6,500       | 6,338       | 5,873       |
| Inspections                                              | 3,759              | 3,856       | 4,491       | 4,076       |
| Water                                                    |                    |             |             |             |
| Average daily consumption<br>(thousands of gallons)      | 4,850              | 5,380       | 5,559       | 5,414       |
| Wastewater                                               |                    |             |             |             |
| Average daily sewage treatment<br>(thousands of gallons) | 9,680              | 9,779       | 8,927       | 7,909       |

Sources: Various departments of City of Biloxi.

| Fiscal Year |        |        |        |        |        |
|-------------|--------|--------|--------|--------|--------|
| 2006        | 2005   | 2004   | 2003   | 2002   | 2001   |
| 10,171      | 16,351 | 10,772 | 10,087 | 10,120 | 9,151  |
| 245         | 441    | 308    | 269    | 351    | 687    |
| 5,622       | 7,838  | 10,274 | 15,729 | 12,319 | 19,682 |
| 5,729       | 5,117  | 3,939  | 3,427  | 3,427  | 3,093  |
| 4,056       | 3,270  | 3,500  | 3,106  | 3,106  | 986    |
| 5,910       | 5,739  | 7,713  | 8,002  | 8,002  | 8,242  |
| 7,398       | 10,859 | 11,111 | 11,870 | 11,485 | 12,651 |

**Schedule 18**  
**City of Biloxi**  
**Capital Asset Statistics by Function/Program**

| <b>Function/Program</b>                      | <b>Fiscal Year</b> |             |             |             |
|----------------------------------------------|--------------------|-------------|-------------|-------------|
|                                              | <b>2010</b>        | <b>2009</b> | <b>2008</b> | <b>2007</b> |
| Police                                       |                    |             |             |             |
| Stations                                     | 1                  | 1           | 1           | 1           |
| Patrol units                                 | 128                | 135         | 144         | 144         |
| Fire stations                                | 9                  | 9           | 9           | 9           |
| Other public works                           |                    |             |             |             |
| Streets (miles)                              | 220                | 220         | 217         | 217         |
| Traffic signals                              | 40                 | 40          | 40          | 40          |
| Parks and recreation                         |                    |             |             |             |
| Acreage                                      | 258                | 258         | 258         | 258         |
| Playgrounds                                  | 20                 | 20          | 20          | 20          |
| Ballfields                                   | 30                 | 30          | 30          | 30          |
| Community centers                            | 5                  | 2           | 2           | 2           |
| Water                                        |                    |             |             |             |
| Water mains                                  | 251                | 234         | 234         | 234         |
| Fire hydrants                                | 1,890              | 1,820       | 1,786       | 1,729       |
| Storage capacity<br>(thousands of gallons)   | 14,793             | 14,793      | 14,793      | 14,793      |
| Wastewater                                   |                    |             |             |             |
| Sanitary sewers                              | 235                | 235         | 235         | 235         |
| Treatment capacity<br>(thousands of gallons) | 21,582             | 21,582      | 21,582      | 21,582      |

Sources: Various departments of City of Biloxi.

| Fiscal Year |        |        |        |        |        |
|-------------|--------|--------|--------|--------|--------|
| 2006        | 2005   | 2004   | 2003   | 2002   | 2001   |
| 1           | 1      | 1      | 1      | 1      | 1      |
| 135         | 136    | 165    | 150    | 135    | 134    |
| 9           | 9      | 9      | 8      | 8      | 8      |
| 215         |        |        |        |        |        |
| 40          |        |        |        |        |        |
| 258         | 161    | 170    | 170    | 170    | 170    |
| 20          |        |        |        |        |        |
| 30          |        |        |        |        |        |
| 2           | 2      | 4      | 5      | 5      | 5      |
| 234         | 234    | 234    | 231    | 231    | 230    |
| 1,729       |        |        |        |        |        |
| 14,793      | 14,793 | 14,793 | 13,066 | 13,066 | 13,066 |
| 235         | 235    | 235    | 235    | 235    | 200    |
| 21,582      | 21,582 | 21,582 | 21,582 | 18,924 | 18,924 |

**SECTION IV**  
**COMPLIANCE SECTION**

**Schedule of Expenditures of Federal Awards**

**City of Biloxi**  
**Schedule of Expenditures of Federal Awards**  
For the Fiscal Year Ended September 30, 2010

| Grantor Federal Agency / Pass-Through<br>Agency / Program Title | CFDA<br>Number | Pass-Through<br>Grantor No. | Federal<br>Expenditures |
|-----------------------------------------------------------------|----------------|-----------------------------|-------------------------|
| <b>Department of Justice</b>                                    |                |                             |                         |
| Office of Justice Programs                                      |                |                             |                         |
| Community Capacity Development Office                           | 16.595         | 2008-WS-QX-0217             | \$ 2,641                |
| Community Capacity Development Office                           | 16.595         | 2009-WS-QX-0040             | 12,753                  |
| Total                                                           |                |                             | 15,394                  |
| <b>Department of Housing &amp; Urban Development</b>            |                |                             |                         |
| Community Planning & Development                                |                |                             |                         |
| ARRA - Community Development Block Grants Entitlement Grants    | 14.253         | B-09-MY-28-001              | 153,497                 |
| Community Development Block Grants/Entitlement Grants           | 14.218         | B-09-MC-28-001              | 81,381                  |
| Pass through MS Development Authority                           |                |                             |                         |
| Community Development Block Grants/Small Cities Program         | 14.228         | R101-06-002-1               | 46,886                  |
| Community Development Block Grants/Small Cities Program         | 14.228         | R-103-122-01-KP             | 60,915                  |
| Community Development Block Grants/Small Cities Program         | 14.228         | R-103-122-01-KCR            | 2,437,553               |
| Community Development Block Grants/Small Cities Program         | 14.228         | R-103-122-02-KP             | 57,465                  |
| Community Development Block Grants/Small Cities Program         | 14.228         | R-109-122-04-KCR            | 4,834,166               |
| Total                                                           |                |                             | 7,671,863               |
| <b>Department of Transportation</b>                             |                |                             |                         |
| Pass through Mississippi Department of Transportation           |                |                             |                         |
| Highway Planning and Construction                               | 20.205         | 104360-801                  | 1,896,045               |
| Highway Planning and Construction                               | 20.205         | 104384-811                  | 554                     |
| Highway Planning and Construction                               | 20.205         | 104636-706                  | 103,294                 |
| Highway Planning and Construction                               | 20.205         | 104913-701                  | 88,563                  |
| Highway Planning and Construction                               | 20.205         | 104913-702                  | 52,878                  |
| Highway Planning and Construction                               | 20.205         | 104913-711                  | 6,016                   |
| Highway Planning and Construction                               | 20.205         | 104913-712                  | 23,832                  |
| Highway Planning and Construction                               | 20.205         | 105109-701                  | 59,757                  |
| Highway Planning and Construction                               | 20.205         | 105172-701                  | 104,034                 |
| ARRA - Highway Planning and Construction                        | 20.205         | 105669-701                  | 168,482                 |
| ARRA - Highway Planning and Construction                        | 20.205         | 105753-701                  | 93,797                  |
| Total                                                           |                |                             | 2,597,252               |
| <b>Dept of Homeland Security</b>                                |                |                             |                         |
| Federal Emergency Management Assistance                         |                |                             |                         |
| Special Community Disaster Loan Program                         | 97.030         | 1604MS07                    | 11,000,000              |
| Speical Community Disaster Loan Program                         | 97.030         | 1604MS09                    | 2,787,113               |
| Pass through MEMA                                               |                |                             |                         |
| Disaster Grants-Public Assistance (Presidentially Declared)     | 97.036         | FEMA 1604                   | 25,056,664              |
| Hazard Mitigation Grant                                         | 97.039         | DR-1604-MS-0138             | 179,687                 |
| Hazard Mitigation Grant                                         | 97.039         | DR-1604-MS-                 | 20,634                  |
| Hazard Mitigation Grant                                         | 97.039         | DR-1604-MS-0278             | 13,140                  |
| Total                                                           |                |                             | 39,057,238              |

*Continued on next page*



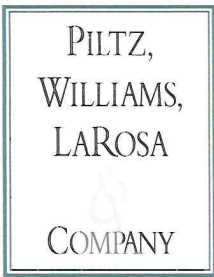
**City of Biloxi**  
**Schedule of Expenditures of Federal Awards**  
**For the Fiscal Year Ended September 30, 2010**

| Grantor Federal Agency / Pass-Through<br>Agency / Program Title | CFDA<br>Number | Pass-Through<br>Grantor No. | Federal<br>Expenditures     |
|-----------------------------------------------------------------|----------------|-----------------------------|-----------------------------|
| <b>US Environmental Protection Agency</b>                       | 66.202         | XP-96498209-0               | \$ 777,480                  |
| <b>Department of the Interior</b>                               |                |                             |                             |
| Pass through Mississippi Department of Archives & History       |                |                             |                             |
| Grant in Aid to Update Design Review Guidelines                 | 15.904         |                             | 3,500                       |
| <b>Department of Energy</b>                                     |                |                             |                             |
| Pass through Office of Energy Efficiency                        |                |                             |                             |
| ARRA - Energy Efficiency Retrofitting                           | 81.128         | DE-EE0002907                | <u>41,343</u>               |
| Total expenditures of federal awards                            |                |                             | <u><u>\$ 50,164,070</u></u> |

**Note A - Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of The City of Biloxi, Mississippi and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

**Independent Auditors' Report on Internal Control over Financial  
Reporting and on Compliance and Other Matters Based on an Audit of Financial  
Statements Performed in Accordance with *Government Auditing Standards***



CERTIFIED PUBLIC ACCOUNTANTS  
A Professional Association

MEMBERS  
American Institute of CPAs  
AICPA Division of CPA firms  
Private Companies Practice Section  
Mississippi Society of CPAs

Stephen P. Theobald, CPA, CVA  
Margaret D. Closson, CPA  
Darrell L. Galey, CPA  
Michael D. O'Neill, CPA  
John D. Prentiss, CPA  
Eric B. Bland, CPA  
David C. Neumann, CPA, CBA

Gerald Piltz, CPA (Retired)  
Stanford A. Williams, Jr., CPA (Retired)  
Sam J. LaRosa, Jr., CPA (Retired)  
William S. Thompson, CPA (Retired)  
Gene M. Clark, Jr., CPA (Retired)

To the City Council  
City of Biloxi  
Biloxi, Mississippi

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Biloxi, Mississippi, as of and for the year ended September 30, 2010, which collectively comprise the City of Biloxi, Mississippi's basic financial statements and have issued our report thereon dated April 20, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control over Financial Reporting

In planning and performing our audit, we considered the City of Biloxi, Mississippi's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

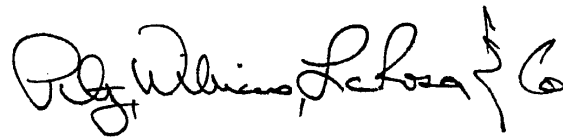
*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Biloxi, Mississippi's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

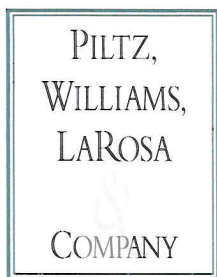
This report is intended solely for the information and use of the City Council, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

A handwritten signature in black ink, appearing to read "P. Williams, L. L. & Co.", with a stylized flourish at the end.

Certified Public Accountants

Biloxi, Mississippi  
April 20, 2011

**Independent Auditors' Report on Compliance with Requirements  
Applicable to Each Major Program and Internal Control  
Over Compliance in Accordance with OMB Circular A-133**



CERTIFIED PUBLIC ACCOUNTANTS  
A Professional Association

MEMBERS  
American Institute of CPAs  
AICPA Division of CPA firms  
Private Companies Practice Section  
Mississippi Society of CPAs

Stephen P. Theobald, CPA, CMA  
Margaret D. Glosson, CPA  
Darrell L. Galey, CPA  
Michael D. O'Neill, CPA  
John D. Prentiss, CPA  
Eric B. Bland, CPA  
David C. Neumann, CPA, CBA

Gerald Piltz, CPA (Retired)  
Stanford A. Williams, Jr., CPA (Retired)  
Sam J. LaRosa, Jr., CPA (Retired)  
William S. Thompson, CPA (Retired)  
Gene M. Clark, Jr., CPA (Retired)

To the City Council  
City of Biloxi  
Biloxi, Mississippi

## Compliance

We have audited the compliance of the City of Biloxi, Mississippi with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended September 30, 2010. The City of Biloxi, Mississippi's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City of Biloxi, Mississippi's management. Our responsibility is to express an opinion on the City of Biloxi, Mississippi's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Biloxi, Mississippi's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City of Biloxi, Mississippi's compliance with those requirements.

In our opinion, the City of Biloxi, Mississippi complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended September 30, 2010.

## Internal Control Over Compliance

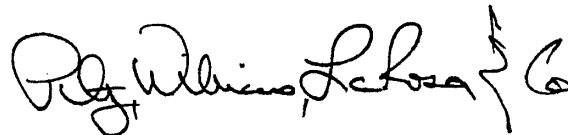
The management of the City of Biloxi, Mississippi is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City of Biloxi, Mississippi's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the

effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the City Council, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

A handwritten signature in black ink, appearing to read "Robert Williams LeFlore", followed by a stylized flourish or mark.

Certified Public Accountants

Biloxi, Mississippi  
April 20, 2011

**The City of Biloxi, Mississippi**  
**Schedule of Findings and Questioned Costs**  
For the Year Ended September 30, 2010

**Section 1 – Summary of Auditors’ Results**

1. An unqualified opinion was issued on the general purpose financial statements.
2. The audit did not disclose any material weaknesses or reportable conditions over financial reporting.
3. The audit did not disclose any noncompliance which is material to the basic financial statements.
4. The audit did not disclose any material weaknesses in internal control over major programs.
5. An unqualified opinion was issued on compliance for major programs.
6. The audit did not disclose any audit findings that are required to be reported under Section 510(a) of OMB Circular A-133.
7. The major programs were:

|                                                                           |        |
|---------------------------------------------------------------------------|--------|
| ARRA–Community Development Block Grants/Entitlement Grants                | 14.253 |
| Community Development Block Grants/Small Cities Program                   | 14.228 |
| Disaster Grants – Public Assistance (Presidentially Declared Disasters)   | 97.036 |
| Special Community Disaster Loan Program                                   | 97.030 |
| Dept. of Transportation – Highway Planning and Construction               | 20.205 |
| ARRA–Dept. of Transportation – Hwy Planning and Construction (105669-701) | 20.205 |
| ARRA–Dept. of Transportation – Hwy Planning and Construction (105753-701) | 20.205 |
| AARA–Dept. of Energy Efficiency – Energy Efficiency Retrofitting          | 81.128 |

8. The dollar threshold used to distinguish between Type A and Type B Programs was \$1,091,309.
9. The auditee did qualify as a low-risk auditee.

**Section 2 – Finding Relating to the Financial Statements**

None

**Section 3 – Finding and Questioned Costs Relating to Major Federal Awards**

None.



**The City of Biloxi, Mississippi**  
**Schedule of Findings and Questioned Costs**  
For the Year Ended September 30, 2010

There were no prior audit findings relative to federal awards.